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# Technologies for adapting to climate change

A case study of Korean cities and  
implications for Latin American cities

Hyejung Kim



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# Technologies for adapting to climate change

A case study of Korean cities and implications  
for Latin American cities

Hyejung Kim



This document was prepared by Hyejung Kim, Consultant with the Climate Change Unit in the Division of Sustainable Development and Human Settlements of the Economic Commission for Latin America and the Caribbean (ECLAC), in the framework of cooperation activities between ECLAC and the Republic of Korea, and was reviewed by José Eduardo Alatorre, Environmental Affairs Officer in the Climate Change Unit of ECLAC.

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## Introduction

Global society continues to seek sustainable ways to respond to climate change more efficiently and effectively. In particular, technology has been recognized as one of the essential enabling elements for adapting to climate change: finance, technology, and knowledge of management practices (UNEP, 2014; IPCC, 2015). In this regard, climate technologies started receiving global attention since 1992, and earnest efforts began in 2010 by establishing the Technology Mechanism led by UNFCCC in order to guide and support to develop and transfer technologies for mitigating and adapting to climate change. Under the Paris Agreement, the Technology Framework was established with the aim to guide the linework of the Technology Mechanism in supporting international, national, and regional institutions to achieve targets set by the agreement for both mitigation and adaptation (UNFCCC, 2019). A recent IPCC special report (2019) also implies that many things need to be done in both mitigation and adaptation in order to achieve the 1.5 °C target. Global investments, however, have given much more attention to mitigation actions than adaptation, and it was also the case in technologies (Wheeler, 2008; Aylett, 2015; CPI, 2019; iied, 2018).

Adaptation cost estimates by 2050 have increased from USD 70 billion-100 billion to USD 280 billion-500 billion a year (UNEP, 2016). On the other hand, a significant level of return on investments in adaptation is expected according to the recent report by the Global Commission on Adaptation (2019). The report indicated that investments of USD 1.8 trillion in adaptation could bring USD 7.1 trillion of net benefits by 2030 in five areas: early warning systems; infrastructure resilience; dryland agriculture crop production; mangroves protection; and resilient water resources management. Investments in technologies and R&D are showing an upward trend in grants from governments, and non-profit sectors. The UK allocated GBP 1 billion in research on climate solutions (CPI, 2019).

As local level efforts play key roles for adapting to climate change, cities need to identify climatic challenges and seek ways to respond to them considering local conditions. UNFCCC (2006) stated in its special technical report that adaptation activities involve diverse forms of technology, including knowledge and materials science. It is necessary to develop and take into practice in-demand technologies in developing countries and vulnerable groups. Furthermore, the effective use of technologies is determined by local circumstances, such as institutional, regulatory, social, and cultural conditions (IPCC, 2015).

Some Latin American and the Caribbean (LAC) countries are recognized as among the most vulnerable to climate change. Three countries from the region have been listed in the 20 countries most affected by climatic disasters from 1999 through 2018: Haiti, Dominica, and Guatemala ranked the 3rd, 10th, and 16th respectively (Eckstein, et al., 2019). The region also shows overall limited capacities to deal with climate adaptation issues considering their environmental, economic, and social conditions. As the most urbanized region in the world, expected to reach nearly 90 percent by 2050 (UN DESA, 2019), urban poverty became a growing issue and remains a challenge to climate-resilient development. Thus, it is apparent that cities in the LAC region need to exert concerted efforts to strengthen adaptive capacities to climate change in socially inclusive ways. In this context, technical development and technology transfer have been considered as key adaptation strategies in the region, yet there was relatively limited progress on it over the past two decades (Leal Filho & Mannke, 2014).

While economic, social, and environmental conditions and settlements culture in Latin American countries are different from those in the Republic of Korea, they still have several climate adaptation issues in common. Korea, as one of the most innovative countries in the world and with over 91% of total population living in cities, has invested in climate-related technologies as part of its actions for strengthening the adaptive capacity of cities. In this regard, this study aims to analyze Korea's city-level efforts to adapt to climate change by supporting the development and transfer of technologies considering local conditions. The study also draws implications for Latin American cities on identifying potential technologies as well as planning and implementing appropriate action plans to further enhance their climate resilience more efficiently and effectively.

In the course of the research, it is hardly found studies of assessing practices for adaptation technologies by applying an analytical framework and even harder at the local level. In this way, this study also contributes to the body of knowledge in analyzing local practices on technologies for adaptation with a comprehensive methodology developed based on the UNFCCC Technology Framework and other relevant pieces of literature.

The first section of this report addresses the extent of technologies for adaptation, followed by the second section of how the Technology Mechanism works under UNFCCC and how technologies for adaptation have been developed and transferred in Korea. In the third section, major climatic challenges and actions of the selected five Korean cities – Seoul, Busan, Incheon, Daegu, and Sejong were addressed based on the content analysis of policy documents and the interviews with the five city governments. These five cities were classified into four categories: an inland megacity-Seoul, coastal cities-Busan and Incheon, a city in a mountain basin-Daegu, and a planned administrative city-Sejong. The fourth section introduces a framework to analyze local practices on adaptation technologies, which framework was developed based on literature review and the Technology Framework by UNFCCC. In the next step, local governments' practices for adapting to climate change with the deployment of technologies were assessed by applying the aforementioned analytical framework. Finally, adaptation issues in Latin American cities similar to the selected Korean cities are presented. Implications were drawn from the case studies of Korean cities considering Latin American contexts in order to help local officials and practitioners in incorporating adaptation technologies into local sustainable development as well as climate policies and action plans aiming to strengthen local resilience to climate change.

## I. Technologies for adapting to climate change

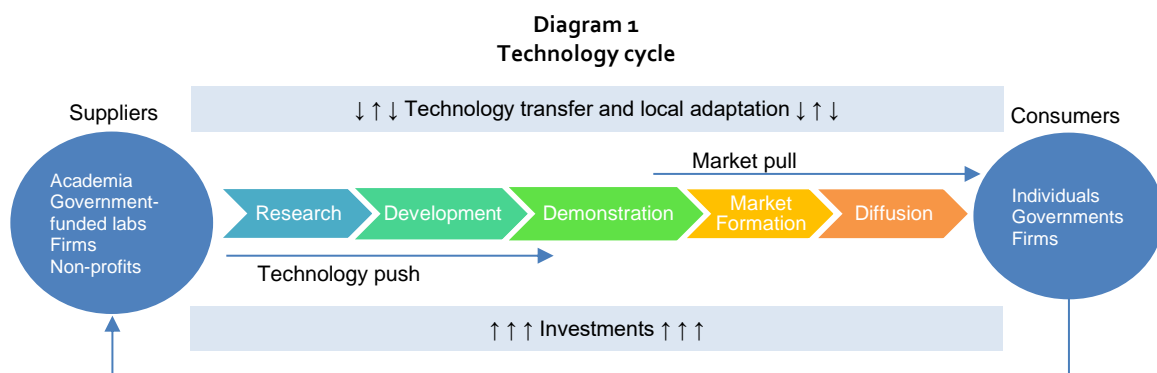
Technology is a proven driver of achieving sustainable development goals, which includes environmentally sound technologies in responding to climate change (UN Inter-agency Task on Financing for Development, 2019; IPCC, 2015). The global efforts for addressing climate technologies were initiated in 1992, led by the United Nations Framework Convention on Climate Change (UNFCCC). Since then, experiments on climate technologies have focused more on mitigation, particularly related to the energy sector, than adaptation (UNFCCC, 2006; IPCC, 2014). 'Technologies for adaptation' (or 'adaptation technology') were included in the work program of the Expert Group on Technology Transfer (EGTT) in 2004 and started receiving earnest attention since 2005 at the *UNFCCC Seminar on the Development and Transfer of Environmentally Sound Technologies (ESTs) for Adaptation to Climate Change* (UNFCCC, 2006).

Technologies and information resources are among the factors that influence *exposure and vulnerability* to climate change along with financial resources, infrastructure, managerial ability, institutional environment, political forces, and societal values (Smit & Wandel, 2006; Dodman, et al., 2009; IPCC, 2015). However, technology alone cannot ensure the enhancement of a country's and community's adaptive capacity since the factors mentioned above influence the effectiveness of adaptation measures in a complex way. Besides, it is undoubted that adaptation needs to be addressed aligning with development agenda (Ayers & Dodman, 2010; IPCC, 2014; Chu, et al., 2017). In this regard, it is generally known that developed countries are more capable of adapting to climate change than developing countries because of their advantageous conditions in terms of the aforementioned factors, including financial resources and technologies. The absolute amount of adaptation costs is higher for developed countries, but adaptation costs per gross domestic product are higher for developing countries (Chapagain, et al., 2020). Technology transfer, particularly from developed countries to developing countries, is necessary to assist sustainable paths for development across the world.

IPCC defined 'technology transfer' as "a broad set of processes covering the flows of know-how, experience, and equipment for mitigating and adapting to climate change amongst different stakeholders such as governments, private sector entities, financial institutions, NGOs and research/education institutions (IPCC, 2000, p. 3)." Technology transfer beyond geographical and climatic conditions may decrease the cost of adaptation, particularly in energy supply (IPCC, 2014). Technology transfer is one of the ways to assist communities and countries in strengthening their adaptive capacity to climate change. For its effective implementation, it is necessary to consider the context of the use of technologies and climate information (Flagg & Kirchoff, 2018). Understanding local contexts and adapting existing technologies are essential since climate change impacts on ecosystems, social groups, and sectors are shown in different forms depending on location, society, and adaptive capacity. Developing countries need to adopt modern technologies based on their own criteria and consider full knowledge of consequences that can likely occur. Not doing so, it can induce unpredicted adverse effects. Thus, combining existing and new technologies can be effective in achieving climate-related targets (IPCC, 2019; UNFCCC, 2006; iied, 2019; Lybecker & Lohse, 2015). When it comes to technologies as part of adaptation efforts, there are distinctive features of adaptation technologies that are different from technologies for mitigation. First, technologies for adaptation may not be new but may already be existing measures, while those for mitigation are more likely new. Second, there is no dominant sector. Third, there may be readily available adaptation technologies in developing countries, but people are not sufficiently using them. Fourth, most adaptation technologies are more likely to be small-scale. Finally, different stakeholders and barriers can be observed across sectors (UNFCCC, 2006; IPCC, 2014).

Digital technologies can contribute to enhancing adaptive capacity to climate change by supporting the flow of useful and locally contextualized climate information as well as the communication between stakeholders in responding to climate impacts (iied, 2019). Thus, the current smart city development trend, with digitalization as its main component, triggers cities to build communication and information capacities and leads cities to strengthen their climate resilience.

As Diagram 1 shows, efforts directly related to technologies push the development of climate technologies, and after, the newly formed market naturally pulls the diffusion of technologies. The prior phase is usually led by academia and institutions with supports from governments and non-profit organizations, while the later phase can be carried out when the private sector and individuals actively participate in the market as consumers.



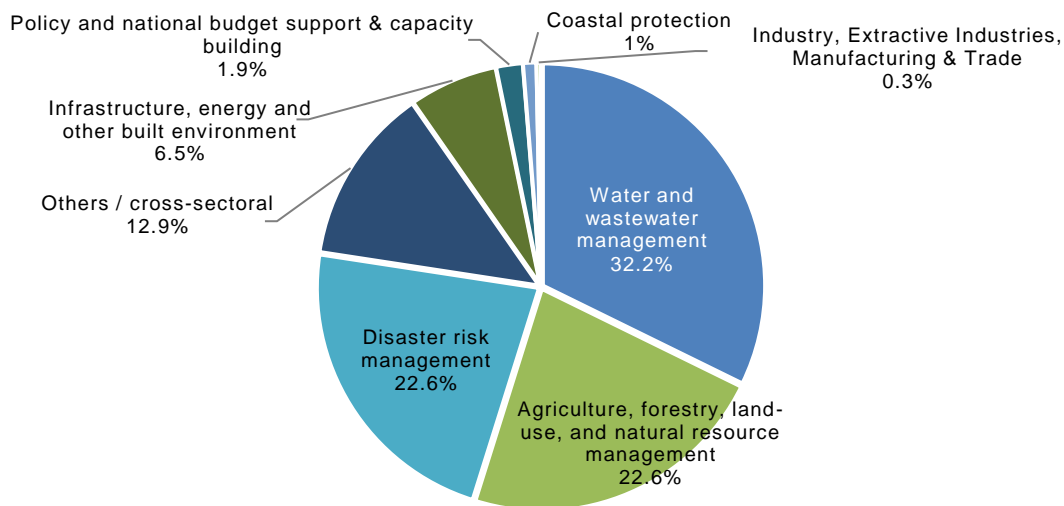
Source: Reformulated the figures from Grubb (2004, p. 20) and ECOSOC (2015, pp. 2, 6).

Technologies for adaptation can be generally classified into two categories, *hard* and *soft* technologies, and a combined method of adopting both hard and soft technologies would likely be more successful. One example of combined methods can be the use of multiple technologies in the forest

sector: improved cookstoves and land management for contributing to both fuel efficiency and deforestation (iied, 2018). This categorization can be further disaggregated in four types: *traditional, modern, high technology, and future technology*. As traditional technology has been usually developed in the course of adapting to variable and extreme climatic conditions, this type of technologies can be improved in consideration of local contexts (UNFCCC, 2006).

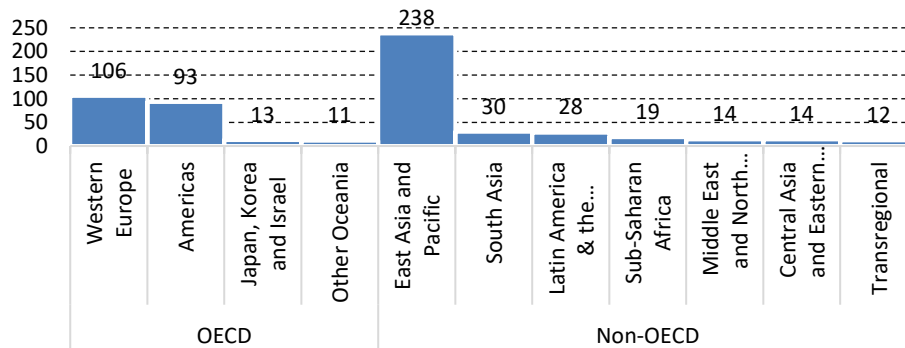
As seen in Figure 1, most of the climate finance in adaptation was invested in sectors of water, agriculture/land use/natural resources, and disaster risk management. When it comes to the destination of investment (Figure 2), more than 60% of total climate adaptation finance went to non-OECD countries, with the largest proportion placed in East Asia and the Pacific, accounting for 41.2% of total adaptation finance for 2017 to 2018. These figures provide sectoral and regional implications for potential investment in adaptation technologies.

**Figure 1**  
Global climate finance in adaptation, 2017-2018 average (A), by sector  
(Percentage)



Source: Author, on the basis of CPI (2019).

**Figure 2**  
Global climate finance in adaptation, 2017-2018 average (B), by destination  
(USD billion)



Source: Author, on the basis of CPI (2019).



## II. Mechanisms for developing and transferring technologies for adaptation

### A. UNFCCC technology mechanism

There have been increased efforts to develop climate technologies and enhance networks for technology transfer over the past two decades. In 1996, an initial report on the inventory and assessment of technologies was published by the UNFCCC, and this report mainly focused on mitigation. After this report, in 2006, UNFCCC published a technical report on adaptation technologies in response to the global change in perception and emphasis on adaptation issues (UNFCCC, 2006). The Climate Technology Center and Network (CTCN) and the Technology Executive Committee (TEC) were established as parts of the Technology Mechanism during the Conference of the Parties (COP) in 2010. However, efforts on climate technology still focused more on mitigation-related technologies as climate policies and projects were inclined to mitigation. In 2015, the Paris Agreement presented the vision of climate technology development and transfer for both measures, mitigation and adaptation. It introduced a technology framework with guidance to the Technology Mechanism. This framework is currently in the process of operationalization by the Subsidiary Body for Scientific and Technological Advice (SBSTA) (see Table 1).

The TEC is a policy arm of the technology mechanism, undertaking policy analysis and consultancy for technology development and transfer, and consists of 20 representatives from developing and developed countries. In addition to TEC, the technology mechanism has set the CTCN as its implementation arm, supporting climate technology projects/programs by providing technical assistance and access to knowledge as well as enhancing cooperation among stakeholders. The CTCN is hosted by the United Nations Environment Programme (UNEP) in partnership with the United Nations Industrial Development Organization (UNIDO) along with the support from 11 partner institutions (UNFCCC, 2015).

Prior to the technology mechanism, the financial mechanism was established in 1994. Under the financial mechanism, there are operating entities, such as the Green Climate Fund (GCF) and the Global Environment Facility (GEF). The Standing Committee on Finance (SCF) was also established in 2010 to provide guidance and coordination for the financial mechanism and undertook the relevant work on climate finance under the Paris Agreement (UNFCCC, 2017).

**Table 1**  
**Key milestones of global climate technology negotiations**

Year	Milestone
1992	Technology and the Convention - Provisions on development and transfer of climate technologies included in Article 4 and 5
1995-2001	Consultative process - Understanding of global issues on climate technology - Understanding of national/regional/international issues on climate technology * Regional workshop on the transfer of technology consultative process <sup>1</sup> (1997) A provision on technology in Article 10(c) of the Kyoto Protocol; Clean Development Mechanism (CDM)
2001-2007	Technology transfer framework (2001) Framework for actions to enhance the implementation in Article 4 (2001) Establishment of the Expert Group on Technology transfer (EGTT) (2007) Four sub-themes of the mechanisms: innovative financing, international cooperation, endogenous development of technologies, and collaborative research and development
2008	Poznan strategic programme on technology transfer (by GEF) - To support scaled-up investments for technology transfer towards developing countries by supporting Technology Needs Assessments (TNAs), supporting pilot projects, and disseminating best practices
2010	Technology Mechanism - Establishment of the Technology Mechanism, consisting of the Technology Executive Committee (TEC) and the Climate Technology Centre and Network (CTCN) - The EGTT's mandate was ended and taken by the Technology Executive Committee (TEC)
2015	Paris Agreement - Strengthening the Technology Mechanism, particularly in technology research, development, and demonstration in addition to endogenous capacities and technologies - Establishment of the Technology Framework - Provision of a long-term vision on climate technology in Article 10
2018	Technology Framework - Adoption of the Technology Framework in the themes of innovation, implementation, enabling environment and capacity building, stakeholder engagement, and support

Source: UNFCCC (2016) and TT: Clear-Information on climate technology negotiations.<sup>2</sup>

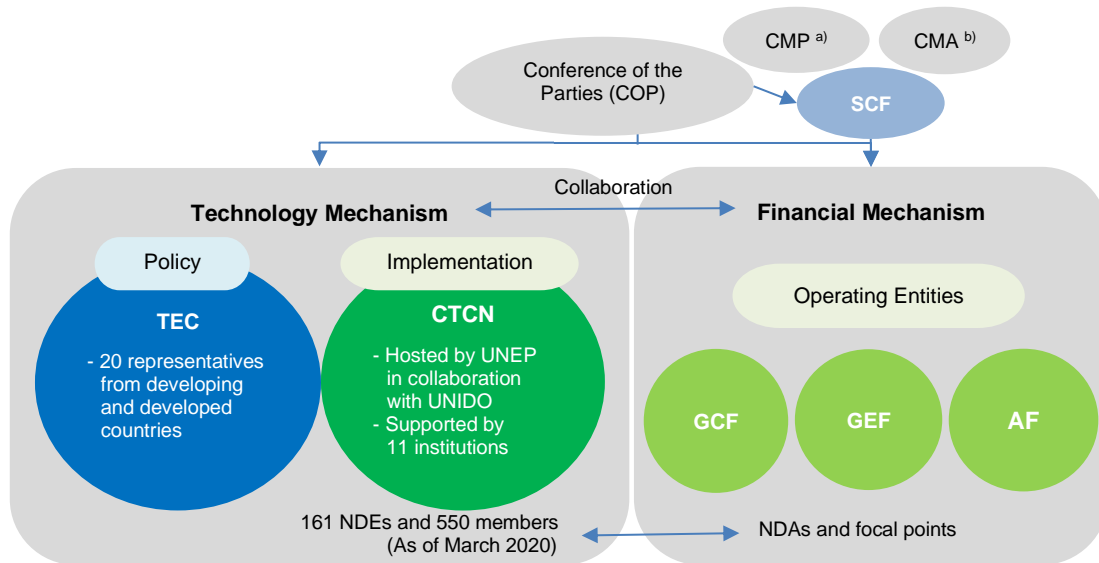
The linkages between the technology mechanism and financial mechanism (Diagram 2) have become stronger, and the practices of the collaboration between these two mechanisms were shared during COP 24. The identified collaboration includes the coordination between the National Designated Entities (NDEs) from the technology side and the National Designated Authorities (NDAs) and focal points from the financial side; the engagement of CTCN and GCF for the 'Readiness and Preparatory Support Programme' of the Fund; and the knowledge sharing between TEC, CTCN, and GCF about climate technology incubators and accelerators (UNFCCC, 2018). Recently in 2020, the CTCN has started managing a new small grants programme of the Adaptation Fund.

<sup>1</sup> Latin America and the Caribbean Regional Workshop on Transfer of Technology Consultative Process. [https://unfccc.int/ttclear/events/2000\\_event2](https://unfccc.int/ttclear/events/2000_event2). Accessed on March 3, 2020.

<sup>2</sup> <https://unfccc.int/ttclear/negotiations>. Accessed on March 2, 2020.



**Diagram 2**  
UNFCCC climate technology mechanism and financial mechanism



Source: Author, based on CTCN official website and (UNFCCC, 2017; UNFCCC, 2015; UNFCCC, 2018).

<sup>a)</sup> CMP: Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol.

<sup>b)</sup> CMA: Conference of the Parties serving as the meeting of the Parties to the Paris Agreement.

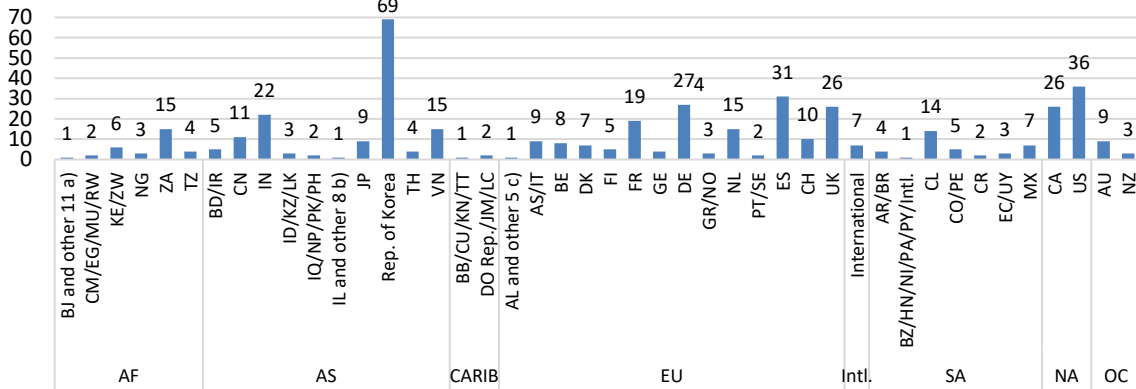
As of March 2020, there are 161 National Designated Entities (NDEs) and 550 members in the network (see Figure 3). Among 33 countries in Latin America and the Caribbean, 28 NDEs are registered in the CTCN<sup>3</sup>. When it comes to the number of members, there are 63 members based in the LAC region, which accounts for 11.5% of the global total of 550<sup>4</sup>. Korea has been actively participating in CTCN by registering 69 Korean organizations as members of the Network, which is the largest number of members at the country level accounting for 12.5% of the total network members.

In 2001, the UNFCCC established the Technology Transfer Framework, which includes five themes: technology needs assessments, technology information, enabling environments, capacity building, and mechanisms for technology transfer (UNFCCC, 2008). The Technology Needs Assessments (TNAs) is to identify their needs for mitigation and adaptation in order to prioritize climate technologies, and the Technology Action Plans (TAPs) have been developed as part of TNAs since 2010. The Poznan Strategic Program on Technology Transfer managed by GEF supports developing countries to take on TNAs.

<sup>3</sup> NDEs list and profiles. <https://www.ctc-n.org/about-ctcn/national-designated-entities/national-designated-entities-by-country>. Accessed on March 4, 2020.

<sup>4</sup> Network members list and profiles. <https://www.ctc-n.org/network/network-members>. Accessed on March 2, 2020.

**Figure 3**  
**CTCN members by region and country**  
*(Number of members)*



Source: Author, on the basis of CTCN official website (<https://www.ctc-n.org/network/network-members>). Accessed on March 2, 2020.

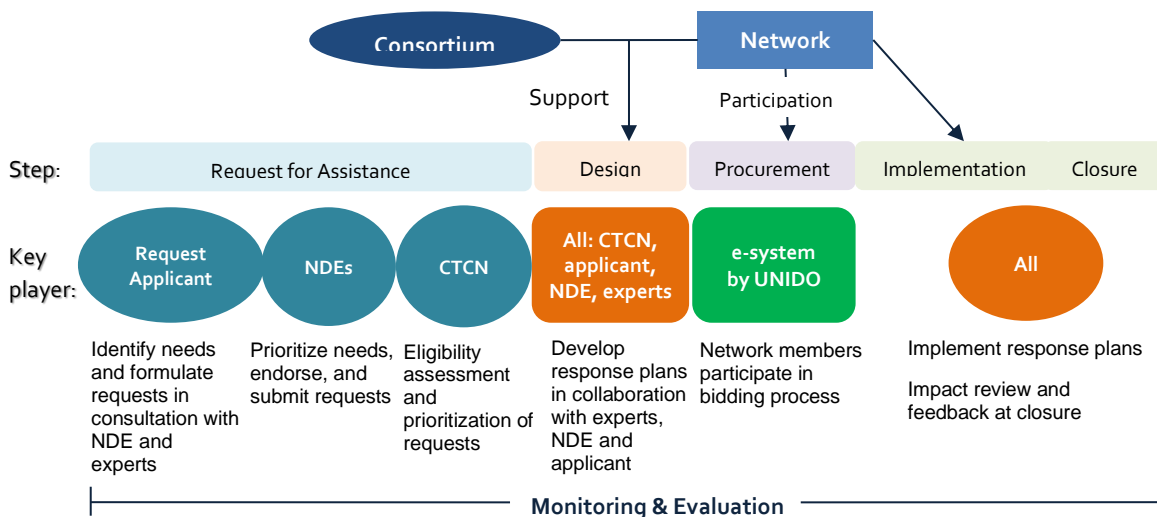
a) Benin, Cape Verde, Ethiopia, Ghana, Guinea, Malawi, Morocco, Senegal, Sudan, Tunisia, Uganda, and one transnational.

b) Israel, Kyrgyzstan, Lebanon, Malaysia, Mongolia, Palestine, Singapore, Tajikistan, and United Arab Emirates.

c) Albania, Bosnia and Herzegovina, Ireland, Romania, Russian Federation, and Serbia.

Developing countries that desire to receive assistance can make requests free of charge up to USD 250,000 (for rapid response up to USD 50,000) through their NDEs, and CTCN members can participate in a bidding process through UNIDO e-procurement system to be selected as providers. As of July 2019, the CTCN supported 93 developing countries: 50% from Africa, 30% from Asia-Pacific, and 19% from LAC. 223 out of 273 requests have met the screening criteria, consisting of 52.3% for mitigation, 27.1% for adaptation, and the remaining 20.6% for adaptation and mitigation (UNFCCC, 2019). The entire CTCN assistance process is illustrated in Diagram 3.

**Diagram 3**  
**CTCN assistance process**



Source: Author, based on CTCN (2016) and CTCN official website <https://www.ctc-n.org/technical-assistance>. Accessed on March 10, 2020.

Aside from the Technology Mechanism by UNFCCC, there are global assistance programs to promote technology transfer to developing countries, such as Asian and Pacific Centre for Transfer of Technology (APCTT) under the Economic and Social Commission for Asia and the Pacific (ESCAP) and the Technology Bank for the LDCs. When it comes to sustainable markets for climate technologies, some programs facilitate sharing intellectual properties and building partnerships between public and private sectors, such as the Green Climate Fund-Private Sector Facility, the Eco-Patent Commons of the World Business Council for Sustainable Development, and WIPO GREEN-the Marketable for Sustainable Technology. In particular, the GCF Board agreed in 2016 that GCF supports projects in climate technology development and transfer, and GCF revised Readiness and Preparatory Support Guidebook to reflect the board decision on technologies. As of 2018, six requests for technology related-Readiness Programme have been approved, accounting for USD 1.8 million in total, and diverse technology components have also been included in main projects and programs (GCF, 2018).

As for business incubators of innovative climate technologies, the World Bank Group has supported developing countries through a network of Climate Innovation Centers (CICs) in addition to the Climate-Smart Planning Platform. GCF recently recognized at the Board meeting in 2017 the importance of Innovation and Acceleration (I&A) to enable the application of climate technologies in context-specific conditions. National institutions can also play similar roles, such as the Centre for Innovation, Entrepreneurship and Technology in Brazil and the Centre for Innovation, Incubation and Entrepreneurship in India (UN Inter-agency Task on Financing for Development, 2019).

## B. National mechanisms related to adaptation technologies in Korea

The Korean government has implemented combined climate policies focusing on both mitigation and adaptation. As for adaptation, under the Framework Act on Low-Carbon Green Growth and its Enforcement Decree, the government has continued incorporating adaptation strategies into the 5-year national climate change adaptation plans and also obligated local governments to develop and implement city and district-level adaptation action plans. While implementing the 1st National Adaptation Plan 2011–2015, the Korean government invested around USD 256.8 million in R&D of climate adaptation technologies (Korea Government, 2016). In addition, diverse projects have been implemented at the local level with purposes of stimulating local adaptation industries and boosting local economies as well as strengthening local adaptive capacity to climate change.

**Table 2**  
**Milestones related to adaptation technology**

Year	Line ministry	Focus	Milestone
2005	Joint ministerial decision led by Ministry of Environment	Mitigation/adaptation	The 3rd Governmental comprehensive plan on Countermeasure to Climate Change 2005-2007 - Integration of adaptation into the national climate policy
2009	Committee on Green Growth	Green growth/mitigation/adaptation	National Strategy for Green Growth 2009-2030 The Five-Year Plan for Green Growth 2009-2013
	Joint ministerial decision led by Ministry of Environment	Adaptation	National Climate Change Adaptation Master Plan 2009-2030
2010	Joint ministerial decision led by Ministry of Environment	Green growth/mitigation	Enactment of the Framework Act on Low Carbon Green Growth
2011	Joint ministerial decision led by Ministry of Environment	Adaptation	The 1 <sup>st</sup> National Adaptation Plan 2011-2015 - the first adaptation plan on a legal basis - ground policy for local governments' action plans
2012	Ministry of Finance	Mitigation/adaptation	Hosting the Green Climate Fund (GCF)
	Ministry of Foreign Affairs	Green growth/mitigation/adaptation	Conversion of the Global Green Growth Institute (GGGI) into an international organization
2013	Ministry of Science and ICT	Mitigation/adaptation	Establishment of Green Technology Center (GTC)
2014	Committee on Green Growth	Green growth/mitigation/adaptation	The 2 <sup>nd</sup> Five-Year Plan for Green Growth 2014-2018

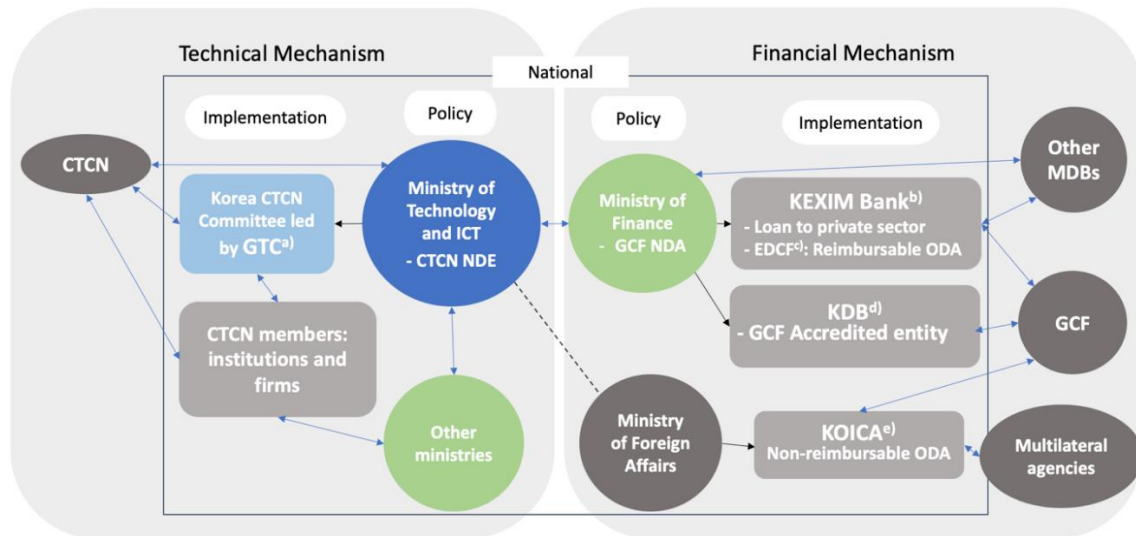
Year	Line ministry	Focus	Milestone
	Presidential Advisory Council on Science & Technology (PACST)	Mitigation/adaptation	The 11th Meeting agenda included technologies for responding to climate change
2016	Joint ministerial decision led by Ministry of Environment	Mitigation/adaptation	The 1 <sup>st</sup> Basic Plan for Climate Change Response 2017-2036 - reflection of the Paris Agreement
		Adaptation	The 2 <sup>nd</sup> National Climate Change Adaptation Plan 2016-2020
		SDGs incl. mitigation and adaptation	The 3 <sup>rd</sup> National Basic Plan for Sustainable Development 2016-2035
2018	Ministry of Science and ICT	Mitigation/adaptation	The Mid- and Long-term Plan for Climate Technology Cooperation 2018-2020
2019	Committee on Green Growth	Green growth/mitigation/adaptation	The 3 <sup>rd</sup> Five-Year Plan for Green Growth 2019-2023
	Joint ministerial decision led by Ministry of Environment	Mitigation/adaptation	The 2 <sup>nd</sup> Basic Plan for Climate Change Response 2020-2040 - early establishment for adopting the 2030 Reduction Roadmap of Korea
Yearly	Ministry of Science and ICT	Mitigation/adaptation	Annual plan for national investment in R&D

Source: Author, based on the official websites of Ministry of Environment, Ministry of Science and ICT, and Committee on Green Growth.

After the Paris Agreement, Korea has reported its 2030 target of GHG emissions reduction by 37 % compared to business as usual (BAU) levels. To achieve this target, the Korean government established the First Basic Plan for Climate Change Response in 2016, and the Korean Ministry of Science and ICT developed the Mid- and Long-Term Plan for Climate Technology Cooperation 2018-2020. In this plan, the government aims to support by 2030 developing countries' contribution to global GHG emission reduction, by 5 % (860 million tons) of total amount encouraged by the Parties, as well as prevention and mitigation of climate-related damages to 100 million people by mobilizing USD 10 billion through a variety of national and international financial mechanisms. Five implementation strategies were developed to achieve these long-term targets: investment in R&D of innovative technologies and its customization in developing countries; strengthening cooperation with climate-related multilateral development banks (MDBs) across all stages of projects; developing professionals in climate technologies and strengthening Green Technology Center (GTC) and Climate Technology Information System (CTIs); proactively responding to international climate technology initiatives and strengthening cooperation with CTCN; and building a robust national system for inter-ministerial collaboration in climate technologies<sup>5</sup>.

<sup>5</sup> Government 24. <https://www.gov.kr/portal/ntnadmNews/1433371>.

Diagram 4  
National climate technology mechanism



Source: Author, based on the official websites of Ministry of Technology and ICT, GCF and CTCN.

a) Green Technology Center; b) National Government Adaptation Committee; c) Export-Import Bank of Korea; d) Economic Development Cooperation Fund; e) Korea Development Bank; f) Korea International Cooperation Agency.

In 2008, the Korean government selected 27 strategic green technologies for responding to climate change, which technologies were categorized into four areas: alternative technologies to fossil fuels, energy efficiency, GHG treatment, and climate impact assessment and adaptation. During the 11<sup>th</sup> Meeting of the Presidential Advisory Council on Science & Technology in 2014, six technologies were selected as core climate technologies: solar energy, fuel cell, bioenergy, secondary battery, power IT, and carbon capture and storage<sup>6</sup>. Since the selection criteria focused on global marketability and impacts on national industries, none of the adaptation technologies was included in the core technologies but mentioned as another significant issue in terms of food security and response to disasters. Mitigation technologies are often recognized as more scalable and attractive to private investors than adaptation technologies.

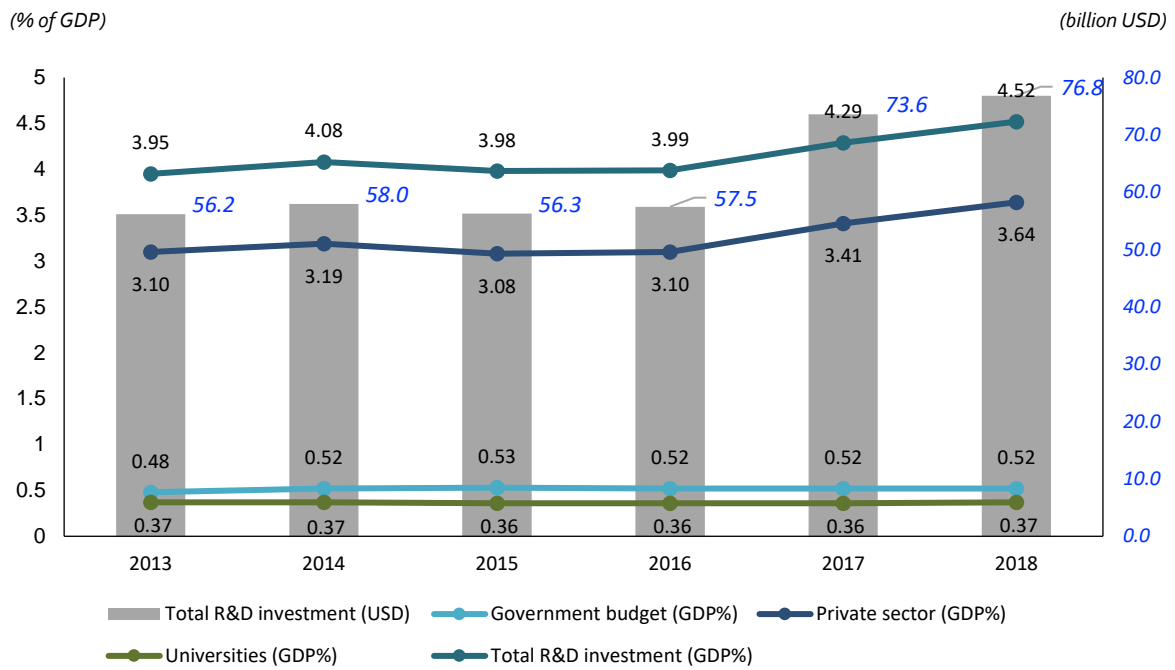
The Korean government has steadily increased the budget on Research and Development (R&D) sector, from USD 11.9 billion in 2010<sup>7</sup> to USD 18.3 billion in 2019, and to USD 20.9 billion in 2020<sup>8</sup>, nearly doubling its figures in over a decade. With this effort, Korea became the second most innovative country in Asia and the 8<sup>th</sup> in the world, and its capital city Seoul ranked the third innovative city in the world in 2019 (Cornell University, INSEAD, and WIPO, 2019). Although the budget on 'response to climate change' accounts for 2% of the total, other components, such as 'disaster and safety', 'building the Small and Medium-sized Enterprises (SMEs) innovation capacity' and 'local R&D', can also directly or indirectly contribute to developing and transferring climate technologies. Key players of these activities are mostly SMEs seeking business opportunities for deploying climate technologies.

<sup>6</sup> PACST. [https://www.pacst.go.kr/jsp/post/postView.jsp?post\\_id=253&board\\_id=10&cpage=5&etc\\_cd1=C0001#this](https://www.pacst.go.kr/jsp/post/postView.jsp?post_id=253&board_id=10&cpage=5&etc_cd1=C0001#this). Accessed on May 4, 2020.

<sup>7</sup> Budget on R&D and average currency exchange rate in 2010 are respectively based on Statistics Korea [http://index.go.kr/potal/main/EachDtIPageDetail.do?idx\\_cd=1330](http://index.go.kr/potal/main/EachDtIPageDetail.do?idx_cd=1330) and the Bank of Korea <https://ecos.bok.or.kr/>.

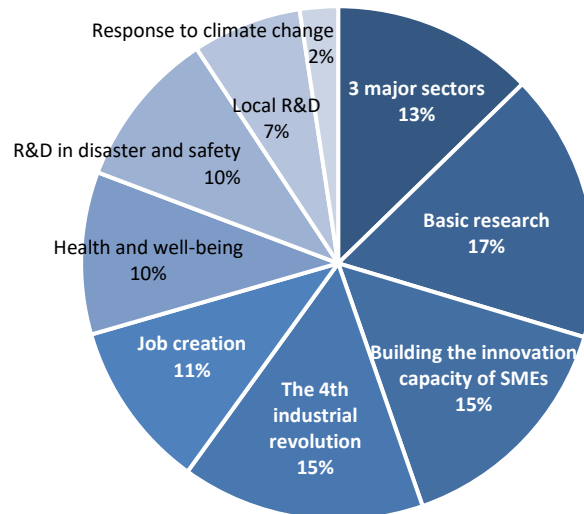
<sup>8</sup> Budget on R&D and average currency exchange rate in 2019 are respectively based on Ministry of Science and ICT [https://www.msit.go.kr/web/msipContents/contentsView.do?catelD=\\_tsta5511&artId=2680127](https://www.msit.go.kr/web/msipContents/contentsView.do?catelD=_tsta5511&artId=2680127) and the Bank of Korea <https://ecos.bok.or.kr/>. Currency exchange rate for government budget in 2020 is 1,190 ₩/\$.

**Figure 4**  
R&D investment in the Republic of Korea, 2013-2018



Source: Author. R&D investments in Korean Won (KRW) were retrieved from Statistics Korea (<http://www.index.go.kr/unify/idx-info.do?idxCd=4206>, Accessed on July 16, 2020) and were calculated in US Dollar (USD) applying currency rates published by the Bank of Korea.

**Figure 5**  
Korean government's R&D budget composition in 2020  
(Percentage)



Source: Author, on the basis of data from the official websites of Ministry of Science and ICT and Statistics Korea.

In 2013, the Green Technology Center was established as a significant implementor of climate technologies under the Ministry of Science and ICT. The Center has introduced a comprehensive categorization of climate technologies by grouping them into three categories: mitigation, adaptation, and the combined; and after then disaggregating by two layers: sectors and sub-sectors (GTC, 2018). A full list of categories of technologies for mitigation of and adaptation to climate change can be found in Annex 1.

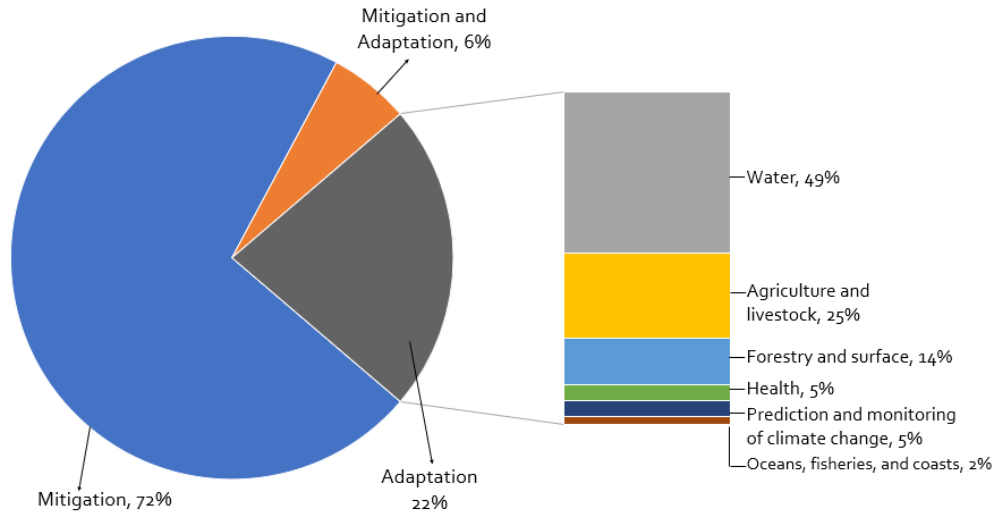
**Table 3**  
**Classification of adaptation technologies**

Category	Sector	Sub-sector
Adaptation	Agriculture and livestock	Breeding
		Crop production
		Livestock disease control
		Processing, storage, and distribution
	Water management	Hydrosphere and aquatic ecosystem
		Water development and supply
		Water treatment
		Water-related disaster management
Prediction and monitoring of climate change	Climate prediction and modeling	
	Climate information and early warning system	
Oceans, fisheries, and coasts	Ocean ecology	
	Fishery resources	
	Coastal disaster management	
Health	Infectious diseases management	
	Food safety and prevention	
Forestry and surface	Forestry production improvement	
	Reduction in forest disaster	
	Monitoring and restoration of ecosystem	
Combined: mitigation and adaptation	Cross-cutting	Hybrid renewable energy
		Low power consumption device
		Energy harvesting
		Artificial photosynthesis
		Other uncategorized climate-related technologies

Source: Climate Technology Information System (CTIS). <https://www.ctis.re.kr/ko/contents.do?key=1141>. Accessed on Jan. 16, 2020.

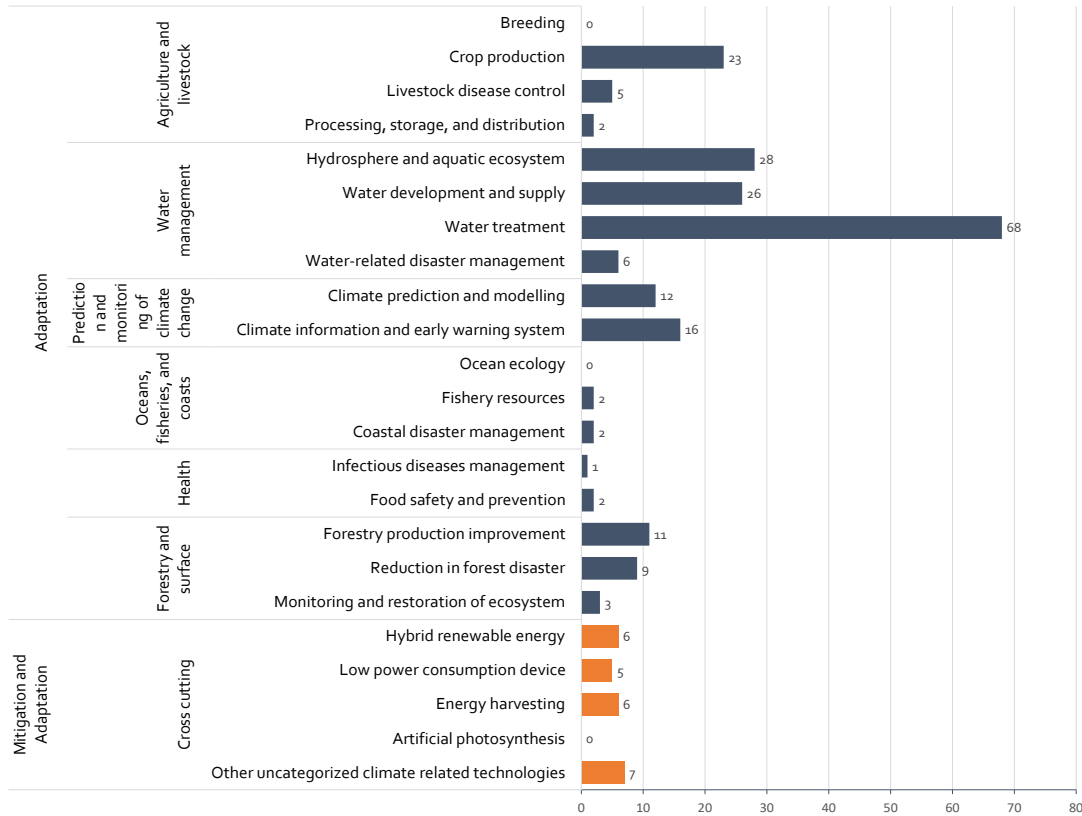
GTC has recently conducted a study of the statistics of patents in climate technologies developed by private companies and government-funded institutes (GTC, Forthcoming). The result shows that mitigation-related technologies considerably predominate in both private companies and governmental institutes. Looking into private companies in adaptation, almost half of the companies with patents in adaptation have developed technologies in the water sector, followed by agriculture, forestry, health, prediction and monitoring of climate change, and finally, oceans and fisheries. More specifically, the most predominant sub-sectors were water treatment and crop production.

**Figure 6**  
**Private companies with patented climate technologies (A)**  
 Companies by category and companies with adaptation technologies by sector (Percentage)



Source: Combined two charts from GTC (Forthcoming, pp. 15, 16).

**Figure 7**  
**Private companies with patented climate technologies (B)**  
 Number of companies with patented adaptation and mitigation & adaptation technologies by sub-sector

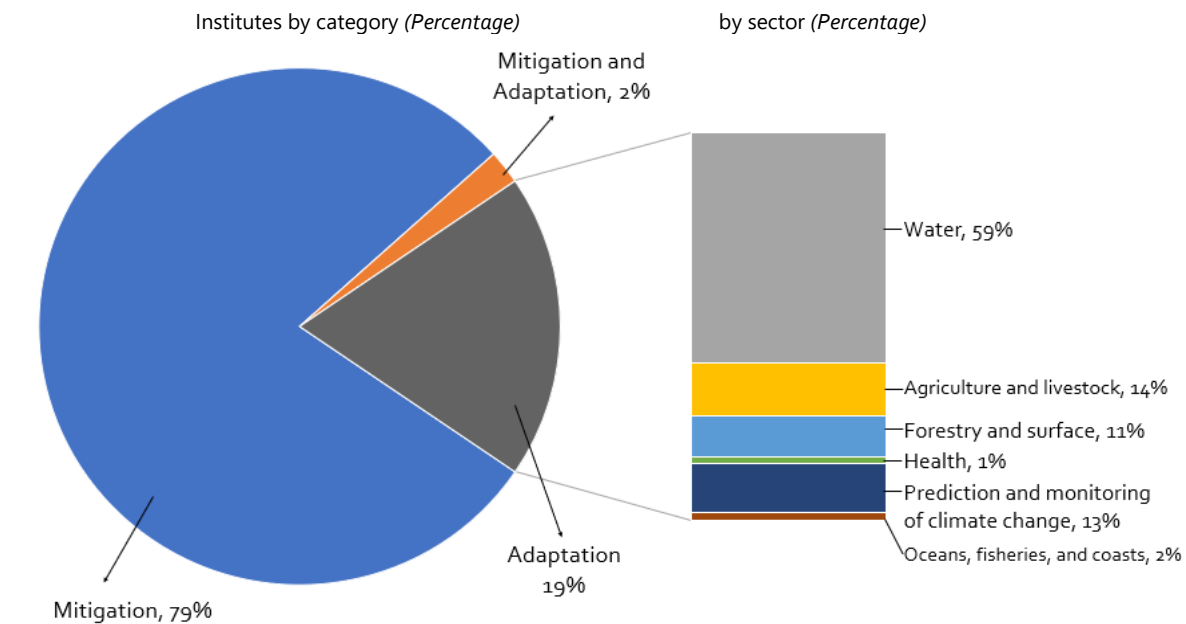


Source: Combined two charts from GTC (Forthcoming, pp. 19, 20).



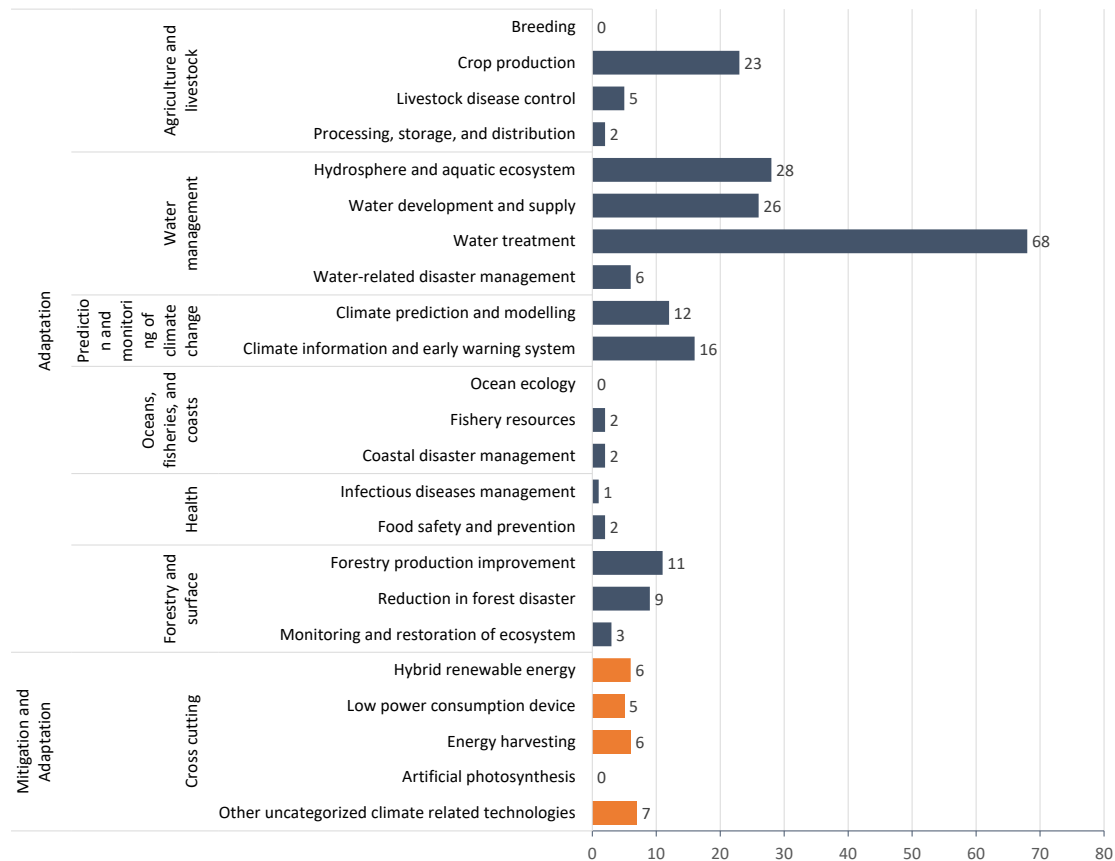
When it comes to government-funded institutes, the most predominant sector in adaptation was water similar to private companies, followed by agriculture, prediction and monitoring of climate change, forestry oceans and fisheries, and health. Compared to private companies, government institutes show a higher percentage of patents in water as well as in the prediction and monitoring of climate change. Technologies in prediction and monitoring of climate change are essential to develop sector-specific technologies as well as to support communities to take proper actions to adapt to local climate change. However, these technologies are usually considered less competent in markets since they are mostly public goods. This may be a rationale for governments to invest more in R&D in generating climate-related information, such as the prediction and monitoring of climate change.

**Figure 8**  
**Government-funded institutes with patented climate technologies (A)**



Source: Combined two charts from GTC (Forthcoming, pp. 76, 77).

**Figure 9**  
**Government-funded institutes with patented climate technologies (B)**  
*Number of institutes with patented adaptation and mitigation & adaptation technologies by sub-sector*



Source: Combined two charts from GTC (Forthcoming, pp. 80, 81).

**Box 1**  
**Green Technology Center (GTC)**

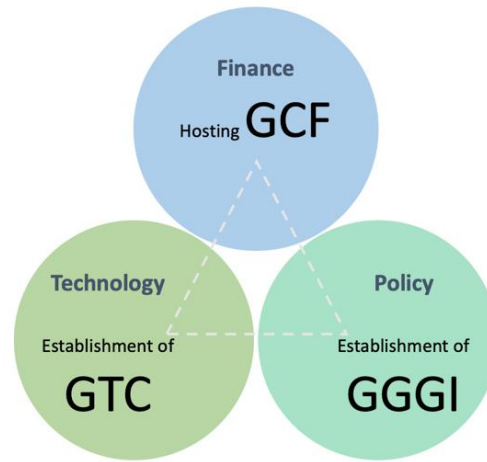
While hosting the Green Climate Fund (GCF) in Songdo and establishing the Global Green Growth Institute (GGGI), the Republic of Korea established the Green Technology Center (GTC, [www.gtck.re.kr](http://www.gtck.re.kr)) in 2012 as a technology arm of climate mechanisms (see Diagram below). The center was initially founded as part of the Korea Institute of Science and Technology (KIST) under the Ministry of Science and ICT and was later converted later into a research center in 2013. The center aims to become a thinktank leading global inclusive and innovative growth by promoting national climate industries and contributing to the global response to climate change. Their primary functions are research on national green and climate technology policies for supporting sustainable societies, and research on strategies for international cooperation in climate technologies.

The center became a member of CTCN of UNFCCC in 2015 and has been leading the Korean CTCN committee since 2016 to boost international and national cooperation in climate technologies. To meet the increased demand for climate information, GTC has launched the Climate Technology Information System (CTIS, [www.ctis.re.kr](http://www.ctis.re.kr)) in 2018. This system provides recent information on climate technologies and policies, national climate technology database, international cooperation platform, and a user-friendly data analysis tool.

As for climate technology transfer, GTC supports projects collaborating with international organizations, private companies, and governmental institutions. The center has recently been accredited by the P4G (Partnering for Green Growth and the Global Goals 2030) and developed a project of water management along Mekong river in Vietnam, forming a consortium of three partners: JH Sustain (Korean consulting firm in water management), CLEAN (cleantech cluster based in Denmark), and CRUS (Center for Regional and Urban Studies, based in Ho Chi Minh City).

This project consists of three components: flooding simulation adopting real-time sensor technologies for the Internet of Things (IoT); development of local strategies for the industrialization of solutions for Mekong Delta; and building global and local partnerships in water management. In Latin America and the Caribbean, GTC held Knowledge Sharing Joint Workshops in Santo Domingo in 2014 and Seoul in 2015, in collaboration with the Dominican Republic governments and IDB. The five agendas were discussed in the workshop: policy trend of R&D in green technologies; smart grid; waste-to-energy; international development cooperation between Korea and Dominican Republic; and IDB's financing strategy. Particularly, Dominican Republic expressed interest in collaboration with Korea for projects of solid waste treatment and environmentally friendly agriculture technologies.

Diagram  
Korea's global-level institutional cooperation strategy for green growth



Source: Elaborated by author.

Source: Author, on the basis of GTC ([www.gtck.re.kr](http://www.gtck.re.kr)) and CTis ([www.ctis.re.kr](http://www.ctis.re.kr))



### III. Case study Korean cities practices on adaptation technologies

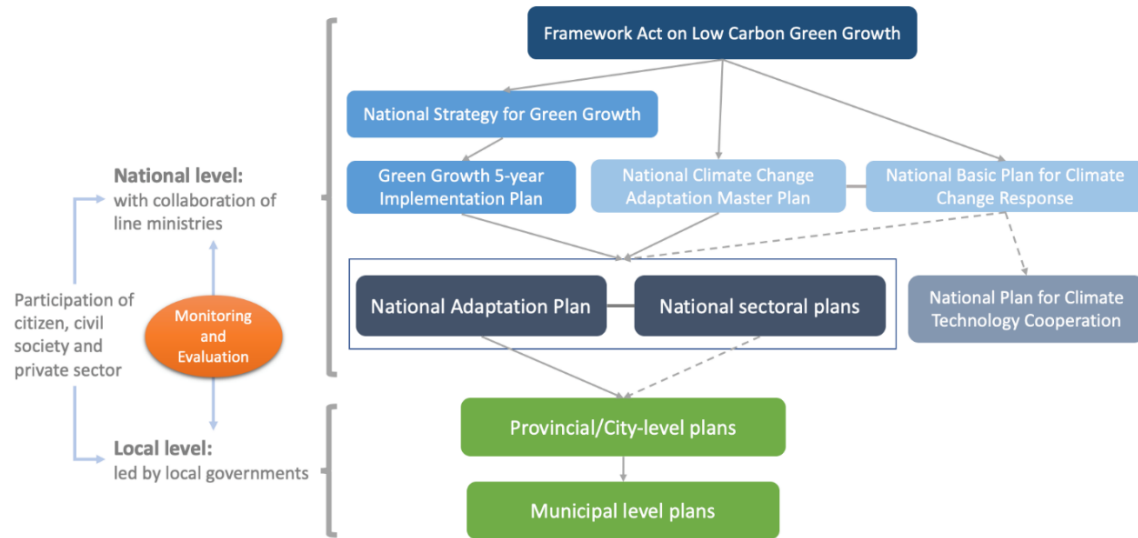
Korean adaptation policies have been developed on the basis of the Framework Act on Low Carbon Green Growth. In addition, since 2015, the green growth framework stipulates that local governments develop climate adaptation action plans every five years. As a result, these local adaptation action plans are expected to be aligned with the *National Green Growth Implementation Plan*, *National Adaptation Plan*, and national sectoral plans (see Diagram 5). In 2017, the Ministry of Environment established the 2<sup>nd</sup> *Guideline for Developing Local Climate Change Adaptation Action Plans* to support local governments to improve local regulatory basis and its coherency with national-level policies. For local vulnerability studies, a web-based supporting tool, the *Vulnerability assessment Tool to build climate change Adaptation Plan* (VESTAP, see Box 2)<sup>9</sup> was developed to assist local governments in assessing local climate change impacts. Its results are expected to be used as an essential reference for identifying possible solutions, including adaptation technologies.

The recently developed *Mid- and Long-term Plan for Climate Technology Cooperation 2018-2020* does not address local level strategies. However, the deployment of technologies on the ground level is crucial for adaptation efforts since each city faces different climatic issues and can be a niche for experimenting with new adaptation technologies in its context. Locally proven technologies and policies can be replicated in other cities experiencing similar climate issues. This replication through multilevel and inter-city cooperation can be realized within the country as well as inter-country. In order to encourage cities to develop and transfer climate technologies in a voluntary and active way, it is necessary to enhance the collaboration of GTC and KACCC so that GTC provides cities with consultation on climate technologies and international cooperation. The KACCC can support cities to improve their understanding of climate technologies and to incorporate them into local adaptation policies in a proper way.

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<sup>9</sup> VESTAP official website. <https://vestap.kei.re.kr/>.

**Diagram 5**  
**Korean multilevel policies related to local adaptation planning**



Source: Author, based on Ministry of Technology and ICT and Ministry of Environment.

#### Box 2

##### VESTAP, a web-based local vulnerability assessment tool

The *Vulnerability assessment Tool to build climate change Adaptation Plan (VESTAP* <sup>42</sup>) was developed in 2014 by the Korea Adaptation Center for Climate Change (KACCC), located in the Korea Environment Institute under the mandate of the Ministry of Environment. This web-based tool aims to support local governments to evaluate climate change impacts during the preparation stage of developing local climate action plans, including the identification of adaptation technologies. VESTAP applies RCP 4.5 and 8.5 scenarios adjusted by the Korea Meteorological Administration using the HadGEM2 of the UK Met Office. The VESTAP provides the data on 455 indicators (variables) as well as 32 vulnerability evaluation criteria in 7 sectors: health, disaster, agriculture, forest, ocean/fishery, water, and ecosystem. The indices used in VESTAP can be influenced by a variety of variables, such as geographical target area, selection of indices, and weight on indices. VESTAP uses the equation of vulnerability defined in the IPCC AR4:

$$\text{Vulnerability} = (\alpha \times \text{Climate Exposure} + \beta \times \text{Sensitivity}) - \gamma \times \text{Adaptive Capacity}$$

(a) *Climate Exposure*: e.g., temperature, precipitation, humidity.

*Sensitivity*: e.g., number of people or population density of vulnerable group vs. non-vulnerable group

*Adaptive Capacity*: institutional and technological capacity. E.g., GDP, a ratio of the number of fire officers to population size, a ratio of the number of medical centers to population size, the capacity of wastewater treatment facilities.

(b)  $\alpha + \beta + \gamma = 1$

In VESTAP, weights on each element  $\alpha$ ,  $\beta$ , and  $\gamma$  were determined by applying the Analytic Hierarchy Process (AHP) with experts in relevant sectors (Oh, et al., 2017). Park, et al. (2017) pointed out that the adoption of a number of similar indicators of an index could harm the representativeness of indicator since it narrows the difference between weights on indicators. In addition, several indicators of Climate Exposure could be interrelated rather than dependent, which can lead to exaggerating the overall weight on the index. When it comes to the Sensitivity index, it is generally to solely assess indicators related to vulnerable groups. This could lead to the distortion of the actual level of sensitivity of the overall population. Thus, the sensitivity needs to be tested by group: vulnerable group and non-vulnerable group. To assess Adaptive Capacity, it is recommended for users to include not only potential capacity indicators, such as GDP and financial independence or mobilization capacity, but also practical capacity indicators, such as a ratio of the number of fire officers to population size and a ratio of the number of medical centers to population size. For practical adaptive capacity indicators, in particular, there is a wide range of measures since cities are in various local conditions.

It is necessary to define standard indicators both at national level and at local level, which can be adjusted to reflect local conditions. On the other hand, there could be indicators related to both sensitivity and adaptive capacity since these two indices commonly include socioeconomic indicators. In this case, a possible way to classify those indicators is that the indicators negatively influencing vulnerability may be included in variables for adaptive capacity, and the indicators influencing the other way around could be considered as sensitivity variables.

Park, et al. (2017) also addressed several limitations of this tool. First, users should apply climate prediction data from multiple climate models since the uncertainty of climate change is significant. Second, VESTAP is a simple assessment tool, and is not appropriate for causal analysis. To overcome this limitation, the integrative assessment model is being developed and expected to launch within 2020. Third, VESTAP does not provide the outlook of indicators related to sensitivity and adaptive capacity.

Despite these limitations, the number of users has continuously increased, including academic institutes, since the system is recognized as a useful tool in practice.

**Image**  
**Key functions of VESTAP**



(a) Climate change vulnerability assessment  
: Province, city and district level assessment for adaptation plans  
: User-defined vulnerability assessment

(b) Local vulnerability comparison tool  
: Comparison data of provinces/cities/districts as per user's request



(c) Climate exposure data  
: Climate change prediction data from ensembled climate models  
: Deviation of individual climate models and climate change scenarios  
\* At the moment, the system provides the data on health sector.

(d) Historical data  
: Historical data of sensitivity and adaptive capacity to support the implementation evaluation

Source: Captured pages of the VESTAP official website (<https://vestap.kei.re.kr/>)

Source: Author, on the basis of Oh, et al. (2017), Park, et al. (2017) and official websites of KACCC and VESTAP.

Note: The boundaries and names shown on several maps do not imply official endorsement or acceptance by the United Nations.

Local governments' needs for enhancing institutional basis and financial resources have increased to align with national policies with the adjusted targets under the new international climate regime. Before the development of local adaptation action plans became mandatory, the Korean Ministry of Environment launched a capacity building program for local governments through the Korea Adaptation Center for Climate Change (KACCC) in 2011. The *Program for Strengthening Adaptive Capacity of Local Governments and Supporting Localized Adaptation Models* has assisted local governments in developing adaptation action plans considering local conditions as well as national policies<sup>10</sup>. This program is still ongoing and focusing on more practical measures.

Recently, the KACCC published the *Guidelines for Climate Change Adaptation Projects*, presenting examples of adaptation strategies in seven sectors (health, disaster, agriculture, forestry, ecosystem, water, and ocean/fishery), including adaptation technologies and projects (see Table 4). This guideline is planned to be updated on a regular basis, biannually.

**Table 4**  
**Adaptation technologies presented in the Guidelines for Climate Change Adaptation Projects**

Category (GTC Classification)	Sub-category (No. of GTC Classification, if applicable)	Type of Technology
Agriculture	Crop cultivation and production (24)	Improving agricultural facilities (greenhouse, irrigation, etc.)
Health	Livestock disease management (25)	Management of livestock and cattle shed
	Heatwaves	Blue roof
		Cool roof
		Cool pavement
		Cool and clean road
		Cooling shelter
		Green-blue roof
Water	Heatwaves / Air quality	Urban wind paths
		Facilities for reducing heatwaves and particulate matters: e.g., green bus stations
	Air quality	Mobile air quality monitoring system
	Water resources securement and supply (28)	Rainwater harvesting
Agriculture / Forestry / Health	Water disaster management (30) / Coastal disaster management (35)	Porous pavement
	Crop cultivation and production (24) / Forest production promotion (38) / Forest damage reduction (39) / Heatwaves	Adaptive planting
Health / Forestry	Heatwaves / Ecology · monitoring · restoration (40)	Green curtain
		Green wall
Water / Forestry	Water disaster management (30) / Coastal disaster management (35) / Ecology · monitoring · restoration (40)	Bio-retention garden
		Rain garden and infiltration planter box
Health / Multidisciplinary	Heatwaves	Passive house
	Low-power consumption equipment (42)	Green building
	Heatwaves / Renewable energy hybrid (41)	
	Heatwaves	Green building (reconstruction)

Source: GTC (2018) and KACCC (2020).

<sup>10</sup> Korea Adaptation Center for Climate Change (KACCC). [https://kacc.kei.re.kr/portal/main/update/update\\_view.do?bseq=9217#](https://kacc.kei.re.kr/portal/main/update/update_view.do?bseq=9217#). Accessed on May 4, 2020.

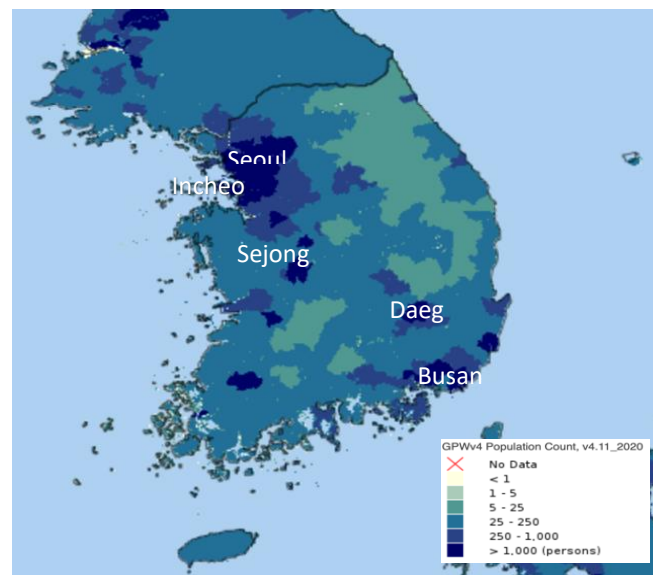


## A. Selection of cities for case study

A special report of the UNFCCC (2006) addressed adaptation technologies in five sectors: coastal zones, water resources, agriculture, public health, and infrastructure. In particular, human health and coastal zones were the two sectors given more emphasis relating to adaptation, while other sectors were addressed in association with both mitigation and adaptation. In terms of human health, heatwaves took a considerable number of lives in 2018, concentrated in Germany, Japan, and India. It is notable that the probability of extreme heat has increased up to 100 times compared to a century ago (Eckstein, et al., 2019). Korea is not the exception, and heatwave has been identified as the meteorological factor most affecting health issues in the country according to the Korea Meteorological Administration (2012). Moreover, the frequency of heatwave is expected to increase 2 to 6 times by 2050 due to climate change.

Cities in Korea are diverse and distinctive in terms of geographic, demographic, and socioeconomic features since Korea is peninsular surrounded by sea and also have several mountain chains penetrating through the territory. Considering these conditions, five cities were selected for analyzing local governments' practices on adaptation technology: Seoul-inland/mega city, Busan and Incheon-coastal cities, Daegu-intermontane basin city, and Sejong-planned administrative city. Busan and Incheon, the second and third largest cities in Korea, are located in coastal areas facing climatic challenges like coastal floods. Similarly, a significant proportion of the population of Latin America lives along the coast and has experienced climatic issues on livelihoods, including fisheries, along with economic and social losses due to coastal hazards. On the other hand, inland cities like Seoul and Daegu are surrounded by mountains and full of built environments. Inhabitants in these cities struggle with heavy rainfall and extreme heatwaves during summer as well as extreme cold weather during winter. Similar issues can be also observed in the intermontane Latin American cities. Finally, Sejong was established in 2012 as a planned administrative city. As a new-born city, it has become a place for diverse experiments in city development, including climate-related smart technologies.

**Map 1**  
Population distribution map of the Republic of Korea



Source: GWP v4 Population Count, v4.11\_2020. <https://sedac.ciesin.columbia.edu/data/collection/gpw-v4>. Accessed on March 24, 2020.  
Note: The boundaries and names shown on this map do not imply official endorsement or acceptance by the United Nations.

The recent 30-year average temperature of Korea (1988-2017) was 1.4°C higher than that of the beginning of the 20<sup>th</sup> century (1912-1941). The temperature increase rate is high in the megacity Seoul and the intermontane basin city Daegu. Along with this temperature rise, the number of summer days increased by 19 days, while winter days decreased by 18 days over the last 106 years (1912-2017). When it comes to the extreme cold weather events, it has shown an upward trend over the previous ten years, which is different from the downward 30-year trend. The extent that urbanization has contributed to temperature rise was around 3~11 % over the last 103 years (1912~2014), and it became higher up to 30~45% during 1973~2014 (Park, et al., 2017). Heatwave affects Particulate Matter (PM) concentrations in the air, which can cause adverse effects on public health. Thus, it is necessary to look into statistics related to PM<sub>2.5</sub>. The number of premature deaths in Korea due to PM<sub>2.5</sub> increased by 21 %, from 15,100 in 1990 to 18,200 in 2015, while the average of other OECD countries decreased by 9 %. Considering the number of premature deaths per 100,000 inhabitants, the number in Korea decreased from 68 deaths in 1990 to 27 deaths in 2015, but this level is still higher than that of the USA, Japan, and Germany. OECD warned in their report in 2016 that Korea could become the most vulnerable OECD member to PM<sub>2.5</sub> and O<sub>3</sub> if the country would not adequately tackle the issue (Kim, et al., 2018). When it comes to precipitation, a noticeable point is that its variation has increased significantly. In addition, the 30-year average precipitation (1988-2017) increased by 124 mm, compared to the period of 1912-1941 (NIMS, 2018).

**Table 5**  
**Key features of the five target cities**

City	Category	Population: Number of inhabitants (National Rank) <sup>a</sup>	Urban density (thousand inhab./km <sup>2</sup> ) <sup>b</sup>	GDP per capita (USD) <sup>c</sup>	30-year average no. of days above 33°C (days) <sup>d/</sup> year 2018 (days)	30-year average annual/ summer/winter precipitation (mm) <sup>e</sup>
Seoul	Capital/inland/ megacity	9 673 936 (1)	16 034	43 525	6.6 / 35	1 450.5 / 892.1 / 67.3
Busan	Coastal city	3 395 278 (2)	4 416	26 390	2.7 / 18	1 519.1 / 778.6 / 106.9
Incheon	Coastal city	2 936 117 (3)	2 764	30 076	3.4 / 20	1 234.4 / 717.4 / 60.7
Daegu	City in a mountain basin	2 444 412 (4)	2 773	23 132	23.2 / 40	1 064.4 / 602.5 / 63.7
Sejong	Planned administrative city	312 374 (34)	653	36 592	N/A <sup>f</sup>	1 239.1 / 711.9 / 80.8

Source: Author, on the basis of data from Korean Statistical Information System (KOSIS) and Korea Meteorological Administration (KMA). a), b) 2018, c) 2018, KOSIS data updated on December 23, 2019, d), e) 1981-2010. KMA. data.kma.go.kr, f) Sejong City was established in 2007, so the data is not available since the city has a limited climatic data of a relatively short period of time.

The recent document of KACCC (2020) highlighted that over 90 % of the natural disasters in Korea has been caused by meteorological factor, including heavy rainfalls and typhoons accounting for over 80%. On the other hand, there were also severe droughts from 2000 to 2010, and around 400,000 inhabitants from 109 municipalities were provided intermittent water services. The level of extreme hot and cold weather events is expected to become more severe as global warming continues.

In 2020, the unprecedentedly long period of monsoon drenched all around the country. Average length of monsoon season in Korea is around 32 days, however it lasted for over 50 days in 2020. Moreover, the Typhoon Jangmi followed right after this season and contributed to increasing risks in flooding and landslide. The duration of the monsoon was not the main issue but the severity of the rainfall. The severe heavy rainfall rapidly went beyond the capacity of national water management facilities. According to the Ministry of Environment, it is estimated to hold the record ever in the last 500 years. Through this event, the needs for strengthening the water management of small rivers in addition to main rivers have received more attention for a better adaptation to climatic change.

The next subsections address the major adaptation challenges of each city and their technology-related measures implemented to deal with those challenges.

## B. Case 1: Seoul, an inland megacity

The Framework Act on Low Carbon Green Growth implies local governments to establish solely local adaptation action plans. Seoul has included the development of mitigation action plans in the Ordinance on Tackling Climate Change. In 2017, Seoul established the Climate Change Response Action Plan 2017-2021, a policy that deals with both mitigation and adaptation in a balanced way. Under the adaptation axis, the city developed the 2<sup>nd</sup> Climate Change Adaptation Action Plans 2017-2021 and has been implementing 66 projects in the four priority sectors: health, disaster, water, and forestry/ecosystem.

The total budget of the five-year Climate Change Response Action Plan is USD 10.4 billion<sup>11</sup>. USD 3.2 billion<sup>12</sup> of the budget has been allocated in adaptation projects, accounting for 30.8 % of the total.

**Table 6**  
Policies related to the development of Seoul Metropolitan City's adaptation action plans

Dimension	Policy	Details
National	Framework Act on Low Carbon Green Growth	Article 48. 4 and Enforcement Decree Article 38 (Climate change impact assessment and development of adaptation action plans): local autonomous governments should develop a local climate change response plan every five years.
	National Climate Change Adaptation Master Plan	Line ministries and local autonomous governments should develop and implement action plans while the Ministry of Environment develops and implements an adaptation masterplan. This masterplan is a 5-year rolling plan reflecting the uncertainty of climate change impact.
Local	Seoul Metropolitan Government Ordinance on Tackling Climate Change	Chapter 2 (Development of climate change response plan): Mayor of Seoul should develop a Seoul climate change response plan every five years, including both mitigation and adaptation.
	2030 Seoul Urban Master Plan (2030 Seoul Plan)	Focused areas of adaptation - disaster, water, forestry/ecosystem, and health
	Seoul Climate Change Response Master Plan 2015-2030	Focused areas of adaptation - meteorology related, water, ecosystem, urban agriculture, health, and security
	The Climate Change Response Action Plan 2017-2021	Focused areas of adaptation - health, disaster risk, water, forestry, and ecosystem

Source: Seoul Institute (2017, pp. 4, 34).

### 1. Adaptation challenges

#### (a) Health: Heatwaves and Particulate Matters (PMs)

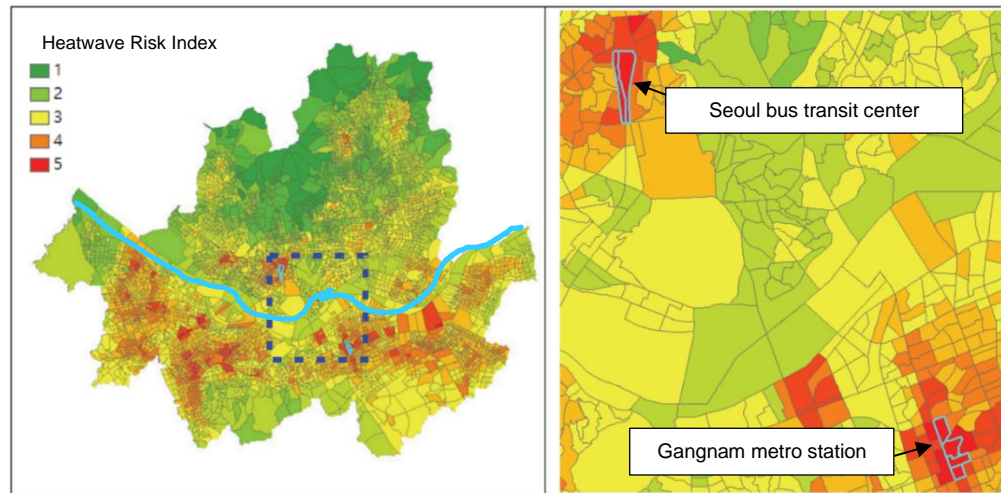
Seoul is an intermontane megacity bordered by eight mountains, and the Han River flows through the city. Seoul is known as the city that is most vulnerable to heatwaves in Korea. From 1960 to 2015, the average temperature increased by 2.2°C. Urbanization, which brought about increased building density together with a high population density, has contributed to the city's vulnerability to heatwave. The built-up area accounts for 17% of the total area of Seoul, and it becomes 28% when it comes to the central business districts (CBDs). In this condition, the death rate in Seoul would increase by 16% when the average temperature rises by 1°C during heatwave season, which is much higher than Busan, at 0.04% per 1°C. In 2018, the average summer temperature was 26.6°C, 3°C higher than the usual average. The number of days with night temperature over 25°C was 26 days, which was 13 days

<sup>11</sup> Currency exchange rate for government budget in 2017 was 1,150 ₩/\$. Total budget over 5 years (USD) = ₩ 12 trillion ÷ 1,150 ₩/\$ = \$ 10,434,782,608.

<sup>12</sup> Budget on adaptation over 5 years (USD) = ₩ 3.7 trillion ÷ 1,150 ₩/\$ = \$ 3,217,391,304.

longer than the previous year. Moreover, the summer temperature rose to 39.6°C, which figure renewed the record of the highest temperature of Seoul. Due to this severe heatwave in 2018, the number of excess death was 19.8 people per 10 million inhabitants, which was the second-highest number following Incheon and 2.9 times as many as Daegu (Cho & Lee, 2018). A recent study by Shim (2018) discovered that the Seoul bus transit center next to the Seoul station showed the highest heatwave risk index, followed by the Gangnam metro station (see Map 2).

**Map 2**  
**Heatwave risk map: Seoul**



Source: Adapted from Shim (2018, p. 15).

Shim (2018) calculated the heatwave risk index adopting environmental factors (the highest temperature, rivers/streams, and green areas), and efficiency factors (user density of respective bus station and metro), and social equality factors (welfare centers for old or disabled people). This map was made based on the data as of August 5, 2017 when the temperature reached a pick in its history.

Note: The boundaries and names shown on this map do not imply official endorsement or acceptance by the United Nations.

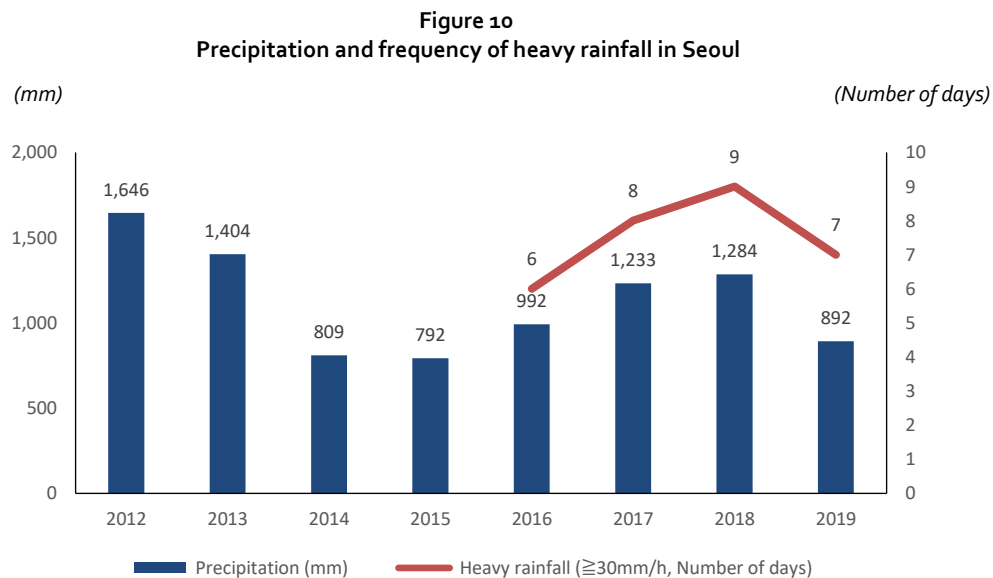
Apart from the aforementioned impact on health, it has recently been proven that heatwave is correlated with air quality, especially Particulate Matter (PM) concentrations and O<sub>3</sub>, which eventually leads to a higher risk of public health. The higher temperature and more blocking highs/stagnation, the higher PMs along with biogenic Volatile Organic Compounds (VOCs) and O<sub>3</sub> and the more pollution are built-up in the air. The increased PM in the air influences respiratory diseases, diabetes, and possibly cognitive aging, thus WHO has defined PM as a carcinogen. Like other climatic impacts, infants and aged people are vulnerable to them (Doherty, et al., 2017; Dean & Green, 2018; Yang, 2019). This is also the case in Seoul. The absolute amounts of PM<sub>2.5</sub> and PM<sub>10</sub> in Seoul slightly decreased from 2016 to 2018, however, the ratio of PM<sub>2.5</sub> to PM<sub>10</sub> increased. In 2017, the level of PM<sub>2.5</sub> in Seoul was higher than the WHO recommendation for 139 days. Looking at the number of premature deaths due to PM<sub>2.5</sub>, Seoul showed the highest number out of eight major cities in Korea, which registered 1,763 deaths in 2015, followed by Busan, Daegu, and Gwangju (Kim, et al., 2018).

## **(b) Urban Disaster: Flooding**

Since the Han River has ample curves of meandering rivers, with a length that is relatively short considering its width, the city is susceptible to floods. Looking at the meteorological trend (see Figure 10), besides the geographical and topographical conditions, the variation of precipitation has increased noticeably, and it became more unpredictable. Moreover, when it comes to the number of days of heavy rainfall (30mm/hour or more), the numbers in recent years have increased significantly, up to trifold,

compared to the 30-year average, 3.1 days. This trend implies that the extremity of heavy rainfall in Seoul has increased over time (Seoul Metropolitan City, 2020). With this consideration, the city government has invested in improving the drainage system and increasing the wastewater treatment capacity, thus the city's resilience to flooding has been strengthened compared to previous years.

Due to a rapid urbanization, on the other hand, the impermeable rate has risen from 7.8% in 1962 to 48.9% in 2015, so surface runoff increased considerably. This led to a change in the water circulation in Seoul, which could result in low quality of water, water shortage and increase in flooding risk (Kim & Jin, 2018). Passing through the historical monsoon season in 2020, Seoul issued the first flood alert ever since 2011 in addition to the landslide alert due to the unprecedentedly heavy rainfalls<sup>13</sup>.



Source: Reformulated the charts from Seoul Metropolitan City (2020, p. 1).

### (c) Low level of citizens' perception on adaptation action plans

According to the survey of Seoul citizens' perception on climate change, conducted in 2016, citizens' interest in climate policies was inclined to mitigation: renewable energy was at 42.5% and reduction in fossil fuel consumption at 34.0%. Much fewer citizens answered that adaptation-related policies were necessary to be implemented, showing their interest in disaster risk reduction system at 12.4% and climate-resilient urban planning at 10.8% (Seoul Intitute, 2017). Given that local communities and citizens' participation is essential to implement adaptation action plans, this low level of Seoul citizens' perception on adaptation implies that the city needs to put more effort into raising citizens' awareness of climate adaptation for the effectiveness of adaptation measures.

On the other hand, the survey of the public's preference for measures against heatwaves showed that citizens wanted their government to reduce electricity fare, create outdoor shadows, improve heatwave shelter, and to support vulnerable groups (Seoul Intitute, 2017).

<sup>13</sup> Seoul Metropolitan City. [http://mediahub.seoul.go.kr/archives/1292209?tr\\_code=m\\_snews](http://mediahub.seoul.go.kr/archives/1292209?tr_code=m_snews).

## 2. Adaptation technologies in practice

In 2018, the city government implemented 62 projects in four focused sectors aiming to adapt to climate change: health (15 projects), disasters (18), water (9), and forestry/ecosystem (20). A full list of projects, including both mitigation and adaptation, is presented in Annex 2, and technological adaptation projects are listed in Table 7. One of the common features of newly adopted adaptation technologies is the utilization of Information and Communications Technology (ICT), which is similarly observed in mitigation technologies.

**Table 7**  
**Technological adaptation projects of Seoul in 2018**

Sector	Adaptation Challenge	Project	Category by GTC
Health	Heatwave	Enhancement of heatwave reduction and information system	- (10) Climate prediction and monitoring: 32. Climate information and early warning system - (12) Health
		Pilot project of cooling fog system	- (12) Health
	Air pollution	Air quality forecast and early warning system	- (10) Climate prediction and monitoring: 32. Climate information and early warning system
		Air pollution monitoring network	- (10) Climate prediction and monitoring: 32. Climate information and early warning system
		Legalization of the use of the eco-friendly construction equipment	- (14) Interdisciplinary: 45. Others
		Cleaning roads using dust vacuum/water spray	- (14) Interdisciplinary: 45. Others
	Disaster	Heavy snow	Auto snow/ice removal liquid spray
Flood		Flood forecasting and EWS	- (9) Water: 30. Water disaster management
		Disaster information map	- (9) Water: 30. Water disaster management - (10) Climate prediction and monitoring: 32. Climate information and early warning system
		Improvement of drainage system	- (9) Water: 29. Water treatment, and 30. Water disaster management
		Management of Flood Safety Index of flood-prone areas	- (9) Water: 30. Water disaster management
Water	Water security	Expansion of water reuse facilities	- (9) Water: 28. Water resources, and 29. Water treatment
		Minimizing the leakage from pipelines	- (9) Water: 28. Water resources, and 29. Water treatment
		Expansion of Combined Sewer Overflows (CSOs) retention facilities	- (9) Water: 29. Water treatment, and 30. Water disaster management
		Expansion of CSO/WWF treatment facilities at water recycling centers	- (9) Water: 28. Water resources, and 29. Water treatment
		Urban green street to prevent from heat islands and impacts of heavy rainfall	- (9) Water: 30. Water disaster management - (12) Health - (13) Forestry: 40. Ecosystem, monitoring, restoration
Forestry/ Ecosystem	Flood	Urban garden and green roof	- (8) Agriculture: 24. Cultivation and production - (12) Health - (13) Forestry: 40. Ecosystem, monitoring, restoration
		Greening the building's concrete surfaces	- (12) Health - (13) Forestry: 40. Ecosystem, monitoring, restoration
		Piloting green curtain plants projects to reduce energy consumption	- (6) Energy demand: 20. Building efficiency - (12) Health - (13) Forestry: 40. Ecosystem, monitoring, restoration
	Heatwave Ecosystem	Urban green street to prevent from heat islands and impacts of heavy rainfall	- (9) Water: 30. Water disaster management - (12) Health - (13) Forestry: 40. Ecosystem, monitoring, restoration
		Urban garden and green roof	- (8) Agriculture: 24. Cultivation and production - (12) Health - (13) Forestry: 40. Ecosystem, monitoring, restoration
		Greening the building's concrete surfaces	- (12) Health - (13) Forestry: 40. Ecosystem, monitoring, restoration
		Piloting green curtain plants projects to reduce energy consumption	- (6) Energy demand: 20. Building efficiency - (12) Health - (13) Forestry: 40. Ecosystem, monitoring, restoration
Agriculture	Agriculture	Development and deployment of urban plant factory model	- (8) Agriculture: 24. Cultivation and production, 26. Processing, conservation, logistics

Source: Author, on the basis of Seoul Metropolitan City (2019).

### (a) Heatwaves and PMs: Cooling fog, green energy vehicle, and urban plant factory

Seoul has invested in the creation of cool spots to reduce impact from heatwaves and PMs, which includes *cooling fog* systems in the crowded places like Gwanghwamun Square, Seoul-ro 7017 near the Seoul bus transit center (as identified Map 3) and traditional markets. Cooling fog system sprays micro waterdrops (20 $\mu$ m) with high pressure, and these waterdrops absorb heat from surrounding air while evaporating. This system lowers adjacent temperatures by 10°C, and it also helps to reduce air pollutants, such as PMs, as well as to prevent harmful insects. When temperature falls below 26°C, or humidity rises over 70%, the system automatically stops spraying water (Seoul Metropolitan City, 2019).

Based on the positive correlation between temperature and PM concentrations and O<sub>3</sub> in the air, Seoul implements air quality projects as part of climate actions. It was reported that PMs from China accounts for 50 to 75% of PM concentrations in Seoul while the rest of the proportion originates from fossil fuel vehicles, industrial plants, and some other sources like household heating and cooking. Measures to reduce PMs can be categorized by actor (government or individual) as well as by place (outdoor or indoor) (Yang, 2019). In this context, the city government exerts efforts to reduce the generation of PMs. This effort includes the replacement of fossil fuel public transports with *green energy vehicles* and the incentives for individuals to scrap old diesel cars. To reduce the impact, *ventilation systems and air purifiers* have been installed in public places like schools. As for prevention efforts, the government has adopted ICT technologies, such as the Internet of Things (IoT), to analyze and predict PM concentrations based on the meteorological data collected from sensors installed across the city. When the level of PMs in the air breaches to the limitation, the system sends risk information (or *early warning* alert) to citizens through push notifications of their smartphones. In addition, the government organizes and conducts activities to raise public awareness of the causes of high PMs in the air and what to do as an individual to contribute to reducing PM concentrations in order to prevent its adverse effects on citizens' health (Seoul Metropolitan City, 2019). The usual recommendation for citizens is to avoid outdoor activities and stay inside as well as not to drive old diesel cars when PM concentrations are high.

As the climate has continuously changed, agricultural environment has also changed. Seoul introduced a new model of *urban plant factory*<sup>14</sup> in collaboration with the Seoul Agricultural Technology Center. Urban plant factory adopts technologies of the smart farm that applies IoTs for raising plants to enable an automatically adjusted cultivation setting. The current phase started in 2017 and will be continued until 2021 with the establishment of five metro farms. Seoul has involved private sector implementors, Seoul Metro and Farm 8. There are several advantages of an underground plant factory '*metro farm*'. The metro farm produces healthy vegetables inside where PM concentrations are steadily low, 4 to 5  $\mu$ g/m<sup>3</sup>, and regardless of weather conditions. Thus, the indoor environment allows a low risk of plant diseases, and little insecticide is necessary while cultivating plants. The metro farm utilizes water and fertilizer much less than outdoor farming. The factory also reduces costs and CO<sub>2</sub> emissions by minimizing the logistics process because of its location and accessibility. The factory has become a place where children are fond of visiting and learning new technologies which in turn, encourages them to eat more vegetables. The first metro farm opened in 2019 at the underground Dapsimni Station, which area occupies 50 m<sup>2</sup> and produces 5 kg of vegetables per day. The metro farm in Sango Station was built in collaboration with multiple private companies: Farm 8, LG Uplus, and LG CNS<sup>15</sup>. This vertical urban farming adopted Block Chain Solution for auto-control and food safety information systems and produces 50 kg of vegetables per day. In terms of productivity (kg/m<sup>3</sup>), this vertical urban farming can produce 40 times more than conventional outdoor farming<sup>16</sup>.

<sup>14</sup> Based on a written interview with an officer from the Seoul Metropolitan Government.

<sup>15</sup> <http://meet.lg.com/about/news/RetrieveNewsDetail.rmi?requestNewsId=4920>. Accessed on August 3rd, 2020.

<sup>16</sup> Farm 8. <http://www.farm8.co.kr/>.

Image 1  
Metro farms in Seoul



Dapsimni Station

Sangdo Station

Metro Farm Academy in Sangdo Station

Source: Adapted from the Farm 8 official website. <http://www.farm8.co.kr/>. Accessed on July 8, 2020.

In the 10-year Future Maps of Seoul (Seoul Metropolitan Government, 2020), one of major programs is the improvement of public transportation system and the development of multi-level road system, which aims to resolve traffic congestions by extending green infra for public transportation as well as to transform roads into green spaces by developing underground roadways. Though this program, the city expects to promote the use of green public transportation and have *more green spaces* enhancing the city's adaptive capacity to climate change.

**(b) Flooding: Low Impact Development (LID), disaster information map, and early warning system**

**(i) Technologies for Low Impact Development (LID)**

The Seoul city government established the *Water Cycle Master Plan* in 2004 and the *Rainwater Management Master Plan* in 2007. To address the criticism on the approach inclined to rainwater management, the *Low Impact Development (LID)*, aiming to minimize the negative impact on urban and environmental aspects, has been incorporated into the *Comprehensive Planning for Creating Healthy Water Circulation City*. The city has operated 42 projects aiming to reduce run-offs, reuse rainwater, and further restore a natural water cycle. Permeable retention facilities were given the largest investment, followed by permeable pavements. The policy has promoted rainwater retention garden, permeable drainage system, rainwater retention roof (or green roof), ecological retention pond, invention of rain barrel 'Seoul Chomhang', water reuse system in Magok district, and development of rainwater villages. Previous projects were still related to the rainwater management technologies although a water cycle that involves cross-cutting issues such as built environments, green areas, and flooding risks, which are basically local-focused sectors. In the next phase, projects are to be reframed considering district-level conditions. For instance, the retention facility quota was previously only applied to new constructions, and has recently been extended to the existing infrastructure (Kim & Jin, 2018; Seoul Solution, 2018).

**(ii) Disaster information map and early warning system**

As for sharing information with citizens, the city formulates and updates a disaster information map using a GIS technology. This map contains the information necessary for citizens in a water-related emergency, including locations of emergency shelters, hospitals and municipal offices as well as the previously flooded and expected flooding areas (see Image 2). An example of county-level comprehensive disaster information map is presented in Annex 3. Seoul also operates flooding forecast

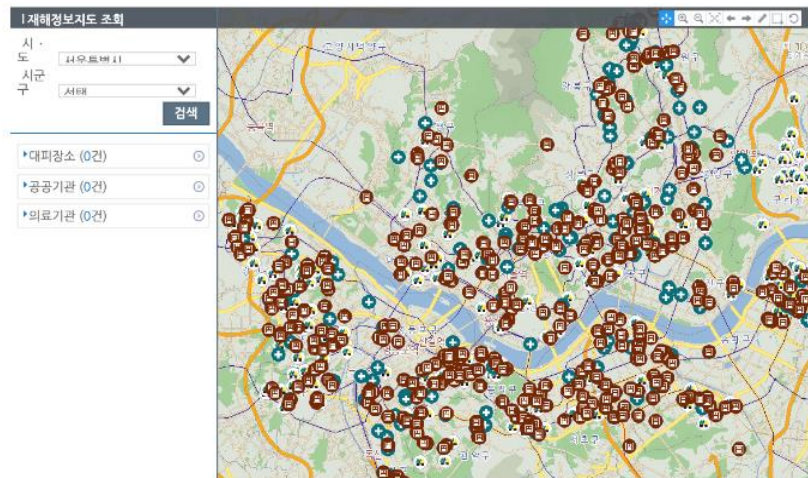


and early warning systems to help citizens prepare against the forecasted flash rainfalls and evacuate on time<sup>27</sup>. A 'Seoul Safety App' was created to ease the access to information.

In 2020, Seoul has planned to improve the precision of the flooding early warning system for better preparedness for flash rainfalls. The city government operates an independent unit for analyzing weather data to compliment the information from KMA. The program includes installing CCTVs, automated warning devices, electronic letter signs, turn-lights (usually red) and automated access control systems in the passages near rivers and construction sites. In addition, the city government is investing in extending rivers and sewage pipes as well as installing additional rainwater retention facilities and rainwater pump stations (Seoul Metropolitan City, 2020).

**Image 2**  
**Disaster information map: national portal and Seoul portal**

A. National portal: province to district levels



B. Seoul portal: district to county levels



Source: A. Seoul's city-level map was retrieved from the National Disaster Safety Portal <http://www.safekorea.go.kr/jdsiSFk/neo/sfk/cs/sfc/map/disasterMapMain.jsp?menuSeq=714>; B. County-level map was retrieved from the Seoul Safety Nuri Portal. [http://safecity.seoul.go.kr:8070/scmyn\\_cf/map/cfMap.do?type=ds\\_area#](http://safecity.seoul.go.kr:8070/scmyn_cf/map/cfMap.do?type=ds_area#).

<sup>27</sup> Seoul Safety Nuri (in Korean 서울안전누리, <https://safecity.seoul.go.kr/>) provides a variety of safety information on disasters and accidents. A real-time traffic information reflecting disasters and accidents can be found in TOPIS (<https://topis.seoul.go.kr/>).

### (c) Raising public awareness of adaptation

To assist citizens in enhancing their knowledge and preparedness of climate issues, Seoul's city government developed the guidelines including instructions for responding to heatwaves, PMs, and flooding as well as climate-related health management information, along with the manuals by vulnerable groups and areas considering their distinctive conditions. In the course of assisting citizens, communications technologies are essential for the city government to send warnings through media, Social Network Service (SNS), and mobile services.

In 2018, the city government executed public relations activities through the use of electric bulletin boards (81,467 ads), newspapers (151), broadcasting (827), SNS (1,514), and mobile texts (4,132), making up 88,091 in total. Some of these activities aimed for providing citizens with appropriate information on PMs to promote green actions as well as to keep themselves healthy by taking proper actions when the PM warning system signals red. Additionally, the city distributed leaflets of the manual of how to respond to heatwaves (10,000 copies) (Seoul Metropolitan City, 2019).

## C. Case 2: Busan and Incheon, coastal cities (port cities)

### 1. Adaptation challenges

#### (a) Flooding

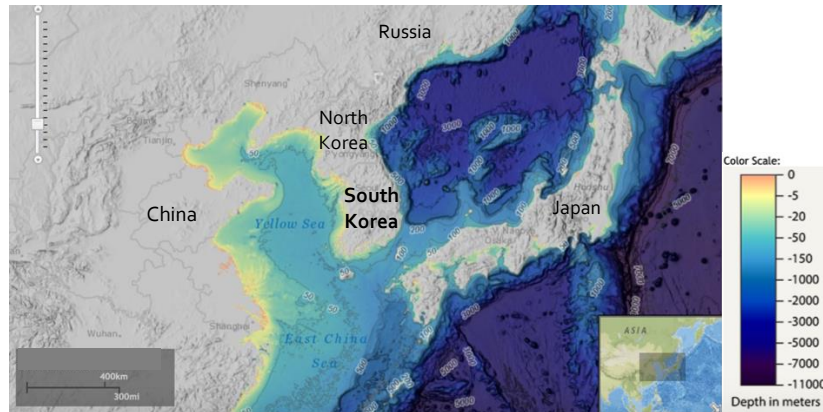
KACCC (2020) reported that the sea level of the Korean peninsula rose by 8 cm from 1964 to 2006. In particular, Jeju Island showed a rise of 22cm over the same period, which surpassed the global average rate of sea level rise. Due to this trend, there are increased risks in flooding as well as loss of wetlands and fisheries resources. In addition, the sea surface temperature increased 1.3 °C from 1964 to 2006, which was also a faster rate than the global trend, about trifold. The increase rate was the highest in the western coasts near Incheon and Seoul since the ocean depth near Incheon is shallower than other coastal areas (See Map 3.B.). The climate change vulnerability assessment of Incheon showed that flooding risk was high in Incheon, so the city has implemented flooding prevention projects in lowlands as well as promoted the Storm and Flood Insurance. On the other hand, the water shortage is expected in the islands of Incheon due to a prolonged drought (Incheon Metropolitan City, 2017).

In the climate change vulnerability assessment of Busan, a high score was observed in the Exposure to sea-level rise and flooding while their adaptive capacity was low. The assessment result implied that 'disaster' was the most vulnerable sector, followed by health. The tendency of heavy rainfall has become more unpredictable and intense; thus, the flooding risk has also increased. In detail, the number of rainy days decreased from 101.4 days (average 1951-1960) to 95.0 days (2018) while the amount of precipitation rose from 1,413.8 mm (average 1951-1960) to 1,778.6 mm (2018) (Busan Metropolitan City, 2019). Conversely, the shortened rainy days and intensive rainfall imply a longer period of no rain, which leads to a higher risk of drought. In reality, the productivity of agriculture and aquaculture have reduced, and water provision is projected to be unstable in the near future.

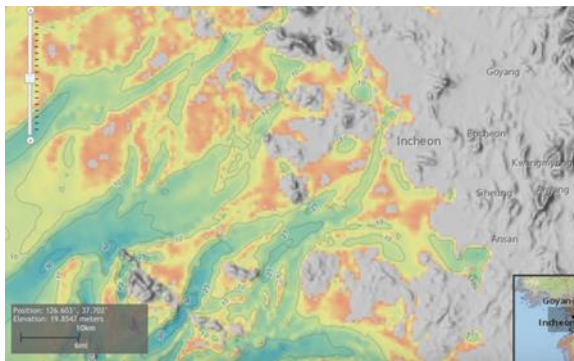
As Map 3.C. illustrates, the geographic conditions of Busan are diverse: shallow to deep sea, mountains, and the Nakdong River. When heavy rainfall strikes the city, water flows from the mountains and joins the streams in the city adding more flooding risks in addition to coastal floods. Historically, some parts of Busan were built with informal houses during the Korean War since this city was once the only one safe place and was full of refugees during that period. Some of those areas still remain with deteriorated buildings and poor sewage systems. Even a newly formed luxurious residential area 'Marine City' has been affected by flooding every year. Skyscrapers stand right along the coastline, and breakwaters were built lower than the recommended height since residents opposed to the construction of taller breakwaters for an aesthetic reason.

### Map 3 Ocean depth and topographic map

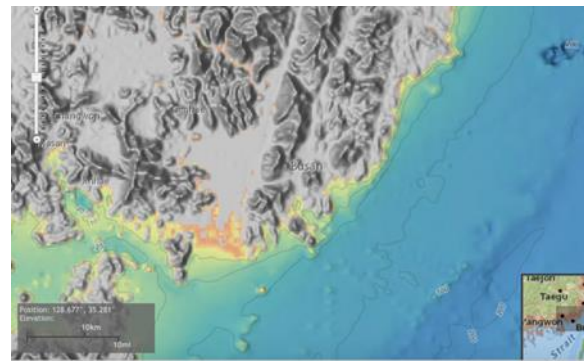
#### A. Korean peninsula and surrounding countries



#### B. Incheon



#### C. Busan



Source: Retrieved from NOAA<sup>a)</sup> Bathymetric Data Viewer<sup>b)</sup>. <https://maps.ngdc.noaa.gov/viewers/bathymetry/>.

a) NOAA: National Centers for Environmental Information (NOAA), National Oceanic and Atmospheric Administration of the USA.

b) Applied the Basemap-GEPCO\_2019 (NOAA NCEI Visualization) and the Digital Elevation Models (DEM)-Color Shaded Relief-All DEMs. Note: The boundaries and names shown on several maps do not imply official endorsement or acceptance by the United Nations.

#### (b) Heatwave and PMs

Heatwave is one of the main climatic issues for Busan and Incheon. In Busan, particularly, some areas were uncontrollably developed during the Korean War, and some of those areas have not improved enough since then and remained with high densities of population and aged buildings. Residents in these areas are mostly old people who are recognized as the most vulnerable to heatwaves, and they are in a higher risk of heat-related diseases under these poor housing conditions.

In the meteorological aspect, annual average temperature of Busan had risen from 13.9°C (average 1951-1960) to 15.1°C (2018), and the number of heatwaves had increased from 0.8 days (average 1951-1960) to 18 days (2018). With this change, the number of patients of heat-related diseases also showed a significant increase, from 34 people in 2015 to 208 in 2018 (Busan Metropolitan City, 2019).

With regard to PMs in Incheon, the most influential contributor to PM<sub>10</sub> during 2006-2013 was the mobile sources accounting for 48.2% of the total, which were mainly heavy transport vehicles from the Incheon Port, landfill site, and industrial complex (Yoo, et al., 2017).

## 2. Adaptation technologies in practice

### (a) Flooding

#### (i) *Smart Technologies for Disaster Information System*

As for specific policy efforts related to heavy rainfall, Busan established the Master Plan for Reducing Flood and Storm-related Disasters. To enhance the disaster response system, Busan formed a consortium consisting of 24 public, private and academic entities and implemented a project of Establishing a Smart Big-Board (2014-2018, USD 6.1 million<sup>18</sup>). A newly created smart big-board provides disaster-related information, such as weather forecast, real-time videos from CCTVs. In order to enable this system to work, the city installed additional CCTVs to capture disaster scenes on time and improved the Ubiquitous Early Warning System. In addition, the city government established the Information Sharing System for relevant institutions, and the system adopted a mobile application (KACCC, 2020).

Busan was selected by the central government to experiment with smart technologies during the incumbent President Jae-in Moon's administration until late 2021 with an aim to boost the Fourth Industrial Revolution (4IR) technologies. The Korean government has made a regulatory revision to build an environment favorable to companies in the relevant industries. Thus, the Eco-Delta City (EDC) along the Nakdong River is under construction to be a smart city. In this project, a public corporation K-Water works for clean energy and industrial complexes in addition to their main job in water management. Besides, digitalization can also enhance the city's water management system in responding to natural disasters by automating the data collection and reporting systems collaborating with some municipalities across the country. Busan also has a plan to establishing a marine big data center working with the Korea Institute of Ocean Science and Technology (KIOST), the Korea Maritime Institute (KMI), and local universities (Intralink Limited, 2019; MLIT, 2019). Since the center is expected to share marine information with private companies, including SMEs, it will support companies to develop and experiment technologies for adaptation in coastal and marine zones.

#### (ii) *Rainwater retention facilities and coastal disaster prevention forests*

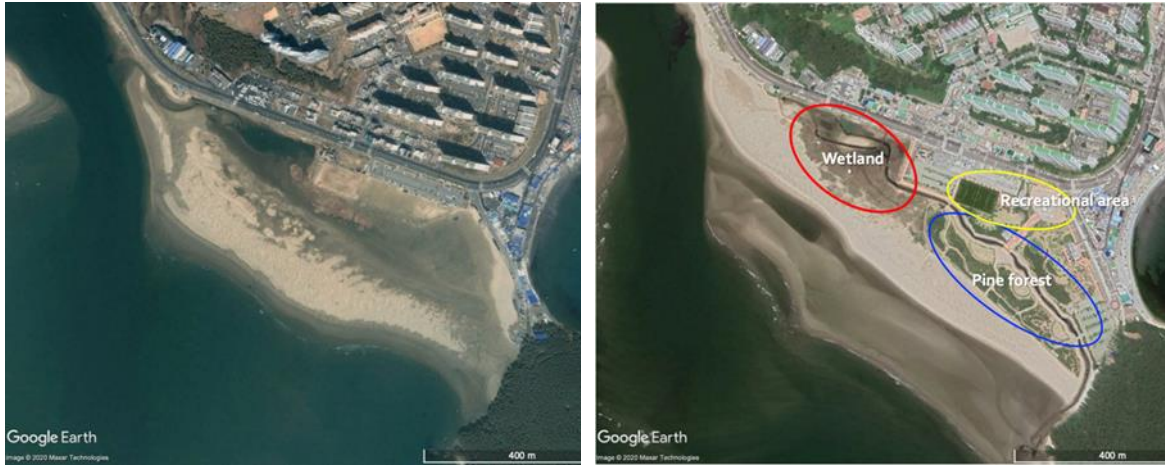
Busan implemented a project of the *Urban Flooding Prevention* (2012-2016). Through this project, the city investigated the flood prone areas and installed rainwater retention facilities to prevent flooding of villages in lowlands as well as to reuse rainwater (KACCC, 2020). Additionally, Busan has created the *Coastal Disaster Prevention Forests* in Myungji, Noksan and Dadaepo (see Image 3), which was the first in Korea and has brought noticeable effects in reducing risks of and loss from storm surge and tsunamis (Busan Metropolitan City, 2019). As a secondary benefit, these forests provide citizens with recreational green places contributing to the quality of life.

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<sup>18</sup> Currency exchange rate for government budget in 2017 was 1,120 ₩/\$. Total budget over 5 years (USD) = ₩ 6,830 million ÷ 1,120 ₩/\$ = \$ 6,098,214.

**Image 3**  
**Coastal disaster prevention forest in Dadaepo, Busan**

A. Map of Dadaepo Beach in 2006 (left) and 2019 (right)



B. Wetland (left) and pine forest (right) in the coastal disaster prevention forest



Source: A. Maps were retrieved from Google Earth Pro; B. Pictures were photographed by author.

Note: The boundaries and names shown on several maps do not imply official endorsement or acceptance by the United Nations.

### **(iii) Landslide early warning system**

Because of a mountainous geographical condition of Busan, the city government adopted the Landslide Prediction and Mitigation System, another first in the country, which also functions as an early warning system. The system collects and processes the information of weather and geo-properties to draw a warning level of landslide (Park, et al., 2019). Since the system is at the initial operation stage, further refinements would be necessary for promptly making an accurate and reliable forecast information and sending useful and rapid early warning messages to the citizens.

## (b) Heatwaves

### (i) *Integrated Heatwave Management System*

The existing Automatic Weather Stations (AWS) are located in the places where they are not affected by urban elements. To collect more realistic and scientific data on heatwaves, the Busan Metropolitan City Government is working with the Korea Meteorological Administration (KMA) to install additional AWS in the places of similar urban environment which citizens are exposed to. The collected data goes to the *Integrated Heatwave Management System* and is processed reflecting district-level urban conditions. This system allows the city government to identify the most vulnerable areas at a micro-level and implement locally appropriate measures.

### (ii) *Cool roof*

Busan has replicated cool roof projects in multiple locations. The most well-known cool roof project in Hocheon village was implemented in 2018, collaborating with the Ministry of Environment and the Korea Climate and Environment Network with support from the Samhwa Paint Industrial Co Ltd. The building density is high in Hocheon, and older adults account for over 20% of the total village population. This project chose the right target to benefit the people who are the most vulnerable to heatwaves. Because of mountainous lands and historical background (uncontrolled development during the Korean War), there are some more villages under the same conditions as Hocheon where more cool roofs are needed.

Image 4  
Cool roof: Hocheon village (A)



Source: Retrieved from Naver Map on August 13, 2020, <https://map.naver.com/v5/search?c=14365632.4236872,4183397.9608834,16,0,0,2,dh>.

Note: The boundaries and names shown on this map do not imply official endorsement or acceptance by the United Nations.

Image 5  
Cool roof: Hocheon village (B)



Source: Photographed by author.

More technological measures to deal with heatwave-related issues are presented in the following section of the Daegu Metropolitan City.

#### (c) Agriculture

Busan tested the adaptability of subtropical crops and invested in the development of production technologies (2012-2016). In this project, the Agricultural Technology Center experimented with seven kinds of vegetables (e.g., artichoke and balsam pear) and three kinds of fruit trees (e.g., guava and fig tree) and piloted in five farmhouses.

Jeju Island, the largest island of Korea, developed a smart phone application as part of the *Agro-Weather Information System* (2009-2016). This system processes the microclimate information and provides farmers in the island with the customized weather data and crop disease information so that the recipients can prevent climatic disasters related to their cultivating crops (KACCC, 2020).

#### (d) Water security

In order to resolve the shortage of drinking water in the islands and coastal districts of Incheon, the city government has improved the water purification and provision facilities for better water quality to provide enough clean water to them. In addition, Incheon has implemented a wide range of projects to diversify water resources: rainwater retention facilities; water reuse facilities; wastewater reuse facilities; underground dam; smart water grid; use of underground water discharge from the metro tunnels (Incheon Metropolitan Government, 2017). Desalination projects are in progress to secure water resources in the islands (Incheon Metropolitan City, 2017).

Annex 4 presents a list of adaptation technologies that can be deployed in coastal cities.

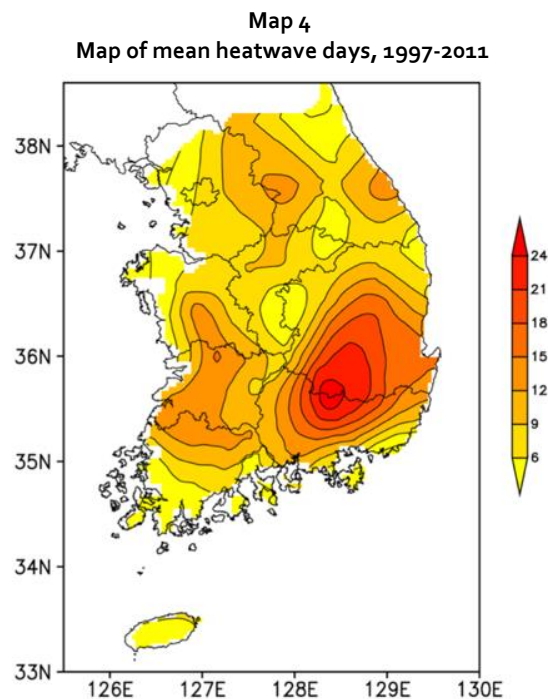
## D. Case 3: Daegu, city in a mountain basin

### 1. Adaptation challenges

#### (a) Heatwaves

Daegu is an intermontane basin city located in the eastern part of South Korea. As a city's nickname "DaeFrica", a compound word of Daegu and Africa, implies, Daegu citizens have a long history of the struggle against heatwaves, mainly due to its geographical condition. Urban plans to deal with heatwaves are given priority by the city government. Oh, et al. (2017) applied the vulnerability assessment tool-VESTAP to several Korean cities and found that Daegu was the city most vulnerable to heatwave out of the tested cities. KACCC (2020) re-addressed Daegu as the city most susceptible to heatwave.

As Map 4 shows, the inland areas of Gyeongsang Province and Daegu tend to have long-lasting heatwaves during summer due to meteorological and geographical conditions. The seasonal southwest wind gets warmer and drier being locked in an intermontane basin under Sobaek Mountains, so Hapcheon and Uiryong that border Daegu recorded the highest number of heat-related deaths per 10,000 inhabitants throughout 1997-2011, 1.56 and 1.25 deaths/10,000 inhabitants, respectively. Besides, of the seven metropolitan cities in Korea, Daegu showed the highest number of heat-related deaths per 100,000 inhabitants, accounting for 0.7 deaths/100,000 inhabitants (Kim, et al., 2014).



Source: Adapted from Kim, et al. (2014, p. 231).

Note: The boundaries and names shown on this map do not imply official endorsement or acceptance by the United Nations.



## 2. Adaptation technologies in practice

### (a) Technologies against heatwaves and PMs

#### (i) *Cool & clean road systems*

The nationwide project of *cool & clean road* system initially started in Daegu and Seoul. Daegu is especially known for the most extensive length of cool & clean road in the country, over 9 km. This system sprays water three times per day, at 4:30, 10:00, and 14:00. Under the heatwave warning, it additionally runs at 19:00. The sources of water used in this system are sustainable, such as underground water flow through metro facilities, rainwater, sewage, and industrial water.

From 2011 to 2013, Daegu used underground water from ten metro stations to run 3,600 nozzles of cool & clean road system. As a result, it contributed to reducing PMs by 18% compared to previous years in addition to lowering the temperature of adjacent areas. It was also proved as a cost-efficient way.

Image 6  
Cool and clean road system in Daegu



Source: (left) Photographed by author; and (right) adapted from Daegu Environment Story Blog (<http://blog.naver.com/PostView.nhn?blogId=ecocitydaegu&logNo=221564859820&parentCategoryNo=&categoryNo=6&viewDate=&isShowPopularPosts=false&from=postList>).

In addition, the Daegu city government has additionally created fountains and playful areas using water spray technologies and started planting trees earlier than other cities.

#### (ii) *Urban greening*

It has been widely proven that the restoration of rivers and the expansion of green areas are effective in reducing the temperature of adjacent areas. The Daegu Metropolitan City has consistently operated an urban greening program that created several green pockets in the city center and simultaneously maintained the existing green areas while other cities let central business districts (CBDs) be filled with grey infrastructure. As a result, even as a significant urban development of the city happened, green pockets also increased as seen in Image 7. This was a crucial decision considering the soaring price of lands in CBDs in South Korea. In practice, this program has given the city government a financial burden since the city also needs to buy private green areas.

#### (iii) *Act on technologies against heatwave for new buildings*

Since 2018, Daegu had exerted efforts to establish an act that mandates embedding or using technologies for reducing the impact of heatwave impact in new buildings. The act has come into effect in 2020, and the city has started applying heatwave reduction technologies in public buildings. Examples of corresponding technologies are heat blocking building materials, roof garden, and green wall. For

more information, the overview of Korean national green building standards including sustainable materials are presented in Annex 5.

### (b) Promotion of adaptation technology industry

In 2019, the Daegu city government hosted the 1<sup>st</sup> Korea International Cooling Industry Expo with an aim to promote cooling technologies and new jobs as well as to build networks of participating companies and institutions for sharing knowledge and boosting cooling markets. In this event, 10,160 people from 101 companies and institutions participated. Due to the COVID19, the 2<sup>nd</sup> Cooling Industry Expo 2020 has been canceled.

**Image 7**  
Green areas in Daegu, 1990 (left) and 2020 (right)



Source: Retrieved from Google Earth Pro; (left) Image Landsat/Copernicus; (right) Image@2020 Maxar Technologies, Image Landsat/Copernicus.

#### **Box 3** **Cooling technologies against heatwaves**

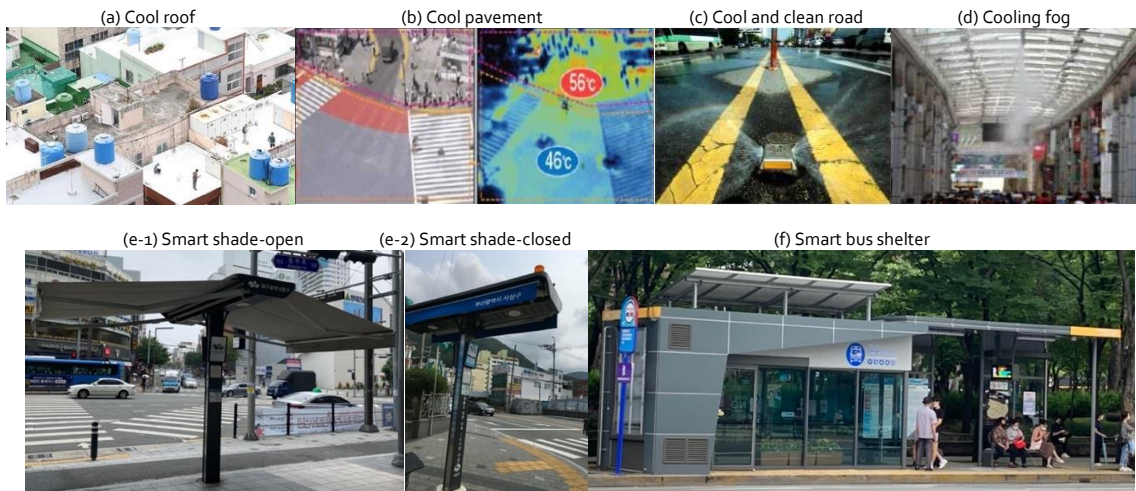
The heatwave is a phenomenon commonly observed in urban areas, which is also famous for another term 'heat island.' Particularly, Daegu, Seoul, and Busan suffer from heatwave every year due to their geographical conditions, a large proportion of pavements and building environments in the city. Its severity is even getting worse as climate change continues, and it affects the living environment and quality of life. Furthermore, heatwave's impact on the urban population is significant since it can be a threat to vulnerable groups of children and older adults. According to the Korea Statistics, a considerable number of deaths of heat-related illness were reported in 2018, accounting for at least 160 people and even possibly increasing to multiple times of the number in practice. A large proportion of these deaths consisted of older people (119 out of 160 deaths, over 60-year-olds) mostly in poor housing conditions without a proper cooling system and outdoor or field workers in construction sites or agricultural areas.

There are many innovative ways introduced to reduce heatwaves, such as plant-covered buildings, preservation of wind corridor, and other technologies for cooling down pavements. The following examples are several simple ways to decrease heatwave impact.

- Cool roof: The roof painted with a bright color brings 2 to 4°C cooling effect inside of building by reflecting more than 75% of sunlight and solar heat. In addition, it can contribute to reducing GHG emissions by lowering the use of cooling electronics.
- Cool pavement: Road pavement covered with thermal barrier paint or sidewalk with thermal barrier blocks can reduce surface temperature by 10°C or more.

- Cool and clean road: The system functions with nozzles on road pavements sprinkling water when heatwaves occur, and it reduces the temperature of roads and its surroundings.
- Cooling fog: Water particles from high-pressure pump nozzle absorb heat while vaporizing and cool down the temperature of adjacent area. Mobile cooling fog system is operated for outdoor festivals and events.
- Smart shade: This system brings 5°C cooling effect under the shade. During daytime, it automatically opens the shades when the temperature rises above 15°C. The shades are closed when the wind blows faster than 7 m/s for more than 2 seconds, and it reopens if the wind speed keeps under 7 m/s for 15 minutes. After sunset, the shades are closed, and LED lights are turned on. This device uses solar energy.
- Smart bus shelter: This shelter basically equips fans and heating seats for heatwave and coldwave respectively with both devices using solar power. Some municipalities add more functions, such as smartphone charger and fine dust free booth.

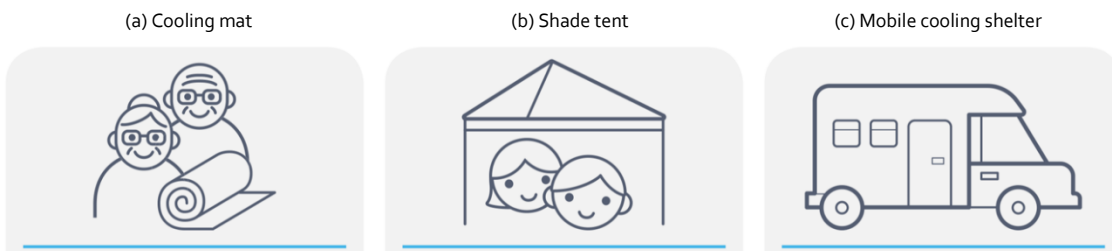
**Image A**  
Technologies for reducing heatwaves



Source: (a), (b), (c) and (d) were adapted from Korea Government (2019, p. 100), and (e) and (f) were photographed by author.

The KACCC has implemented a program of cooling services by distributing cool mats and cooling electronics to the low-income households including older people (500 households in 2017), installing shade tents in the playgrounds (47 places in 2018), and running mobile cooling shelters for outdoor workers (5 vehicles in 2019) (KACCC, 2019). Regardless of financial support from the central government, in practice, local governments prefer low-cost products such as cooling mats and electric fans instead of mobile cooling shelters or air conditioners so that they can support more citizens with the same amount of budget. In addition to the provision of cooling products, city governments encourage citizens, both females and males, to use a hand parasol during summer season.

**Image B**  
KACCC's supports for local governments in responding to heatwaves



Source: Adapted from KACCC (2019, p. 2)

Source: Author, based on Korea Government (2019), Daegu Metropolitan City Government (2020) and interview.

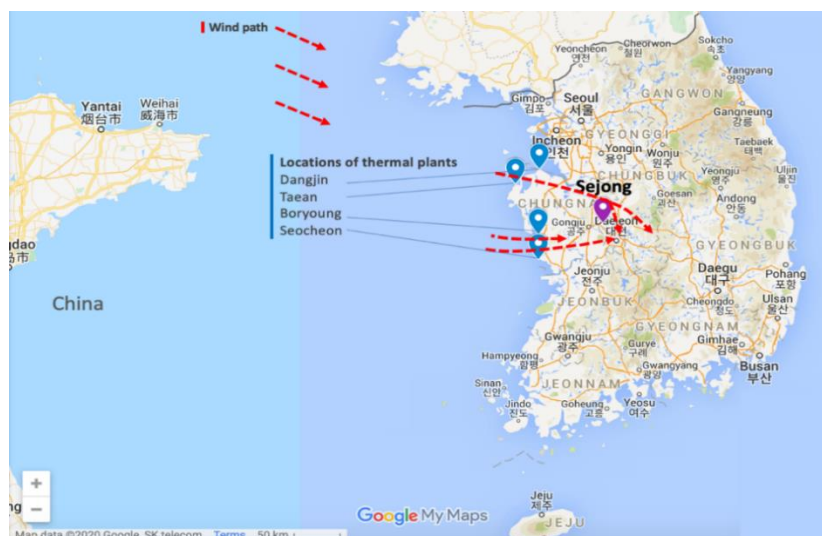
## E. Case 4: Sejong, a planned administrative city

### 1. Adaptation challenges

Sejong Special Autonomous City was founded in 2007 as a planned administrative city with an aim to alleviate the congestion of the megacity Seoul. Since 2012, several ministries and governmental institutions have been relocated from Seoul to Sejong. Sejong is the youngest city in South Korea in terms of the age of inhabitants, showing the lowest median age, 36.6 years old, in 2017 (Statistics Korea, 2019). In Sejong, thus, there are relatively fewer elderly population that are known as the most vulnerable group to climatic hazards. On the other hand, the city is still in the process of establishing new institutional environment as a new administrative city. Hence, they have not yet installed a team specifically responsible for climatic issues of the city, but the environmental policy unit takes responsibilities for the coordination related to climate policies. Under this condition, the lack of experts in either mitigation or adaptation restrains the city from dealing with climate adaptation issues proactively. Sejong is known for being less vulnerable to climate disasters than other cities, thus the city government currently focuses on stand-alone mitigation action plans due to the limited resources. In this context, the city shows a noticeable performance in mitigation, exemplified by autonomous driving vehicle<sup>19</sup> and smart traffic light system, reinforcing the elements of the smart city. On the contrary, efforts in adaptation actions are relatively slow.

Geographically, Sejong is located in low and flat land with a significant proportion of agricultural area. Like other major cities, Sejong also has PM-related issues. There are three generally known causes of fine dust in Sejong: construction sites in a new city; nearby thermal power stations in Choongnam Province; and fine dust from China (see Map 5). As heatwaves strike the city every year, the air stagnation with PMs affect citizens' daily lives. New buildings constructed in the city can also affect air quality because it makes the change of wind path.

Map 5  
Locations of thermal plants and wind path affecting Sejong



Source: Reformulated Figure 4-13 of Lee (2017, p. 94) with adding the locations of thermal plants affecting the air quality of Sejong City.

Note: The boundaries and names shown on this map do not imply official endorsement or acceptance by the United Nations.

<sup>19</sup> Sejong city government is expecting to launch autonomous driving vehicles in the 2<sup>nd</sup> semester 2020. During the 1<sup>st</sup> phase, these vehicles are to be used for a touristic purpose only, and later, the service will be expanded to the public gradually.

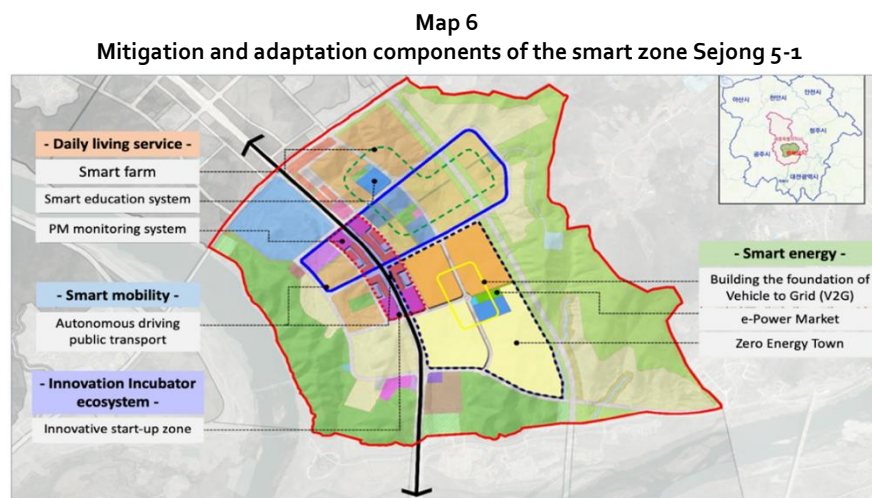
The city's urban park area is 76.2 m<sup>2</sup>/capita, which is the largest figure in the country<sup>20</sup>. On the other hand, there are heavy rainfalls in summer and severe droughts in winter. However, the city lacks functional green land that regulates the storage of water. Thus, the government needs to develop integrative measures that consider both forestry and water management, such as a disaster-prevention green space.

## 2. Adaptation technologies in practice

During the 1<sup>st</sup> *Climate Change Adaptation Action Plan 2015-2019*, five sectors were prioritized: *health, disaster, agriculture, water, and forest & ecosystem*. In this phase, Sejong was at the initial stage of the development of a new city administration, so the city government was understaffed. Considering this circumstance, their action plans were too ambitious for them to implement and achieve all of their goals. Recently, the city government has finished a research for developing the 2<sup>nd</sup> *Climate Change Adaptation Action Plan 2020-2024*, and it is under revision.

### (a) Digitalization for climate adaptation in the smart zone

As an evolving city, Sejong has been designated with diverse experimental missions. One of them is as a smart city project. In 2018, Sejong obtained ISO37106<sup>21</sup> certification for the first time in the world, corresponding to one of the latest ISO standards for sustainable smart cities. For a smart pilot project in Sejong 5-1 Zone (see Map 6), the city concentrates on public housing and land development in addition to basic infrastructures of mobility, health, energy, environment, education, and safety (Intralink Limited, 2019; MLIT, 2019). A significant proportion of investment is assigned to the digitalization with building an Artificial Intelligence (AI) Data Center in addition to the networks for Internet of Things (IoT) (MLIT, 2019). It is expected that the city will be able to develop a climate-related database and to use interactive digital infrastructure for a better adaptation to climate change.



Source: Ministry of Land, Infrastructure and Transport.

This map was retrieved from the Government 24 on August 31, 2020. <https://www.gov.kr/portal/ntnadmNews/1333894?hideurl=N>.

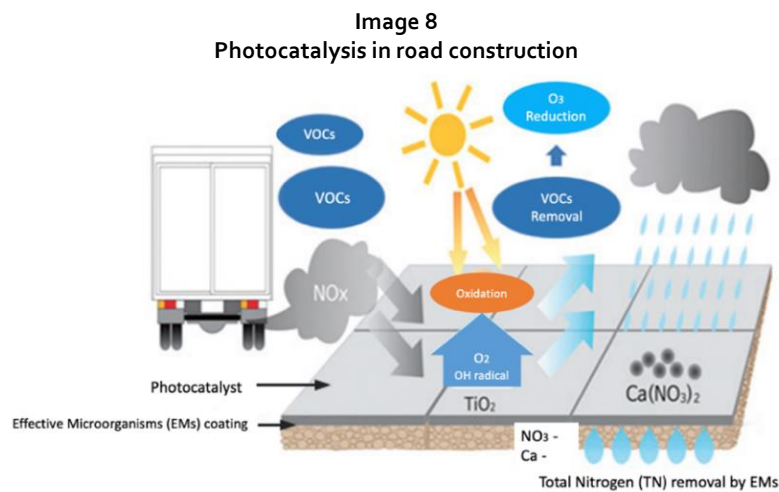
Note: The boundaries and names shown on this map do not imply official endorsement or acceptance by the United Nations.

<sup>20</sup> National average urban park area is 10.1 m<sup>2</sup>/capita and Seoul shows 8.3 m<sup>2</sup>/capita in 2018. Source: Statistics Korea. [http://kosis.kr/statHtml/statHtml.do?orgId=101&tblId=DT\\_1YL21281&vw\\_cd=MT\\_GTITL01&list\\_id=108&seqNo=&lang\\_mode=ko&language=kor&obj\\_var\\_id=&itm\\_id=&conn\\_path=MT\\_GTITL01](http://kosis.kr/statHtml/statHtml.do?orgId=101&tblId=DT_1YL21281&vw_cd=MT_GTITL01&list_id=108&seqNo=&lang_mode=ko&language=kor&obj_var_id=&itm_id=&conn_path=MT_GTITL01).

<sup>21</sup> ISO 37106:2018. Sustainable cities and communities — Guidance on establishing smart city operating models for sustainable communities. <https://www.iso.org/obp/ui/#iso:std:iso:37106:ed-1:v1:en:sec:A>.

### (b) Air quality: PMs

To reduce the PM concentrations in the air, a joint research was conducted by Sejong and Daejeon city governments in cooperation with Choongnam provincial government. One of its main focuses is the identification of the residents most affected by PMs in Sejong and the development of strategies for them. Technology options were also presented in the report: increase in EV charging station to promote citizens to replace current vehicles with EVs; application of photocatalysis in road constructions (see image 7); introduction of smart clean road system; installation of PM reduction and removal devices in tunnels; formation of green area in PM-risky zones; installation of real-time air monitoring system; smart clean bus shelter; and air purifier devices in crossroads. In addition, the study found that there is insufficient PM-related data of Sejong, so the city needs to improve the PM-related data gathering and analyzing system (Lee, 2020). This study was the initial product of a continuous joint project, so it is necessary to keep an eye on the next steps.



Source: Adapted from the Art-chem official website. [http://art-chem.co.kr/xe/Water\\_Purification\\_Block/23784](http://art-chem.co.kr/xe/Water_Purification_Block/23784). Accessed on September 5, 2020.

## IV. Analytical framework: assessing local practices on adaptation technologies

### A. A framework for analyzing practices on adaptation technologies

The Technology Framework was developed by UNFCCC to guide multidimensional and multisectoral stakeholders to take actions for achieving targets under the Paris Agreement. The key themes from this framework were applied as primary elements in the analytical framework introduced in this study in order to analyze local practices on technological measures for adapting to climate change with consideration of the coherency and alignment with national and international arrangements under the Agreement. The adapted five themes from the Technology Framework are *innovation, implementation, enabling environment and capacity-building, collaboration and stakeholder engagement, and support*. These themes are interrelated, passing through the technology cycle. Additional pieces of literature relevant to local adaptation measures, including adaptation technologies, were also reviewed, and then several factors from the literature were applied to the analytical framework (see Table 8).

The first element of the Framework '*innovation*' is defined as a stimulus to efficient, effective, and long-term response to climate change, which is a cross-thematic concept and applicable to all stages of planning and implementing adaptation actions. The second element '*implementation*' is the main stage of adopting technologies, so multiple concepts and stakeholders need to be considered in local contexts (IPCC, 2000; UNFCCC, 2006). The government's intervention and transnational trade and assistance can transform the '*enabling environment*' of technology development and transfer. Thus, the local government's intervention can influence enabling and constraining conditions of adaptation technology transfer since transfer pathways are determined based on local contexts. For more effective adoption of climate technologies, '*capacity-building*' of stakeholders is essential since new technologies lead to changes in social and economic structures (IPCC, 2000). Particularly for technologies in vulnerable environments, institutional capacity, and local technical expertise are essential in addition to the quality of technology (Iied, 2019).

Technology transformation alone cannot enable the societal transformation for adapting to climate change (Few, et al., 2017). The recent case study identified that efforts for climate knowledge and technology transfer were challenged by the lack of information and the social gap between national and local acceptability (Huh & Kim, 2018). Across all elements of the framework, '*building partnerships and networks*' of multidimensional and multisectoral stakeholders, particularly from private sector, was commonly addressed as a significant enabler of developing and transferring climate technology (IPCC, 2014; Flagg & Kirchhoff, 2018). In addition, young people can play critical roles for awareness-raising of communities, and women need to be considered significant stakeholders in terms of gender equality to alleviate risks for the vulnerable and politically neglected groups (iied, 2019). Technologies identified through innovative and collaborative knowledge development and planning undergo the selection process, which considers economic and financial cost-benefit, equity, and social and legal acceptability (UNFCCC, 2006).

When it comes to putting the investment opportunities in adaptation into practice, GCA (2019) stated that new partnerships and business models are one of the key factors to create and scale-up investments for a longer-term resilience in food production, water and ecosystem, urban services, infrastructure, and disaster risk management.



**Table 8**  
**Factors in developing and transferring climate technologies identified in the literature review**

Technology framework (UNFCCC, 2019)	Elements for enhancing adaptation technology transfer (UNFCCC, 2006)	Conceptual framework of adaptation technologies (UNFCCC, 2006)	Details	Literatures	
1. Innovation	Understanding the range of adaptation technologies	-	Traditional/modern/high/future; hard/soft	UNFCCC (2006), Bellamy (2019)	
			Criteria of the selection of technologies	Costs and benefits ( <i>efficiency</i> ) Equity (distributional effects) Social and legal acceptability	UNFCCC (2006), UNEP and UNFCCC (2016) UNFCCC (2006) UNFCCC (2006), UNEP and UNFCCC (2016), Bellamy (2019)
	Identification of the appropriate role of technology	Information development and awareness-raising: identifying needs and priorities	Planning and design	Data collection: e.g., use of relevant technologies, scope of technological projects	UNFCCC (2006), UNEP and UNFCCC (2016) Bellamy (2019)
				Impact assessment	
				Public awareness-raising	UNFCCC (2006; 2019) UNEP and UNFCCC (2016)
				Cost-effectiveness	UNFCCC (2006), UNEP and UNFCCC (2016)
				Assessment in a developmental context	UNDP (2004), UNEP and UNFCCC (2016)
				Environmental sustainability	UNFCCC (2006)
				Explicit description of short-term climate events linking to long-term	UNDP (2004)
				Cultural compatibility	UNFCCC (2006), UNEP and UNFCCC (2016)
				Social acceptability: e.g., trust in the control of technology	IPCC (2000), UNFCCC (2006), UNEP and UNFCCC (2016), Huh & Kim (2018), Bellamy (2019)
				Stakeholder engagement; engagement of the private sector	UNDP (2004), Huh & Kim (2018), UNFCCC (2019)
				Multilevel adaptation	UNDP (2004)
				Planning including both strategy and process	UNDP (2004), CTCN (n.d.)
	2. Implementation	Implementation	Monitoring and evaluation	Collaborative approaches to research, development, and demonstration (RD&D)	Huh & Kim (2018), UNFCCC (2019)
				Policy to incentivize and nurture a supportive environment	
				Presence of appropriate and effective institutions (formal/informal)	UNFCCC (2006), IIED (2019)
				Collaborative technology development and transfer	UNFCCC (2019)
				Building on the past and ongoing work of the Technology Mechanism	UNFCCC (2019)
				Collaboration with other regions/countries	UNFCCC (2019)
Technology integrated into adaptation policies				UNFCCC (2019)	
				UNFCCC (2006; 2019)	

3. Enabling environment and capacity-building	Flow of technology in specific sectors	Improving access to technology information; public awareness-raising; information-sharing and networking; informational contacts	UNFCCC (2006), CTCN (n.d.) UNFCCC (2019), Flagg & Kirchhoff (2018)
		Creating enabling environments incl. removal of barriers; institutional arrangements for investment-friendly environment; incentivize the private and public sector	UNFCCC (2006), UNEP and UNFCCC (2016) IPCC (2000), UNFCCC (2019)
		Strengthening local capacity; promoting endogenous, indigenous and gender-responsive technologies	UNFCCC (2006) UNFCCC (2019)
		Capacity-building activities at different stages of the technology cycle	IPCC (2000), Huh & Kim (2018), UNFCCC (2019), CTCN (n.d.)
4. Collaboration and stakeholder engagement		Engagement of stakeholders at the local, regional, national, and global level	UNFCCC (2019)
		Engagement between NDEs and relevant stakeholders	
		Collaboration with international organizations and other institutions, and participation in initiatives	
5. Support		Engagement of private sector and civil society	IPCC (2014), UNEP and UNFCCC (2016), UNFCCC (2019)
		Balancing between mitigation and adaptation	UNFCCC (2019)
		Consideration of gender perspective and endogenous and indigenous aspects	UNFCCC (2019)
		Consideration of UNFCCC mechanisms	UNFCCC (2019)
		Enhancing the mobilization of various types of support; innovative finance and investment at different stages of the technology cycle	IPCC (2000), UNEP and UNFCCC (2016), UNFCCC (2019), CTCN (n.d.)

Source: Elaborated by author.

Factors identified in the literature were classified into the most respective element of the Technology Framework, and after that, these identified factors were reformulated and converted into four components of each element. In total, 20 components were made and used for variables of the framework for analyzing the city's practices on adaptation technologies (see Table 9). Each variable has a value '1', and the value was assigned if any relevant actions were identified in the city's policy documents and interviews. '0' was given to the variable if none of the city's measures were considered relevant. In the next step, all scores were aggregated by element, so the maximum value of each element is '4.' Finally, each city got five digits (scores) in the end. The results were illustrated in radar charts as seen in Figure 11 in the next sub-section B and were used to draw implications from the analyzed practices on adaptation technologies.

**Table 9**  
**Framework for analyzing practices on adaptation technologies**

Elements	Variable	Scoring
1. Innovation	a. Development of adaptation technology information: e.g., impact assessment, cost-effectiveness analysis, data collection b. Collaborative approaches to climate technology research, development, and demonstration (RD&D) c. Incentives for suppliers and consumers: creation and promotion of relevant enabling policy to incentivize and nurture a supportive environment for innovation d. Active engagement of private sector	"0": None of the local government's efforts related to the variable is identified in policy documents or interviews. "1": Local government's effort(s) related to the variable is identified in policy documents or interviews.
2. Implementation	a. Presence of relevant and effective institutions b. Employment of the Technology Needs Assessment (TNA) c. Integration into adaptation-related policies d. Monitoring and evaluation	Minimum value on each element is "0", and maximum value is "4."
3. Enabling environment and capacity-building	a. Public awareness enhancement b. Institutional arrangements for investment-friendly environment c. Improving access to technology information incl. partnerships for sharing information d. Consideration of gender perspective and indigenous knowledge	
4. Collaboration and stakeholder engagement	a. Multidimensional stakeholder engagement: local, regional, and national b. Engagement of private sector and civil society c. Building city networks and collaboration with other cities d. Collaboration with international organizations and other institutions; and participation in relevant initiatives	
5. Support b)	a. Consideration of UNFCCC mechanisms: Technology and Finance Mechanisms b. Innovative finance and investment: e.g., public-private partnership, specialized credit facilities c. Provision of technical support or facilitation of access to financing for adaptation technologies in developing countries d. View to balancing between support for mitigation and adaptation	

Source: Elaborated by author.

a) National level elements from Table 8 were adjusted here to the city level.

b) Technology Framework describes 'Support' as assistance to developing countries. For this study, it refers to supports for local stakeholders.

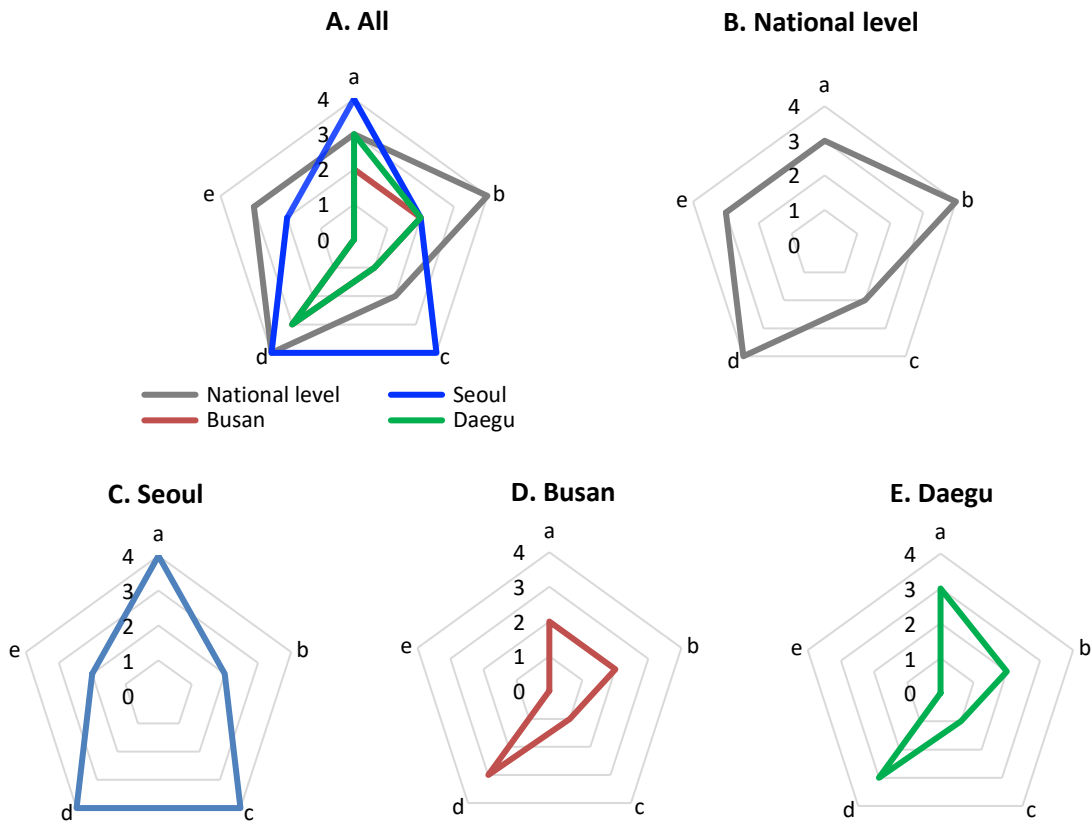
## B. Application of analytical framework

Based on the findings from Section IV, the selected cities' technological practices on adaptation were analyzed applying the analytical framework of Table 9, aligning with five aspects of the UNFCCC Technology Framework. To collect supplementary data for this analysis, in-person interviews were conducted with three city governments (Busan, Daegu and Sejong) in addition to a semi-structured in-depth interview via email (Seoul, Busan, and Daegu). In this analysis, however, Sejong was excluded since the Sejong city government is still at the experimental stage of establishing a new city administration, and the history of their adaptation activities is not long enough to have effective results. Thus, three cities, Seoul, Busan and Daegu, were applied in this analysis.

As aforementioned, key elements of the analytical framework were borrowed from the Technology Framework of UNFCCC, which was developed mainly targeting international and national

level policies and actions. National-level policies and practices were assessed here in addition to the three selected cities' cases. A score table and more details can be found in Annex 6, and the results are illustrated in the following Figure 11.

**Figure 11**  
Analysis result of national and local governments' practices on adaptation technologies



Source: Elaborated by author.

a: Innovation, b: Implementation, c: Enabling environment and capacity-building, d: Collaboration and stakeholder engagement, e: Support.

As Figure 11 shows, national-level and city-level policies and projects have had different focuses in terms of the five aspects considered in this analysis. National-level policies and actions related to adaptation technologies seem inclined to international initiatives and cooperation while cities have mainly focused on local activities. This may be the main reason why all three cities got score 0 to 1 on Support. Considering the fact that local actors take a key role in adaptation actions, the city governments also need to be actively engaged in support for other cities in developing countries and to integrate international initiatives into their climate actions.

National-level efforts for developing and transferring adaptation technologies got an overall score of 16 out of the total 20. The strongest aspects were *Implementation* and *Collaboration and Stakeholder Engagement*, which were attributable to the establishment of GTC. GTC has taken over climate technology-related tasks since its establishment in 2012, and they have conducted a range of studies on TNA and international cooperation. On the contrary, the lowest score was observed in *Enabling Environment and Capacity-Building* aspect. There were hardly any measures with a purpose of

enabling investments in adaptation technologies while there have been considerable efforts to diversify investments in the mitigation technology market. This trend was similar in the cases of Busan and Daegu. In addition, all tested targets, except for Seoul, could not get any score on the *Consideration of gender perspective and indigenous knowledge*, a sub-element of *Enabling environment and capacity-building*. This might be because the Korean central and city governments have recently started giving attention to support for vulnerable groups in climate policies, but without taking a specific gender perspective. Through the interview with city governments, however, a novel perspective was found that male citizens were more exposed to climate change impact than female, especially when it comes to heatwaves. One of main reasons for this is that the outdoor workers are mostly men, and males usually do not use any sun light protection on the street. Thus, cities have operated mobile shelters in outdoor construction sites and spontaneously, have promoted the use of hand parasols for men. As for the adoption of indigenous knowledge, Seoul tried to make a new model of rainwater collecting barrel 'Seoul Chomhang.' 'Chomhang' is a traditional barrel used for collecting rainwater in Jeju Island to resolve the freshwater shortage issue. In 2013, a design contest for 'Seoul Chomhang' was held and after that, there was no noticeable advancement in this project. During the initial meeting with private companies, they found that potential companies were not interested in developing and commercializing a small-sized rainwater barrel and most investment would depend on the government's budget<sup>22</sup>.

Seoul showed higher scores on *Innovation* and *Enabling Environment and Capacity Building* than other cities, even higher than the national level. In the *Innovation* aspect, the Seoul Metropolitan Government works with the Seoul Research Institute for conducting studies to explore and apply new policies and technologies in the city. Seoul has relatively more financial and human resources than other cities, and this may enable the city to experiment with innovative measures. As for *Enabling Environment* aspect, Seoul has established the Seoul Green Industry Center in collaboration with GTC to support start-ups. Moreover, some of Seoul's adaptation technology-related projects, such as metro farm, urban greening<sup>23</sup> and green building/housing, encourage citizens and private companies to participate and invest in those projects.

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<sup>22</sup> <http://opengov.seoul.go.kr/sanction/365737>.

<sup>23</sup> Seoul Forest Park Conservancy (<https://seoulforest.or.kr/>) is one of the examples that citizens and private companies contribute to the operation of parks.



## V. Latin American cities' needs for adaptation technologies

### A. Climate adaptation challenges in LAC cities

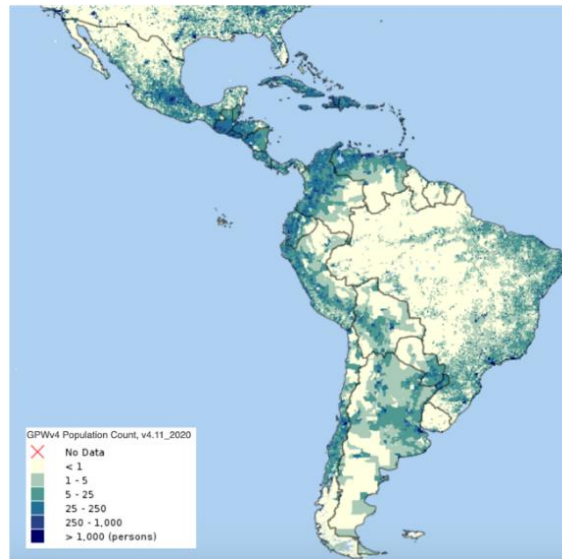
It has become an unwritten law that vulnerability to climate change should be addressed in local context. Thus, city environment needs to be addressed importantly as much as regional- and national-level conditions are. Most population in Latin America and the Caribbean live in coastal and mountainous areas (see Map 7 and Map 8). Megacities<sup>24</sup> are not the exception. The LAC region not only takes a significant role as a global carbon sink in a mitigation aspect, but also their adaptation issues are noticeable, particularly related to informal housing due to rapid urbanization, socioeconomic disparity, high economic dependency on nature, and increased environmental and socioeconomic loss attributing to natural hazards. Although both mitigation and adaptation have to be addressed together considering local conditions, Latin American cities' climate policies have been slightly inclined towards mitigation (Aylett, 2015). Out of 67 cities with 1 million inhabitants or more, there were 44 cities in 2018 that had climate-related action plans in any type of urban policies. Of these 44 cities, 32 cities had both mitigation and adaptation action plans; 9 cities had only mitigation; and the remaining 3 cities had adaptation action plans (Kim & Grafakos, 2019). When it comes to the intermediary and small cities, less cases would be found.

The LAC region has faced a variety of adaptation-related challenges, such as water security, drought, flooding, and threats to ecological diversity. Particularly, water-related disasters (flooding and storm) are predominant in the region. Although the frequency of extreme weather events and disasters have decreased over the last decades, the number of affected people increased significantly (ECLAC, 2020). This implies that the intensity of disasters has become stronger, and people are not well-prepared for them.

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<sup>24</sup> Bogotá, Buenos Aires, Mexico City, Rio de Janeiro, São Paulo, Lima and Santiago.

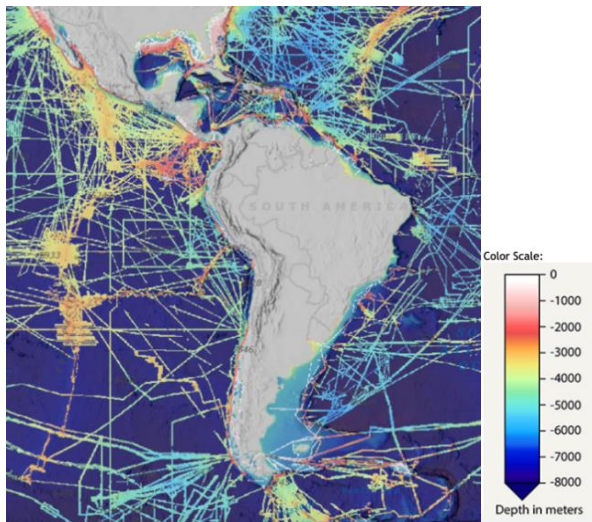
**Map 7**  
Population distribution map of LAC region



Source: GWP v4 Population Count, v4.11. <https://sedac.ciesin.columbia.edu/data/collection/gpw-v4>. Accessed on March 24, 2020.  
Note: The boundaries and names shown on this map do not imply official endorsement or acceptance by the United Nations.

**Map 8**  
Ocean depth & topographic map and coastal impacts of LAC

A. Ocean depth and topographic map



B. Coastal impacts



Source: Map A. was retrieved from NOAAa) Bathymetric Data Viewerb). <https://maps.ngdc.noaa.gov/viewers/bathymetry/> ; Map B. was adapted from IPCC (2014, p. 1525).

a) National Centers for Environmental Information (NOAA), National Oceanic and Atmospheric Administration of the USA  
b) Applied map and layers: the Basemap-GEPCO\_2019 (NOAA NCEI Visualization), Bathymetric Surveys-Multibeam Bathymetry Mosaic and the Digital Elevation Models (DEM)-Color Shaded Relief-All DEMs.

Note: The boundaries and names shown on several maps do not imply official endorsement or acceptance by the United Nations.



Cities in the highlands like Bogota, Mexico City and Santiago have several adaptation issues in common. One of them is heatwaves and air quality (PMs). In particular, low-income urban dwellers living in informal houses in poor conditions are susceptible to heatwaves, and they even have less access to health services. In addition, poor people in informal settlements on the slopes of mountains are exposed to risks for landslide, particularly during and after heavy rainfalls. In 2015, a major landslide caused hundreds of deaths in a mountain village El Cambray Dos near Guatemala City. Some other low-income group lives along the river streams, which area is usually prone to flooding, without proper flooding protection as well as drainage systems.

Coastal cities are susceptible to hazards associated with sea level rise, such as coastal flooding (see Map 8). The island countries in the Caribbean and some of Central American countries are affected by tropical cyclones as well as high risk for freshwater stress and increasing loss of coral reefs. Haiti and Dominica were ranked in the top 10 countries most vulnerable to climate change over the period of 1999 to 2018. The most affecting events were tropical cyclones like hurricanes. Poorer countries are affected more than richer countries, and the same applies to loss of life and personal hardship (Eckstein, et al., 2019).

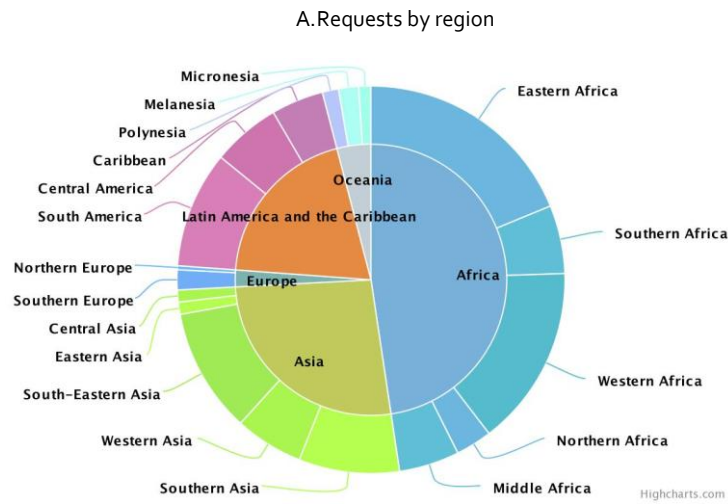
As the most urbanized region in the world (81.2 % in 2020) (ECLAC, 2020), the next evolution trend of LAC cities and their strategies for adapting to climate change are significant in terms of strengthening the overall regional resilience (IFC, 2016).

## **B. Climate adaptation technology needs in the LAC region**

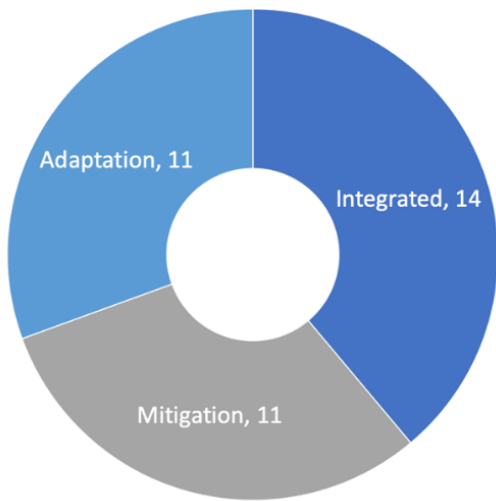
As of August 2019, five countries in the Caribbean-Antigua and Barbuda, Dominica, Jamaica, Surinam and Trinidad and Tobago- are at the Phase III of TNA, implemented by UNEP with support from GEF. The focused adaptation areas in this program are water, infrastructure and buildings, agriculture, coastal zone, and policy integration (Salinas, 2019). As for GCF funding, CTCN Concept Programme has assisted Guyana to build capacity for preparing GCF concept notes on climate technologies, and five concept notes were developed as a result. Later, Guatemala expressed interest in the participation (Villatico, 2019).

Apart from above examples, there is an increasing effort for seeking ways to transform current linear industrial systems into circular economy. Brazil, Chile, Mexico and Uruguay are participating in this program (CTCN, 2020). Overall, the requests from LAC countries to CTCN are mostly aiming for TNA assistance and circular economy, while Asian countries request for support in green transportation, vulnerability modelling and climate smart cities (UNFCCC, 2019). As of September 2020, around 20% of the assistance requests from developing countries to CTCN have come from the LAC region (see Figure 12.A.). As for Technical Assistance (TA), the LAC countries have been engaged in 36 projects from 2014 to 2019 (Figure 12.B.). Looking into the components of these TA projects, agriculture sector is the most predominant over other sectors, followed by forestry and ecosystem, infrastructure and urban planning, circular economy, water, coastal zone, policy-related assistance and others. IFC (2016) stated that agriculture sector in LAC is a huge potential area for further climate investment, particularly climate-smart agriculture that would attract private sector. On the other hand, the interested areas have been diversified in that 'other' sectors of TA requests include EWS, climate technology information system, and technology incubation in SMEs. In this regard, the digitalization can take a significant role since the information and communication technologies (ICT) can contribute to making EWS more effective as well as improving overall adaptation processes. In addition, ICT enriches the data on current and future climate change and its impact and makes it easier for citizens to be engaged in the adaptation policy development and implementation (Eakin, et al., 2014).

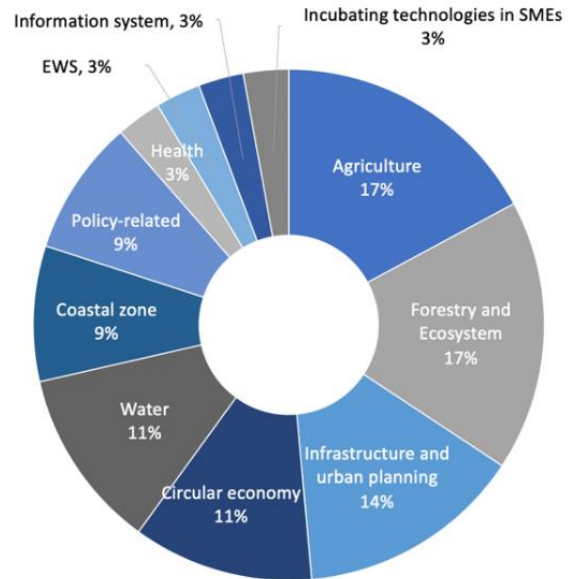
**Figure 12**  
Assistance requests to CTCN



B. TA requests from LAC region by objective  
(Number of project)



C. TA requests from LAC region: Adaptation by sector  
(Percentage of project component)



Source: Chart A. was retrieved from CTCN Facts & Figures (<https://www.ctc-n.org/technical-assistance/request-visualizations>) on September 15, 2020. Chart B. and C. were elaborated by author based on CTCN Active Technical Assistance (data from 2014 to September 15, 2020).

## **VI. Conclusion: Implications for developing and transferring adaptation technologies in LAC cities**

Cities are key players contributing to reducing GHG emissions and preventing climate-induced losses and damages by strengthening local resilience. Cities are also incubation areas on the ground that climate technologies, especially adaptation technologies, are experimented and applied. In this regard, international society has underlined the importance of city-level efforts in responding to climate change. As presented in previous chapters, the Korean cities' technological efforts to adapt to climate change have proven that adaptation technologies can be relatively simpler and require fewer financial resources than mitigation technologies. Thus, some of those technologies can be applied in LAC cities considering local conditions, including the limited financial capacities of local governments. The following paragraphs are the implication from the Korean cities' cases analyzed in this study, which may be useful for Latin American cities when they consider the deployment of adaptation technologies. Potential adaptation technologies for Latin American cities are listed in Table 10.

As the Korean cases showed, it is essential that the city government reforms the institutional environment in line with international climate agreements and national programs, which include giving an emphasis on climatic technologies. There are co-benefits and trade-offs between mitigation and adaptation, so these interrelationships need to be considered when developing and transferring climatic policies and technologies. In Korea, from a legal aspect, the National Green Growth Act mandates cities to develop a 5-year adaptation action plans, however city-level mitigation actions are not mentioned in the same act. Seoul established a city ordinance that mandates to incorporate mitigation and adaptation together into the 5-year climate action plans, while other cities only have adaptation policies following the National Green Growth Act. From an institutional structure perspective, there is no unit specifically responsible for climate affairs in Sejong City, which could drag the city behind in responding to climatic challenges in time. Cities need to form a unit that effectively work on local climate issues. Furthermore, as local governments usually face financial challenges when seeking for assistance from experts in certain climatic issues, the establishment of a regional/provincial-level institute for multiple adjacent cities could be effective.

Latin American cities and Korean cities have some climatic issues in common. Among them, heatwave and flooding are ones of the most noticeable and emergent problems to be resolved. There are some cost-efficient technologies of Korean cities that could help populations in LAC cities avoid heatwave-induced health issues, such as cool roof in informal settlements and water sprays in recreational areas. As the Seoul case implies, the water cycle policy involves multiple sectors, and relevant sectoral regulations need to be considered in an integrative way to maximize the effectiveness of projects. This also applies to other urban policies since climatic agenda is interdisciplinary.

Digitalization is an essential element of adaptation technologies as the application of ICT is commonly observed across all sectors in the Korean cities' cases, especially for multifunctional EWS. In addition, the smart city project in Busan shows that the digitalization can also enhance the city's water management system in responding to natural disasters by automating the data collection and reporting systems and collaborating with the cities connected by rivers. Considering the huge potential of agriculture in the LAC region, smart-climate agriculture like a metro farm in Seoul could be one of the "affordable, co-created, and long-term adaptation solutions that work within local and commercial market systems (Iied, 2018)" in LAC cities.

Since the largest proportion of R&D investment usually comes from private sector, the government needs to exert more efforts to attract private sector by making the investment environment favorable to companies so that they can develop more climate technologies and conduct relevant businesses. New regulatory settings will be necessary, particularly for new technologies such as drones and digital healthcare. These technologies respectively contribute to gathering geographic data and dealing with climate-related health issues in remote and far-flung communities.

There are several ways for Latin American cities to raise funds through international cooperation to implement climate technology projects. As illustrated in the Diagram 2, cities can request to CTCN for technical assistance and to GCF for a bigger project through their national NDEs of CTCN, NDAs and focal points of GCF. For the ODA projects of Korea, the Economic Development Cooperation Fund (EDCF) by the KEXIM Bank operates reimbursable projects, and the Korea International Cooperation Agency (KOICA) works for non-reimbursable projects (see Diagram 4).

**Table 10**  
**List of potential adaptation technologies for LAC cities**

Sector	Adaptation challenges	Technologies
Agriculture	Extreme/unpredictable weather	Agro-weather information system Smart farm (e.g., metro farm)
Disaster	Flooding	EWS Retention facilities Urban greening
Water	Freshwater shortage	Desalination (coastal area) Rainwater collecting Underground dam (coastal area) Water reuse
Health	Heatwave	Cool roof Cool and clean road system EWS Urban greening Water sprays in recreational area
	PMs	Cool and clean road system EWS Urban greening
Infrastructure	Heatwave	Green buildings (e.g., green wall, green roof)
Fishery	Water temperature rise	Diversifying aquaculture
Coastal zone	Beach erosion	Coastal forest
	Coastal flooding	EWS

Source: Elaborated by author.

Sharing knowledge and raising awareness of climate adaptation technologies is one of the significant drivers of transferring climate technologies. The Seoul case showed a low level of citizens' perception on climate adaptation actions, which could lead to the inclination to mitigation actions and constrain the implementation of adaptation action plans. Huh & Kim (2018) addressed the acceptability gap between multidimensional stakeholders as potential barriers to climate actions. For a better adoption of climate adaptation technology, it is necessary to narrow the acceptability gap and to raise the public's awareness of adaptation technologies.

The Korean national climate technology cooperation strategy lacks the participation of city governments. It was not considered that cities have accumulated adaptation knowledge and experience. To maximize the performance of the deployment of climate adaptation technologies, it is important to facilitate to transfer adaptation technologies and share knowledge between cities in addition to between countries. Since there is a stronger community-based culture in the LAC region, LAC cities could use those existing community/city networks to identify common adaptation issues and share knowledge for further developing and transferring adaptation technologies.



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## **Annexes**

## Annex 1

**Table A1**  
**Classification of technologies for mitigation and adaptation**

Category	Sector			Sub-sector				
Mitigation	GHG emission reduction	Energy production and provision	Generation and transformation	Non-renewable energy	1. Nuclear power generation 2. Nuclear fusion power generation 3. Clean coal power generation and efficiency			
				Renewable energy	4. Hydropower 5. Photovoltaics 6. Solar thermal collector 7. Geothermal power 8. Wind power 9. Marine energy 10. Bioenergy 11. Waste to energy			
				New energy	12. Hydrogen Energy 13. Fuel cell			
				Energy storage	14. Electricity storage 15. Hydrogen storage			
				Transmission, distribution and electricity IT	16. Transmission and distribution system 17. Intelligent electronic device			
			Energy storage and transmission	Energy demand		18. Transmission efficiency 19. Industrial energy efficiency 20. Building energy efficiency		
						21. Carbon Capture, Utilization, and Storage (CCUS) 22. Non-CO <sub>2</sub> mitigation		
			Adaptation	Agriculture and livestock			23. Breeding 24. Crop production 25. Livestock disease control 26. Processing, storage, and distribution	
							Water management	27. Hydrosphere and aquatic ecosystem 28. Water development and supply 29. Water treatment 30. Water-related disaster management
							Prediction and monitoring of climate change	31. Climate prediction and modelling 32. Climate information and early warning system
Oceans, Fisheries, and coasts	33. Ocean ecology 34. Fishery resources 35. Coastal disaster management							
Health	36. Infectious diseases management 37. Food safety and prevention							
Forestry and surface	38. Forestry production improvement 39. Reduction in forest disaster 40. Monitoring and restoration of ecosystem							
Mitigation and adaptation	Cross-cutting							41. Hybrid renewable energy 42. Low power consumption device 43. Energy harvesting 44. Artificial photosynthesis 45. Other uncategorized climate-related technologies

Source: Climate Technology Information System. <https://www.ctis.re.kr/ko/contents.do?key=1141>. Accessed on Jan. 16, 2020.

## Annex 2

**Table A2**  
**List of adaptation measures by Seoul Metropolitan Government, 2018**

Category	Sector	Measures (in Korean)	(in English)
Mitigation	Energy consumption	<ul style="list-style-type: none"> <li>- 자동차 공회전 제한 및 배출가스 점검</li> <li>- 승용차마일리지 제도 운영</li> <li>- 에코마일리지제도 운영</li> <li>- 철도 중심 녹색교통망 확충</li> <li>- 녹색교통진흥구역 운영</li> <li>- 에너지자립마을·에너지공동체 조성</li> <li>- 에너지 복지기금(플랫폼) 구축</li> <li>- 노후 운행 경유차 조기폐차 등</li> <li>- 친환경자동차 보급 지원 확대(전기차)</li> <li>- 중앙버스 전용차로 확충</li> <li>- 미세먼지 비상저감조치시 공해차량 운행제한</li> <li>- 수소전기차 보급 및 충전소 확대</li> <li>- 교통유발부담금 제도개선 통한 감축량 확대</li> <li>- 공공자전거 운영</li> <li>- 나눔카 사업</li> </ul>	<ul style="list-style-type: none"> <li>- Restriction of car engine idles and inspection of gas emissions</li> <li>- Driving-mileage program</li> <li>- Eco-mileage program</li> <li>- Train-centered green transport network</li> <li>- Green Transport Promotion Zone</li> <li>- Creation of energy autonomous village and energy community</li> <li>- Creation of Energy Welfare Fund (Platform)</li> <li>- Early scrapping old diesel vehicles</li> <li>- Promotion of eco-friendly vehicles</li> <li>- Expansion of Bus Rapid Transit</li> <li>- Restriction of polluting vehicles during the fine dust emergency reduction measure</li> <li>- Promotion of Fuel Cell Electric Vehicle (FCEV) and expansion of stations</li> <li>- Transportation impact fee</li> <li>- Bicycle sharing</li> <li>- Car sharing</li> </ul>
	Energy efficiency	<ul style="list-style-type: none"> <li>- 친환경 고효율 보일러 보급</li> <li>- 주택 BRP 활성화</li> <li>- 에너지 다소비 건물 효율화 추진</li> <li>- 공공건축물 에너지 제로화</li> <li>- 민간부문 LED 조명 설치 확대</li> <li>- 공공부문 LED 조명 보급 확대</li> <li>- 에너지절약형 LED 간판 교체</li> <li>- 주택가 친환경 LED 보안등 개선</li> <li>- 공원 가로등을 고효율 LED 등으로 교체</li> <li>- 저전력 고효율의 그린 데이터센터 구현</li> <li>- 서울교통공사 시설개선 등 효율화 사업추진</li> <li>- 마곡 스마트시티 조성</li> <li>- 신축 대형건물 에너지관리시스템 도입 및 자립 확대</li> <li>- 에너지취약계층 LED 무상교체 지원사업</li> <li>- 녹색건축물 설계기준 연차별 강화</li> <li>- 공공임대주택 에너지 효율화 사업</li> <li>- 저소득층 주택 에너지 효율화 사업</li> <li>- 서울 외곽지역 유희에너지 활용한 건물 냉난방</li> <li>- 도·소매업 고효율 LED 간판 교체지원사업</li> <li>- 서울가꿈주택사업 집수리 및 보조 지원 확대</li> </ul>	<ul style="list-style-type: none"> <li>- Provision of eco-friendly and high-efficient boiler</li> <li>- Activation of Building Retrofit Program (BRP) for residential buildings</li> <li>- Energy efficiency of multi-consuming buildings</li> <li>- Net zero in public buildings</li> <li>- Installation of LED lights in private sector</li> <li>- Installation of LED lights in public sector</li> <li>- Replacement with energy-saving LED signs</li> <li>- Replacement with LED security lights in residential area</li> <li>- Replacement with LED lights in parks</li> <li>- Creation of energy-efficient green data center</li> <li>- Improvement of facilities in Seoul Metro</li> <li>- Building a smart city in Magok</li> <li>- Introduction of energy management system in new and large buildings</li> <li>- Provision of LEDs for households vulnerable to energy</li> <li>- Strengthening green building regulations by annual program</li> <li>- Energy efficiency in social housing</li> <li>- Energy efficiency in low-income households</li> <li>- Cooling and heating buildings using idle energy from peri-urban area</li> <li>- Replacement with LED signs in wholesale and small businesses</li> <li>- Seoul Gakkum House Project</li> </ul>
	Energy generation	<ul style="list-style-type: none"> <li>- 시민펀드 조성으로 신재생에너지 생산 확대</li> <li>- 태양광 랜드마크 조성</li> <li>- 집단에너지(지역냉난방) 공급 확대</li> </ul>	<ul style="list-style-type: none"> <li>- Increase in renewable energy generation by citizen fund</li> <li>- Building a solar energy landmark</li> <li>- Extension of Combined Heat and Power (CHP)</li> </ul>

Category	Sector	Measures (in Korean)	(in English)
		<ul style="list-style-type: none"> <li>- 미활용에너지 및 잠재에너지원 발굴</li> <li>- 태양광 100 만 가구 확산 (공동주택 베란다형 및 주택형 보급)</li> <li>- 태양광 100 만 가구 확산(민간건물, 임대주택 등)</li> <li>- 연료전지 발전시설 보급 확대</li> <li>- 건물형 열병합발전시설 보급 확대</li> <li>- 시 공공건물 태양광 설치</li>   <li>- 구 공공건물 태양광 설치</li> <li>- 국가 공공건물 태양광 설치</li>   <li>- 소수력 발전시설 설치</li> <li>- 공영차고지 등 태양광 설치</li> </ul>	<ul style="list-style-type: none"> <li>- Finding idle energy and potential energy source</li> <li>- Promotion of solar panels with a goal of 1 million households (residential buildings)</li> <li>- Promotion of solar panels with a goal of 1 million households (social housing and private buildings)</li> <li>- Expansion of fuel cell generation facilities</li> <li>- Expansion of Combined Heat and Power (CHP) for buildings</li> <li>- Installation of solar panels in city government's buildings</li> <li>- Installation of solar panels in municipality buildings</li> <li>- Installation of solar panels in central government's buildings</li> <li>- Installation of small hydro power facilities</li> <li>- Installation of solar panels in public parking lots</li> </ul>
	Resource circulation	<ul style="list-style-type: none"> <li>- 배출권거래제 선도를 통한 온실가스 감축</li> <li>- 시민이 참여하는 폐기물 재활용</li> <li>- 나눔장터 운영</li> <li>- 주택가 재활용정거장 운영</li> <li>- 전자폐기물 재활용률 향상</li> <li>- 음식물쓰레기 원천 감량화</li> <li>- 음식물쓰레기 감량 기반 조성</li> <li>- 3 천만 그루 나무심기</li> <li>- 재생수(재처리수) 공급 확대</li> <li>- 1 회용 플라스틱 없는 서울</li> <li>- 재활용 으뜸도시 서울</li> <li>- 정수장 유효율 향상</li> <li>- 기후변화대응 냉매 관리 강화</li> </ul>	<ul style="list-style-type: none"> <li>- Leading in emission trading system</li> <li>- Waste recycling with citizens' participation</li> <li>- Operation of flea and sharing market</li> <li>- Installation of recycling stations in residential area</li> <li>- Increase in recycling rate of electronic waste</li> <li>- Reduction in food waste</li> <li>- Planting 0.3 million trees</li> <li>- Increase in provision of recycled water</li> <li>- Zero plastic in Seoul</li> <li>- The best city of waste recycles</li> <li>- Improvement of effective water ratio of water purification plant</li> <li>- Enhancement of refrigerant management in response to climate change</li> </ul>
Adaptation	Health	<ul style="list-style-type: none"> <li>- 어르신 무더위쉼터 운영</li> <li>- 폭염 정보전달 체계 및 저감시스템 운영 강화</li> <li>- 쪽방촌 거주민과 거리노숙인 보호 및 지원체계 운영</li> <li>- 취약계층 폭염대비 방문건강 관리</li> <li>- 건설공사장 근로자 보호대책 강화</li> <li>- 기후변화 대비 감염병 대응체계 구축</li> <li>- 어린이 활동 공간 환경안전관리 점검 및 교육•홍보</li> <li>- 폭염대응 클링포그 시스템 시범운영</li>   <li>- 폭염 시민행동요령 홍보</li> <li>- 감염병 감시 및 관리 강화</li> <li>- 식중독 발생 신속 대응체계 강화</li> <li>- 식중독 발생 우려시설 집중 관리</li> <li>- 대기오염 취약지역을 고려한 아토피•천식 안심학교 사업</li> <li>- 초미세먼지 저감을 위한 생활습관 개선 홍보</li> </ul>	<ul style="list-style-type: none"> <li>- Cooling center for old people</li> <li>- Enhancement of heatwave reduction and information system</li> <li>- Support for low-income neighborhoods and homeless people</li> <li>- Visiting service for vulnerable people during heatwave</li> <li>- Improvement of protection regulations for outdoor construction workers</li> <li>- Establishment of the strategy for contagious diseases in response to climate change</li> <li>- Inspection, education and promotion of the environment security of children's play area</li> <li>- Pilot project of cooling fog system responding to heatwaves</li> <li>- Manual for citizens' response to heatwave</li> <li>- Strengthening the inspection and management of contagious diseases</li> <li>- Strengthening a rapid response system against food poisoning</li> <li>- Strengthening the management system in institutions of high risk in food poisoning</li> <li>- Atopic dermatitis and asthma free school in air pollution prone areas</li> <li>- Change of citizens' lifestyle to reduce microfine dust</li> </ul>



Category	Sector	Measures (in Korean)	(in English)
		- 취약계층 보건용 마스크 보급	- Provision of face mask for vulnerable people
	Disaster	- 대기오염 예·경보제 운영 - 고농도 미세먼지 비상저감조치 이행  - 공공장소의 자동심장충격기 구비 및 관리 강화 - 한파(폭염 등) 거리노숙인 보호대책 추진 - 미세먼지를 재난으로 규정, 미세먼지 취약계층 보호 강화 - 대기오염 측정망 구축 및 운영 - 노후경유차 근절을 위한 운행제한 - 친환경 건설기계 사용 의무화로 다량배출원 감축 - 미세먼지 저감을 위한 도로분진흡입 및 물청소 - 하천 예·경보 체계 구축 및 활용 - 재해지도 작성 및 활용 - 10 만 안전파수꾼 - 취약계층 풍수해 보험 도입 및 활성화 - 풍수해 취약지역 유지관리 마련 - 자동역상 살포장치 설치 확대 - 민간제설기동반 구성 및 운영 - 한파 상황관리체계 구축 운영 - 겨울철 수도계량기 동파예방 추진	- Air quality forecast and early warning system - Establishment of the Emergency Fine Dust Reduction Measures - Installation of automated external defibrillator in public places - Care service for homeless people during extreme hot/cold weather - Categorize fine dust into disasters and protect vulnerable people - Air pollution monitoring network - Restriction of the operation of old diesel vehicles - Legalization of the use of the eco-friendly construction equipment  - Cleaning road using dust vacuum or water spray - Flood forecasting and early warning system - Disaster information map - 100,000 safety watchmen - Promotion of storm and flood damage insurance for vulnerable people - Establishment of the management strategy for storm and flood prone area - Auto snow/ice removal liquid spray - Formation of private task force for snow-removing - Establishment of cold wave monitoring system - Prevention from freezing water meters during winter
	Water	- 배수시설 체계적 정비 및 확충으로 집중호우 대응 능력 향상 - 상수관로의 누수량 최소화를 통한 유수율 제고 - 한강 및 지천수질의 실효성 있는 대책 마련 - 침수취약지역 침수 안전도 강화 - 물 재이용 시설의 설치 확대 - 지하수자원의 보전 및 체계적 이용 - 합류식하수도월류수(CSOs) 저류시설 설치 확대 - 물재생센터 초기우수처리시설 설치 확대 - 민간단체의 수질보전 감시 및 관리 강화	- Improvement of drainage system - Minimization of water leakage from pipelines - Water quality control of Han River and its streams - Management of Flood Safety Index of flood-prone areas - Expansion of water reuse facilities - Conservation and strategic use of underground water - Expansion of Combined Sewer Overflows (CSOs) retention facilities - Expansion of CSO/WWF treatment facilities at water recycling centers - Enhancement of the inspection and management of water quality with collaboration of Civil and Social Organizations (CSOs)
	Forestry /Ecosystem	- 산불방지 대책 - 생물다양성 전략 계획 수립 - 취약생태계의 관리 강화 - 열섬화 현상 및 호우대비 가로수 띠녹지 조성 - 옥상녹화 및 텃밭 조성 - 공원돌보미, 나무돌보미 사업 추진 - 산림재해 예방활동 강화 및 통합관리 - 사면관리 통합시스템 구축 - 산림생태계 환경 개선 - 산림병해충 방제 강화 - 근교산 등산로 정비	- Wildfire Prevention - Establishment of strategic plan for diversity - Strengthening vulnerable ecosystem - Urban green street to prevent from heat islands and impacts of heavy rainfall - Urban garden and green roof - Projects of Park Care and Tree Care - Preventive activities against forestry disasters and integrative management - Building a slope integrative management system - Improvement of forest ecosystem environment - Strengthening the prevention of forestry insects - Improvement of mountain paths

Category	Sector	Measures (in Korean)	(in English)
		- 생물지표종 지정 및 모니터링	- Establishment and monitoring of Climate-sensitive Biological Indicator Species
		- 에코스쿨 조성	- Creation of the Eco School
		- 사회공헌형 탄소상쇄 숲 조성	- Formation of a carbon-sink forest by Corporate Social Responsibility (CSR)
		- 도시 구조물 콘크리트면 녹화	- Making building's concrete surfaces green
		- 에너지절감을 위한 녹색커튼 시범사업	- Piloting green curtain plants projects to reduce energy consumption
		- 도심형 식물공장 모델 개발 및 보급	- Development and deployment of urban plant factory model
		- 도심 자투리 공간 텃밭 조성	- Making family gardens in empty plots of the city
		- 학교 텃밭 조성 및 교육 프로그램 운영	- Making vegetable gardens in school and operation of educative programs
		- 도시농부학교 확대 운영	- Expansion of urban farmer school
Public awareness and cooperation		- 기후변화 교육과 홍보	- Climate change education and public relations
		- 기후변화 거버넌스	- Climate change governance
		- 기후변화 국제협력	- Climate change international cooperation

Source: Seoul Metropolitan City (2019).



## Annex 4

**Table A3**  
**Technologies for coastal adaptation**

Stage	Purpose	Application	Technology/Measure		
Information development and awareness-raising	Coastal system description	Coastal topography and bathymetry	- Mapping and surveying - Videography - Airborne laser scanning (lidar) - Satellite remote sensing		
		Wind and wave regime	- Wave rider buoys - Satellite remote sensing		
		Tidal and surge regime	- Tide gauges		
		Relative sea level	- Tide gauges		
		Absolute sea level	- Historical and geological methods - Satellite remote sensing - Tide gauges, satellite altimetry, global positioning systems		
		Past shoreline positions	- Historical and geological methods		
		Land use	- Airborne and satellite remote sensing		
		Natural values	- Resource surveys		
		Socio-economic aspects	- Mapping and surveying		
		Legal and institutional arrangements	- Interviews, questionnaires		
	Climate impact assessment	Index-based methods		- Coastal vulnerability index - Sustainable capacity index	
			(Semi-) quantitative methods	- IPCC common methodology - Aerial-videotape assisted vulnerability assessment - UNEP impact and adaptation assessment	
		Integrated assessment		- Coupled models	
		Awareness-raising	Printed information		- Brochures, leaflets, newsletters
	Audio-visual media			- Newspapers, radio, television, cinema	
	Interactive tools			- Board-games - Internet - Computerized simulation models	
	Implementation	Protect against sea-level rise	Hard structural options	- Dikes, levees, floodwalls - Seawalls, revetments, bulkheads - Detached breakwaters - Floodgates, tidal barriers - Saltwater intrusion barriers	
				Soft structural options	- Periodic beach nourishment - Dune restoration and creation - Wetland restoration and creation
					Indigenous options
			(Managed) retreat from sea-level rise		
Relocating threatened buildings				- Various technologies	
Phased-out or no development in exposed areas				- Limited technology required	
Accommodate sea-level rise		Presumed mobility, rolling easements		- Limited technology required	
			Managed realignment	- Various technologies, depending on location	
			Creating upland buffers	- Limited technology required	
		Emergency planning		- Early warning systems - Evacuation systems	
			Hazard insurance	- Limited technology required	
			Modification of land use and agricultural practices	- Various technologies (e.g., aquaculture, salt-resistant crops), depending on location and purpose	
			Modification of building styles and codes	- Various technologies	
			Strict regulation of hazard zones	- Limited technology required	
			Improved drainage	- Increased diameter of pipes - Increased pump capacity	
	Desalination	- Desalination plants			
Monitoring	<i>Similar to technologies/measures for 'coastal system description' presented above</i>				

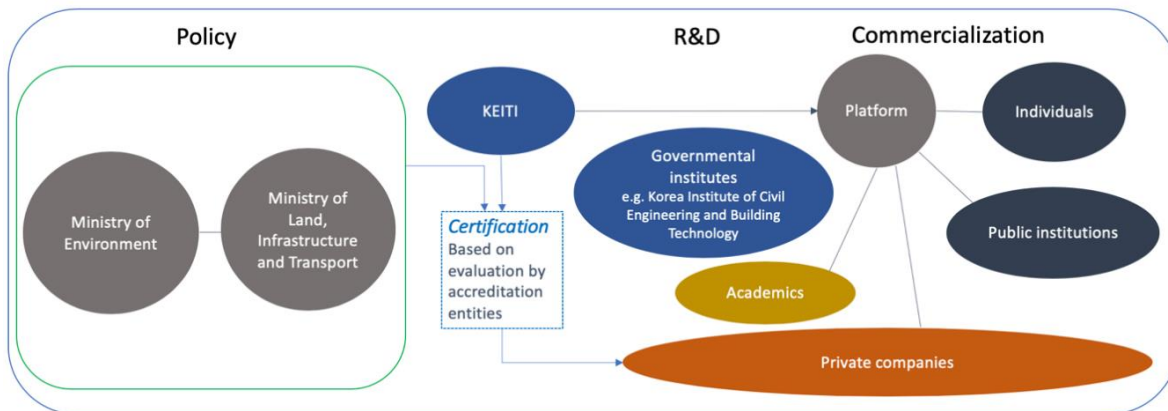
Source: Combined Table 2 and 3 from UNFCCC (2006, pp. 27, 30).

## Annex 5

### Green building policies and materials

As part of efforts to achieve national green growth goals, the Korean government promotes the use of environmentally friendly materials of construction. As for regulatory measures, there are three laws and policies in general: Green Building Construction Support Act, Green Building Certification Criteria (GBCC), and Green Standard for Energy and Environmental Design (G-SEED). The Green Building Certification Criteria was established in 2002, led by the collaboration of the Ministry of Environment and the Ministry of Land, Infrastructure, and Transport. The Korea Environmental Industry and Technology Institute (KEITI) is authorized to operate the certification system. The criteria reflect seven aspects of the building: land use and transport, energy and environmental pollution, **materials and resources**, water management, maintenance, ecosystem, indoor environment. In addition, applicants can get an additional score on their innovative design. The certification is valid for five years. It is mandatory to get the certification if the building's floor area is 3,000 m<sup>2</sup> or more and constructed by governments. To promote the certification, several incentives have been introduced, such as the reduction in acquisition tax, support for certification cost, and ease of floor area ratio and building height. To facilitate commercialization, the KEITI operates the Green Construction Materials Information System (<http://gmc.greenproduct.go.kr/main.do>), which website functions as a platform for providing information on green building materials, sharing best practices, and bridging providers and consumers.

Diagram A1  
Governance for green buildings



Source: Author, based on G-SEED <https://www.gbc.re.kr/app/info/outline.do>.

**Table A4**  
**Milestones of green building policies**

Stage	Year	Details
Pilot	1999	Pilot certification of green buildings, by Ministry of Environment
Establishment of certification	2002	Green Building Certification Criteria (GBCC): public housing First selection of accreditation entities: Korea Land and Housing Corporation, Korea Institute of Energy Research, and CreBizQm Co.
Diversification	2003	GBCC: office building and mixed-use residential building
	2005	GBCC: education buildings
	2006	Establishment of Article 65. Green building certification of the Building Act Additional accreditation entity: Korea Institute of Sustainable Design and Educational Environment GBCC: sales facilities and accommodation facilities
	2008	Seoul: Ordinance of establishment and operation of climate change fund, including building energy efficiency project loan Establishment of Green Building Certification Decree
Materialization	2009	Establishment of Green Home Evaluation
	2010	Establishment of building code of Clean and Healthy Home
	2011	Establishment of Intelligent Building Certification
Specialization	2013	Establishment of Green Buildings Construction Support Act Transition from Green Building Certification Criteria (GBCC) to Green Standard for Energy and Environmental Design (G-SEED) Establishment of Health-Friendly Housing Construction Standards
	2014	Establishment of Long-Life Housing Certification Criteria
	2015	Establishment of Crime Prevention through Environmental Design (CPTED)
	2020	Establishment of Zero Energy Building Certification

Source: Kim and Kim (2020, p. 34)<sup>25</sup> and G-SEED by KEITI. <https://www.gbc.re.kr/app/info/outline.do>. Accessed on June 1, 2020.

Out of the seven (7) green building certification criteria, building materials and resources are evaluated based on the following standards, considering the purpose of building (see Table A5). For new buildings, the use of products with EPD label (Environmental Product Declaration) and the ratio of green building materials are given the highest weight.

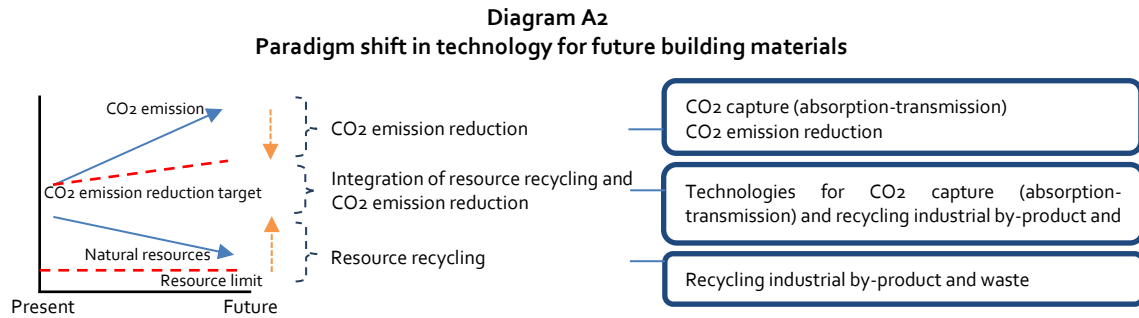
**Table A5**  
**Standards of materials and resources in G-SEED**  
(unit: score on each element)

	(New) Housing: general/public Non-housing: General/office/schools/accommodations	(New) Single- detached house	(Old) Housing: general/public Non-housing: General/office/schools/accommodations
Use of products with EPD	4	4	-
Guideline for purchasing green product	-	-	3
Use of low carbon materials	2	2	-
Use of recycled materials	2	2	-
Use of materials reducing hazardous substances	2	-	-
Ratio of green building materials	4	-	-
Recyclable resources management	-	-	2
Installation of recyclable resources storage	1	-	2

Source: G-SEED. <https://gseed.greentogo.kr/sys/cis/actionDetlEstmStd2016.do>. Accessed on June 3, 2020.

<sup>25</sup> Kim, K. & Kim, N., 2020. 녹색건축인증 과거, 현재, 미래. Past, present and future of environmentally friendly certification. Journal of the KGBC Vol.21, No.1, pp. 33-41.

The development of green building materials is in transition to considering issues related to CO<sub>2</sub> emissions from production process and the shortage of natural resources, in addition to a direct impact on the living environment. Thus, low-carbon materials and recycled materials are having more attention and substituting for traditional construction materials, such as cement and concrete (see Diagram below).



Source: Lee (2011, p. 41)<sup>26</sup>.

As illustrated in the figure above, a variety of environmentally friendly materials have been introduced in the market by applying technologies related to low carbon and/or resource recycling. The investment in the development of these materials is actively led by private companies, while the government focuses on regulatory and institutional measures. Notably, the conglomerates, such as POSCO, Daewoo, and Lotte, operate their own institutes dedicating to research on construction technologies, including sustainable green buildings and materials.

Table A6 shows a list of green materials in the construction market. The KEITI provides a full list of green material products registered in their system, and the latest version was updated in December 2019. Companies can apply for the verification of their green building material products to get environmental labels, such as Environmental Product Declaration (EPD) Materials, Low-Carbon Materials, Carbon-Footprint Materials, Good Recycled Materials, and Korea Eco-Label Materials (Wang, et al., 2019).<sup>27</sup>

**Table A6**  
**Examples of green building materials**

Category	Sustainable materials	Benefit	(Climate change)
Outdoor material	Concrete Environmentally friendly mass concrete: cork, recycled construction waste (e.g., recycled aggregates)	Insulation / noise reduction / CO <sub>2</sub> emission reduction	Mitigation
Indoor material	Insulating material EcoStone, made of natural building stone, corallite, and loessstone	Humidity regulation / odor removal / prevention of dew condensation	Adaptation
	Carbonized board, diatomite board, charcoal board	Humidity regulation, eight times more effective than plasterboard / heat conduction / prevention of atopic dermatitis / prevention of mold	Adaptation
	Soil: yellow soil board	Humidity regulation / prevention of atopic dermatitis / odor removal / air purification / preservation from decay / temperature regulation (by preventing heat from outside and keeping indoor temperature) / smokeless / antibiosis / ventilation	Adaptation

<sup>26</sup> Lee, S., 2011. Futuristic Environment Friendly Construction Material -Regarding Carbon Reducing Construction Material Planning-. 대한건축학회지 v.55 n.4, pp. 38-41.

<sup>27</sup> Wang, S., Tae, S. & Kim, R., 2019. Development of a Green Building Materials Integrated Platform Based on Materials and Resources in G-SEED in South Korea. Sustainability 2019. 11, 6532, pp. 1-19.

Category	Sustainable materials	Benefit	(Climate change)
Wallpaper	Ecocart, made of 'allophane' extracted from natural volcanic ash clay	Humidity regulation / prevention of dew condensation	Adaptation
	Corn	Indoor air quality improvement / prevention of atopic dermatitis / prevention of poisonous gas emission on fire	
Floor material	Bio-plasticizer, from beans or palm trees	Noise reduction / heavy metal-free / CO2 emission reduction by replacing with cement	Mitigation
Ceiling material	Plaster Tex	Prevention of atopic dermatitis / non-inflammable	

Source: Author, based on KEITI (2019).<sup>28</sup>

Concrete, as a primary construction material in general, has had significant environmental issues: limited treatment capacity while concrete waste increasing; extraction of natural resources; CO2 emission from the production process; and increase in industrial waste such as blast furnace slag and fly ash. Examples of construction materials from waste recycling are listed in Table A7.

**Table A7**  
**Construction materials from waste recycling**

Category	Waste for recycling	Use of recycled materials
Organic waste	Rice bran	Aggregate, used for lightweight concrete
	Rice husk ash	Substitute for cement. Enhancer of high-strength concrete
	Sawdust	Used for door and window frame
Urban waste	Waste concrete	Aggregate used for secondary material for making concrete. Remarkable item in the market.
	Waste bricks	Aggregate. Mainly, clay bricks can be used for lightweight and high-strength concrete.
	Incinerated ashes	Used for concrete bricks, concrete pedestrian blocks, cinder blocks for garden beds, and tiles
	Waste Styrofoam	Aggregated with sand and cement for making semi-non-flammable lightweight concrete products
	Waste FRP (Fiber-reinforced plastic)	Lightweight aggregate for concrete
	Waste coal briquette ashes	Aggregated with cement and fly ash for making cement bricks
	Composite garbage	Aggregated with cement and specialized blending chemicals for making concrete pedestrian blocks and tiles
Industrial waste	Blast Furnace Slag from iron mill	Used for making cement or slag cement. Powdered slags are used for producing high-quality construction materials.
	Fly ash from coal-fired power plant	Used for making cement or blending concrete
	Silica fume from ferrosilicon and silicon metal	Used for blending ultra-high-strength concrete. A remarkable item in the market and widely used for building skyscrapers.
	Waste plastics from factories and farms	Used for making plastic concrete and blocks
	Waste plaster	Secondary material for cement or primary material for drywall
	Powdered limestone	Ground granulated supplementary cementitious materials
	waste foundry sand	Material for cement and blocks, and aggregate of concrete
	Sludge from wastewater treatment	Used for making lightweight aggregate and boards
Waste glass	Mixed with cementitious materials for making artificial limestone	

Source: Lee (2005, p. 62).<sup>29</sup>

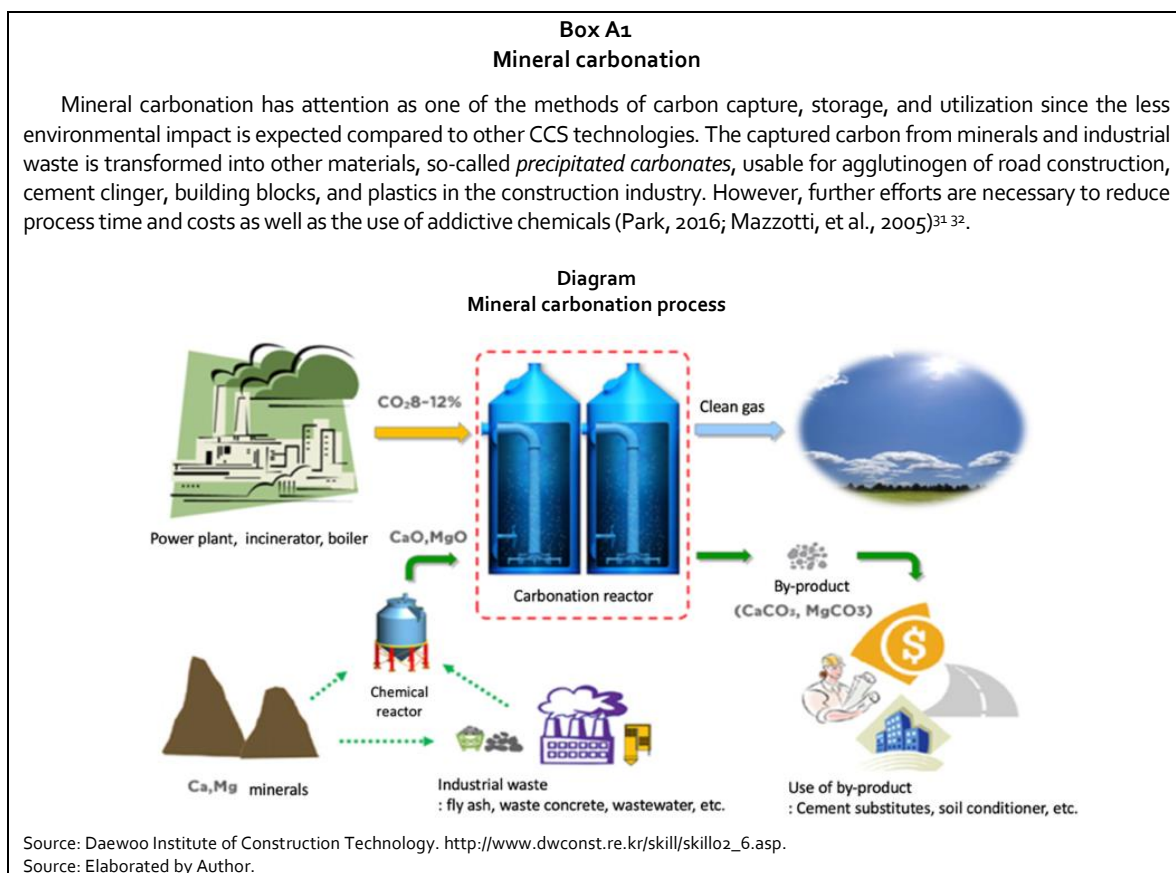
<sup>28</sup> KEITI, 2019. 2020 Green Construction Materials. 2020 친환경건설자재정보. Seoul: Korea Environmental Industry and Technology Institute.

<sup>29</sup> Lee, S., 2005. Recycled construction material - with a special focus on aggregate and concrete. 재활용 건축재료·골재 및 콘크리트를 중심으로. Construction 대한건축학회지. v.49 n.10, pp. 61-63.



Besides substituting traditional building materials, there are technological measures that specifically focus on reducing CO<sub>2</sub> emissions, which can be classified into two: carbon capture and storage (CCS); and carbon capture and utilization (CCU). CCS usually refers to technologies that capture CO<sub>2</sub> emitted from power plants and deposit it where it will not go to the atmosphere. This method is appropriate to deal with a large amount of CO<sub>2</sub>. On the other hand, CCU technologies use CO<sub>2</sub> as useful resources to be converted into another high value-added carbon compositions, which method is more applicable for the construction sector by utilizing byproducts from the carbonation reactor (Lee, et al., 2019)<sup>30</sup>.

Apart from the above material technologies' contribution to mitigating climate change, as shown in Table A6, some building materials can help people adapt to extreme weather events by reducing exposure to those extremities. For example, green insulating materials are more functional in regulating humidity and temperature than traditional materials. Thus, it is more effective than only using cooling and heating equipment to overcome extreme cold and heat.



<sup>30</sup> Lee, H., Kang, Y. & Kim, Y., 2019. Analysis of economic impact of the introduction of CCU. CCU 기술 도입의 경제적 파급효과 분석. Korean Energy Economic Review 에너지경제연구. Vol. 18, No. 1, pp. 113-136.

<sup>31</sup> Park, Y., 2016. Carbon storage and utilization by mineral carbonation. 광물 탄산화를 통한 이산화탄소 저장 및 활용. News & Information for Chemical Engineers (NICE) Vol. 34. Issue. 3, pp. 282-286.

<sup>32</sup> Mazzotti, M. et al., 2005. Chapter 7: Mineral carbonation and industrial uses of carbon dioxide. In: IPCC Special Report on Carbon dioxide Capture and Storage. Cambridge and New York: Cambridge University Press, pp. 321-335.

## Annex 6

**Table A8**  
**Analysis result on Korean national and local governments' technological practices in adapting to climate change**

		National	Seoul	Busan	Daegu	(Source)
1. Innovation	1.1. Development of adaptation technology information	Yes	Yes	Yes	Yes	Climate policy documents / interview
	1.2. Collaborative approaches to climate technology (RD&D)	Yes	Yes <sup>33</sup>	Yes <sup>34</sup>	Yes <sup>35</sup>	Climate policy documents / interview
	1.3. Incentives for suppliers and consumers	No	Yes <sup>36</sup>	No	No	Climate policy documents / list of projects (if available), interview
	1.4. Active engagement of private sector	Yes	Yes	No	Yes <sup>37</sup>	Climate policy documents / list of projects (if available), interview
	Sub-score	3	4	2	3	
2. Implementation	2.1. Presence of appropriate and effective institutions	Yes <sup>38</sup>	No	No	No	Climate policy documents / interview
	2.2. Employment of the Technology Needs Assessment (TNA)	Yes <sup>39</sup>	No	No	No	Climate policy documents / interview
	2.3. Integration into adaptation-related policies	Yes <sup>40</sup>	Yes	Yes	Yes	Climate policy documents
	2.4. Monitoring and evaluation	Yes	Yes	Yes	Yes	Climate policy documents / interview
	Sub-score	4	2	2	2	
3. Enabling environment and capacity-building	3.1. Public awareness enhancement	Yes	Yes	Yes	Yes	Climate policy documents / interview
	3.2. Institutional arrangements for investment-friendly environment	No	Yes <sup>41</sup>	No	No	Climate policy documents / interview
	3.3. Improving access to technology information	Yes <sup>42</sup>	Yes <sup>43</sup>	No	No	Climate policy documents / interview
	3.4. Consideration of gender perspective and indigenous knowledge	No	Yes	No	No	Climate policy documents / interview
	Sub-score	2	4	1	1	
4. Collaboration and stakeholder engagement	4.1. Multidimensional stakeholder engagement	Yes	Yes	Yes	Yes	Climate policy documents / interview
	4.2. Engagement of private sector and civil society	Yes	Yes	Yes	Yes	Climate policy documents / interview

<sup>33</sup> A private company that participated in the Seoul Metro Farm project has replicated the project in other areas involving other private companies.

<sup>34</sup> Cool roof project was partially supported by a private company.

<sup>35</sup> Daegu hosted the international cooling industry expo in 2019.

<sup>36</sup> Seoul Green Industry Center (in Korean 서울시 녹색산업지원센터) supports start-ups and SMEs.

<sup>37</sup> Daegu hosted the international cooling industry expo in 2019.

<sup>38</sup> Green Technology Center (in Korean 녹색기술센터).

<sup>39</sup> GTC (2017). A study on promising climate technology and project in response to demand from developing countries, and interrelationship analysis of technology demand and supply.

<sup>40</sup> The 2nd National Climate Change Adaptation Plan 2016-2020.

<sup>41</sup> Diverse investment opportunities for citizens and private sector in public services were included in Seoul's adaptation action plans.

<sup>42</sup> Climate Technology Information System (CTis). <https://ctis.re.kr/en/index.do>.

<sup>43</sup> Seoul Safety Nuri. <https://safecity.seoul.go.kr/index.do>.

	National	Seoul	Busan	Daegu	(Source)
	Yes <sup>45</sup>	Yes <sup>46</sup>	No	No	Climate policy documents / interview
	Yes <sup>47</sup>	Yes <sup>48</sup>	Yes <sup>49</sup>	Yes <sup>50</sup>	Climate policy documents / interview / websites of international networks
	4	4	3	3	
5. Support	Yes	No	No	No	Climate policy documents / interview
	No	Yes <sup>51</sup>	No	No	Climate policy documents / interview
	Yes	No	No	No	Climate policy documents / list of projects (if available) / interview
	Yes	Yes <sup>52</sup>	No	No <sup>53</sup>	Climate policy documents / interview
	3	2	0	0	
Total (Max. 20)	16	16	8	9	

Source: Elaborated by author.

<sup>44</sup> For assessing the national policies and practices, the scope of criterion was adjusted from city-level to country-level.

<sup>45</sup> KACCC hosts periodical meetings of best practices on local adaptation with participation of city governments. Korea Climate & Environment Network invites city governments to knowledge sharing and network building events.

<sup>46</sup> Seoul has been active in hosting a variety of international events for city climate networks, which involve climate technologies.

<sup>47</sup> Member of CTCN.

<sup>48</sup> Member of Global Covenant of Mayors, ICLEI and C40.

<sup>49</sup> Member of ICLEI.

<sup>50</sup> Member of Global Covenant of Mayors and ICLEI.

<sup>51</sup> Seoul Green Industry Center to support start-ups. Diversification of the types of investment in adaptation projects for attracting more personal and private investors.

<sup>52</sup> Seoul established a city act to ensure the development of action plans for both mitigation of and adaptation to climate change.

<sup>53</sup> Periodical meetings with multi-stakeholders are programmed in the 2<sup>nd</sup> Daegu adaptation action plan to further develop both mitigation and adaptation policies together.

This document presents the climate adaptation technologies applied in cities in the Republic of Korea and their implications for Latin American cities.

Considering demographic and geographical conditions of the Republic of Korea and Latin America, five Korean cities were selected: Seoul, Busan, Incheon, Daegu and Sejong. After exploring their practices, three cities —Seoul, Busan and Daegu— were evaluated by applying an analytical framework, which adapted the key themes of the United Nations Framework Convention on Climate Change (UNFCCC) technology framework: innovation, implementation, enabling environment and capacity-building, collaboration and stakeholder engagement, and support.

This case study sets forth the implications to be considered when Latin American cities use technologies as part of efforts to adapt to climate change. Firstly, national and local institutional environments need to be reformed by aligning them with national and regional climate-related policies as well as international initiatives. Secondly, since cities are where adaptation challenges must be faced, support for local governments needs to be enhanced by encouraging them to experiment with new adaptation technologies and transfer them to other cities. Finally, digitalization is one of the essential conditions for enabling adaptation technologies to work effectively.