Logistics inefficiencies in Latin American landlocked countries

**Background**

Over the past decade, logistics have been one of the main concerns of governments and multilateral development agencies. Progress in trade liberalization and the progressive geographical fragmentation of production mean that logistics costs now account for a larger share of the final price of goods than the average tariff that is paid on them (ECLAC, IDB, World Bank, 2010).

Advanced logistics, a concept proposed by the Economic Commission for Latin America and the Caribbean (ECLAC), seeks to avoid confusion with the traditional logistics of supply, and expands the scope of traditional logistics to include the activities of the private sector and the State in the form of public policies on the design, supply, facilitation and regulation of logistics (ECLAC/CAF/OECD, 2013).

This new approach affords a more comprehensive overview of the logistics sector and is therefore useful in seeking solutions that will lead to better national logistics performance, reduced transaction costs and greater export competitiveness.

Advanced logistics also have a number of positive repercussions for national development, fully justifying State involvement in this area. For example, an adequate logistical infrastructure significantly enhances the accessibility of local and international markets and thus facilitates national connectivity and encourages the diversification of production and the emergence of value chains. Coupled with appropriate facilitation and regulation measures, these factors help improve the quality of employment, drive down the cost of food and other consumer goods, and ultimately enhance the quality of life of the population.

For landlocked countries, efficient logistics are a prerequisite for successful integration into international markets. For this reason, this paper specifically examines the main cost overruns in the logistics chains of South American landlocked countries, identifies inefficiencies in logistical processes and, on this basis, outlines a set of public policy recommendations designed to
improve the competitiveness and sustainability of these countries and achieve a better regional integration. Section I briefly reviews the state of the art and describes the main contributions to logistics cost measurement; section II outlines the need for a comprehensive approach to logistics cost analysis and sets out an initial methodological proposal for measuring costs within a framework of advanced logistics; section III discusses the practical application of this approach to certain logistics chains in Paraguay and the Plurinational State of Bolivia; and finally, section IV sets forth the main conclusions of the study.

I. Review of methodologies for measuring logistics costs

Logistics costs have a spatial dimension, associated with transport and storage activities, as well as a temporal dimension linked to the period of time that processes take, in which inventory costs, the time involved in administrative processes (facilitation) dead time during loading and unloading, stockout costs, variability in lead times and process safety are some of the most important variables affecting the total logistics cost.

From the literature it is apparent that there are two methodological approaches to calculating logistics costs: one from a macroeconomic perspective (at national level); and another from a microeconomic perspective (at the level of individual enterprises). The main characteristics, advantages and disadvantages of these approaches are described below.

A. Macroeconomic methods for measuring logistics costs

Macroeconomic methods seek to identify the logistical strengths of a country by estimating the overall level of logistical efficiency and its relative importance for that country’s productive activity and international competitiveness. Such methodologies are largely based on descriptive tools and econometric methods, using variables that do not necessarily take into account all the logistics costs, but which estimate the logistics costs of a given country on the basis of primary and secondary information.

This approach is often used in the annual logistical reports of some countries. For example, in the United States, three key components are considered: transport costs, inventory costs and administrative costs. In the Republic of Korea, the Korea Transport Institute (KOTI) developed a methodology for estimating logistics costs and the efficiency of the national logistical system, taking into account transport costs, inventory costs, packing costs, cargo handling costs in ports, airports and border crossings, information or documentary costs, and administrative costs, making the distinction between public and private agents.

Generally speaking, macroeconomic methods may adopt one of three approaches:

(i) The first approach deals with how logistics costs relate to global indicators, for example, as a share of GDP or of the CIF value of goods. This kind of methodology has been used by authors such as Bowersox and Calantone (1998), Bowersox and others (2003) and Rodrigues and others (2005), whose calculations rely on variables such as the costs of transport, storage, administration and information and communications technologies, as a function of other variables pertaining to socioeconomic factors, infrastructure and geographical area.

(ii) A second approach relates to the effect of time and its implications for trade. Not only does this method consider the impact of the time needed to transfer goods (lead time) but also the impact of variability in these time frames (reliability) at an aggregate level with regard to bilateral trade. Hummels (2001), Subramanian and others (2005), Djankov and others (2006) and Nordás and others (2006) have all published studies exploring the relationship between the timing of imports and exports, logistical services and international trade, with particular focus on the impact of the time factor (predictability) on foreign trade.

(iii) The third and final approach refers to global logistical indicators such as those developed by the World Bank, including the Logistics Performance Index (LPI) and the Doing Business report. Such instruments are widespread among the sectoral authorities in Latin America and the Caribbean, mainly because they are readily accessible and they enable international comparisons using the same methodology.

The main advantages of the macroeconomic approach include the relative ease with which it is possible to obtain an assessment of national logistics, which can be useful in the preliminary stages of public policy planning and particularly in identifying priority areas for action. Shortcomings include the fact that working with aggregate data at the national level creates significant distortions in terms of real costs and operating times, since the data do not consider differences between products, seasonal factors or the logistical needs inherent to particular products (for example, bulk, perishable, refrigerated or hazardous goods). For this reason, this kind of analysis is useful as an estimator of
the state of national logistics, but is not valid as a tool for
decision-making in the private sector or for monitoring
the competitiveness of a logistics chain.

The global indicators developed by multilateral
organizations, or by international academic institutions,
are often indicators of perception, which rely on the
experience of a group of users who are consulted as
to the performance of a group of countries. While this
keeps the variance of the responses to a minimum by
ensuring that the variables are consistent and reliable,
performance is measured using averages which, strictly
speaking, do not exist for Likert-type variables or latent
variables because the distance or intensity between one
point and another is not the same for all respondents. To
rectify this discrepancy, a special statistical procedure is
used to calculate the parameters that characterize these
variables and their possible relationships (Jöreskog and
Moustaki, 2006). Consequently, as with the previous
approaches, these indicators allow a snapshot of the
status of national logistics in a regional or global context, but are not suitable for assessing the outcomes
of a public policy on logistics.

In this context, there seems to be a need for a
microeconomic approach, not only as a way of overcoming
the challenges presented by the macroeconomic method,
but as a powerful tool for sectoral management, whether
at the level of an enterprise, an industry, or an individual
logistics chain.

B. Microeconomic methods for measuring
logistics costs

Microeconomic methods adopt the logistics cost as the
main criterion for addressing the problems facing decision
makers at the level of the company, the conglomerate
or the national or regional logistics chain. According to
Heskett (1973), logistics costs can be projected as the sum
of four types of business activity: transportation, inventory,
warehousing and order processing.

The literature identifies several approaches for measuring
logistics costs from a microeconomic perspective, which differ
mainly in how they evaluate and weigh decisions regarding
inventory management, modal selection, and the location or
extent of the supply chain. In very general terms, it is possible
to distinguish between at least three kinds of approach:

(i) The first is based on the measurement of private
logistics costs, rather than on total logistics costs,
paying special attention to the time frame and
variability of the inventory. We should note here
that the “time frame” variable not only depends
on the modal configuration of the supply chain,
but also on the characteristics of demand for the
product. For example, Zinn and others (1992) study
the effect of the pattern of demand over time and
how this affects inventory levels, in particular safety
inventories and, consequently, inventory costs.

Haartveit and others (2007) propose a method for
quantifying logistics costs based on time studies,
with special reference to the multi-product chain
of a particular company. Vernimmen and others
(2007) assess the consequences of unreliability
in shipping services on the inland supply chain,
while a further study by Evaraert and others (2008)
analyses the logistics costs of a wholesaler, which
are treated as part of a production function, using
activity-based costing (ABC).

(ii) A second microeconomic approach, as set forth in
a significant body of literature, relates to logistics
cost as a criterion in decision-making. Under
this approach, logistics costs are determined by
inventory management, modal selection, spatial
location and supply chain management. In the case
of inventory management, there are three decisions
that are subject to the minimum cost criterion: the
size of the order, the number of orders, and the
lead time for the next order. These decisions are
modelled either theoretically or for specific cases
under different assumptions that characterize the
supply chain in question.

(iii) A final approach is related to more integrated
supply chain management policies. For example,
Roorda and others (2010) propose an integrated
model in which logistics costs are represented
alongside variables such as the outsourcing of
logistics services, the growth of other industries,
and the impact of new supply chains available
on the market. Taken together, these variables
determine the mode of transport and other
relevant decisions such as routes, consolidation and
even infrastructure decisions.

In summary, microeconomic methods provide greater detail
at the level of the product, product group, firm, industry or
cluster, while also enabling an integrated overview of most
logistics costs by including time-related expenditures (safety
stock and stock out) alongside traditional transportation,
storage and administration costs. At the conceptual level,
the literature focuses on the private or traditional view of
logistics costs, namely the costs that a company incurs in
moving goods from the point of origin to the destination,
and ignores public-sector actions associated with facilitation
and the regulation of market failures. It is precisely this
oversight that this paper seeks to rectify.
II. Need for a comprehensive approach to analysing logistics costs

As discussed in the previous section, traditional approaches to addressing logistics costs typically exclude important logistical components: at the macroeconomic level, information on specific logistics chains is sacrificed so as to obtain overall management indicators that are useful for international benchmarking; while at the microeconomic level, activities carried out by the public sector (facilitation, regulation and safety) are overlooked in favour of modelling.

For this reason, ECLAC, under its definition of advanced logistics, promotes analysis according to an integrated sequential framework, identifying and costing each of the various inefficiencies that are detected, both in terms of value and time, regardless of the mode of transport used, whether this corresponds to the domestic or international portion of the chain, or whether the stakeholders participating in the process are public or private. This makes it possible to detect and isolate the impact of failures in the provision of infrastructure services or shortcomings in the quality of services provided by the State (process facilitation), while giving due consideration to inefficiencies in private activities and the negative externalities generated for the population and the environment.

It should be stressed that there is no one-size-fits-all methodology; rather, the chosen approach will depend on the particular problem being addressed and on the availability of information. Logistics problems are common in developing countries and particularly in those that are landlocked and relatively undeveloped, and which must overcome considerable difficulties to access and compete in global markets. The logistics of specific chains must therefore be analysed in order to balance the quantity and quality of information, and to properly account for the peculiarities of private logistical services and State activities, and their impacts on particular chains.

The following subsections provide a general overview of the best way to undertake an analysis of logistics costs using a comprehensive approach, and then apply this methodology to two logistical export chains that are representative of landlocked countries in South America.

A. Defining main components and cost determinants

Within a framework of advanced logistics, the costs incurred by private companies in moving goods from one point to another must be considered in conjunction with inefficiencies in the markets underpinning the provision of logistical services, particularly transport and infrastructure, as a result of regulatory failures or shortcomings in facilitation processes. This framework can also be expanded to include the externalities generated by the activity, namely the costs incurred by society as a result of transport services, such as congestion, pollution and road accidents. The purpose of identifying these factors is so that they can be properly included in cost assessments, thus contributing to sustainable logistics.

Logistics costs incurred by private operators as a result of failures in the provision of infrastructure may be due to the fact that the characteristics of the available infrastructure prevent the operation of vehicles or do not allow them to operate at full economic efficiency. For example, this is the case when rural bridges are unable to accommodate the use of heavy duty trucks owing to design or capacity restrictions, which necessitates the use of smaller trucks (with economies of scale consequently being lost) or the transfer of goods (cross-docking) once the bottleneck has been reached, with the attendant delays and possible loss of cargo. Similarly, the down time spent loading or unloading goods, obtaining administrative certification or crossing borders, also has an impact on the final logistics cost.

In this context, the public sector plays a crucial role in identifying and correcting market failures, whether in the transport sector or in the logistical infrastructure sector. For example, the State may implement mechanisms that help provide the economic infrastructure (transport, energy, telecommunications, water and sanitation) needed for logistics activity; it may promote the facilitation and security of trade, customs and transport processes; properly regulate the sector by encouraging healthy competition; and help build national capacities to generate value-added logistical services. States must also seek to minimize the negative externalities for the population and the environment through regulatory, economic and technical instruments so that these additional costs are properly incorporated into logistics costs, thus promoting a sustainable logistics conducive to the development of society as a whole.

Consequently, identifying the various components of the logistics cost of a country or of a particular chain is the first step towards reducing that cost. The literature indicates a set of factors that directly determine the magnitude of logistics costs, albeit to varying degrees depending on the product. These are: infrastructure, technology, human
resource capacity, legal and regulatory aspects, issues pertaining to facilitation of administrative procedures, and elements of industrial organization or market structure. Factors related to the country's stability and the institutional and regulatory maturity are also relevant.

Logistics costs are determined by variables that are classed as either endogenous or exogenous. Endogenous variables refer to actual logistical activities such as transportation, loading and unloading, packaging, administration, processing, value-added services and warehousing at each stage of the supply chain. These activities are carried out by the private operator in the domestic and international sections of the chain. Other endogenous variables are associated with time and reliability, the service and inventory costs arising from customs procedures, phytosanitary or health and safety inspections, and include the administration, processing, loading and unloading, packaging and inventory costs associated with these processes.

Exogenous variables are those that indirectly affect logistics costs or the efficiency of the chain as a whole. This category includes public infrastructure (or public use infrastructure, if leased out under a concession), the human resources involved in public processes, service availability, legal frameworks, the openness of the economy, the public-sector institutions that may have an impact on certain endogenous variables, whether public or private, in addition to the externalities and costs incurred by private operators as a result of market failures.

In keeping with this classification, González and others (2008) analysed the determinants of logistics costs and their impact on competitiveness, growth and poverty indices in the economies of Latin America, and discovered that the main variables affecting this relationship were those of infrastructure, logistics services and trade facilitation.

B. Description and selection of representative logistics chains

Drawing on baseline information on domestic import and export transactions over a number of years, it is possible to determine a set of representative or strategically important logistics chains for inclusion in the study. The main logistics processes and stakeholders must be identified, along with the transportation corridors used and the volume of sales, while the strategic interest in marketing a given product, and the coverage of the modes of transport frequently used, could also be analysed.

In the case of exports, logistics costs must be analysed from the product's point of origin, for example farms or mines, to the first point of arrival in the destination country. For imports, logistics costs should be analysed from the port of origin to arrival at the importer's warehouse.

Based on this information, a selection is made according to the relative size of each productive sector terms of volume transferred, value of sales and opportunities for innovation or national or regional production linkages, among other aspects. For cost mapping purposes, activities can be grouped into the categories identified in Table 1, although there may be additional or more specific categories depending on the chain, the specific context of the economy, and the availability of information.

<table>
<thead>
<tr>
<th>Table 1 COST CATEGORIES USED IN THE ANALYSIS OF LOGISTICAL ACTIVITIES</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Pre-shipment</strong></td>
</tr>
<tr>
<td>Pre-shipment activities, which include consolidation,</td>
</tr>
<tr>
<td>packaging and warehousing of products, transport to the</td>
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<tr>
<td>exporter, and any other activity that may be necessary or</td>
</tr>
<tr>
<td>that is carried out prior to the departure of the cargo to</td>
</tr>
<tr>
<td>its final destination. Also included are costs related to</td>
</tr>
<tr>
<td>inspections and certifications required by any public</td>
</tr>
<tr>
<td>authority.</td>
</tr>
<tr>
<td><strong>Transfer to</strong></td>
</tr>
<tr>
<td><strong>port or airport of</strong></td>
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<tr>
<td><strong>departure</strong></td>
</tr>
<tr>
<td>This item essentially includes domestic ground freight from</td>
</tr>
<tr>
<td>the exporter's plant to the inland waterway port or airport,</td>
</tr>
<tr>
<td>and any other logistics costs that arise at this stage of</td>
</tr>
<tr>
<td>the process.</td>
</tr>
<tr>
<td><strong>Port or airport</strong></td>
</tr>
<tr>
<td>Costs associated with waiting, entry into and departure</td>
</tr>
<tr>
<td>from the port or airport.</td>
</tr>
<tr>
<td><strong>Customs</strong></td>
</tr>
<tr>
<td>Includes all activities related to customs and other</td>
</tr>
<tr>
<td>verification and monitoring institutions, as well as</td>
</tr>
<tr>
<td>certifications and inspections that are required by the</td>
</tr>
<tr>
<td>client or by the importing country. In the case of</td>
</tr>
<tr>
<td>ground transport, costs related to border crossings are</td>
</tr>
<tr>
<td>also included.</td>
</tr>
<tr>
<td><strong>Transport to</strong></td>
</tr>
<tr>
<td><strong>destination</strong></td>
</tr>
<tr>
<td>Includes freight costs and costs related to insurance,</td>
</tr>
<tr>
<td>handling and port services in the case of inland</td>
</tr>
<tr>
<td>waterway, sea or air transport.</td>
</tr>
<tr>
<td><strong>Inventory and</strong></td>
</tr>
<tr>
<td><strong>financing costs</strong></td>
</tr>
<tr>
<td>Inventory and financing costs are calculated for the entire</td>
</tr>
<tr>
<td>export and import process. This heading is intended for the</td>
</tr>
<tr>
<td>calculation of those costs that arise as a consequence of</td>
</tr>
<tr>
<td>having the cargo halted, or that prevent the settlement of</td>
</tr>
<tr>
<td>payments on time and as needed.</td>
</tr>
</tbody>
</table>

Source: Economic Commission for Latin America and the Caribbean (ECLAC).

Within each of these categories, institutional processes are analysed in order to determine the potential impacts that these factors and their associated regulations have for the efficiency of the selected logistics chains. To this end, through in-depth interviews with stakeholders and the use of secondary sources of information, it is possible to create a map of logistical processes, identifying the physical and documentary flows involved and their respective costs.

Drawing on this information, it is possible to perform a diagnostic assessment of the current situation in each chain, estimating logistics costs and inefficiencies. For this purpose, the baseline scenario consists of the costs incurred in an operation under “normal” conditions and with lag
times that are within an average range calculated on the basis of historical data. Associated cost overruns should also be identified under scenarios that have been observed or reported during interviews with stakeholders in the field, under inefficient operating conditions, which are usually those conditions that generate additional costs such as fines for delays, costs associated with waiting times or average delays in each link of the supply chain (e.g., waiting in the port, at the warehouse, or simply for an empty container to be withdrawn or for consolidation in the exporter’s warehouse). This calculation includes any expenses incurred in addition to those generated under normal operating conditions, and an average estimate should be generated for the observations carried out.

Finally, all the information is compiled to infer an aggregate estimate of the inefficiencies’ impacts on the competitiveness of foreign and domestic trade, and the savings that could be made by the elimination or reduction of logistics cost overruns, so as to identify and quantify the cost overruns with the greatest impact on business and sectoral competitiveness. In this way, proposals may be drawn up that could help define priorities in public-private efforts to reduce the largest overruns for each product and transport corridor analysed.

III. Case study: inefficiencies in logistics chains in Paraguay and the Plurinational State of Bolivia

Using the approach described above, the Natural Resources and Infrastructure Division of ECLAC recently studied the challenges facing the transport system in South America’s landlocked countries (Paraguay and the Plurinational State of Bolivia), with special emphasis on the characteristics and the main logistical inefficiencies detected in some logistics chains. For further background information on this subject, see Status of Implementation of the Almaty Programme of Action in South America (ECLAC, 2014).

The aforementioned document analyses the contribution of freight\(^1\) to the total price of imports between 2000 and 2010, which grew from 8.4% to 9.8% in Paraguay, while during the same period in the Plurinational State of Bolivia this figure fell from an average of 7.8% to 7.0%. Meanwhile, the contribution of freight to total cost diminished in the respective transit countries (Argentina, Brazil, Chile, Peru and Uruguay).

Since these figures depend on many factors, an integrated vision of logistics costs is needed to work out where inefficiencies occur and thereby focus policy recommendations and State actions in both landlocked and transit countries. It has also been observed that the difficulties or inefficiencies reported by landlocked countries are the same as those encountered by transit countries, meaning that efficient solutions would be beneficial to both parties.

A. Plurinational State of Bolivia: analysis of logistics inefficiencies in the supply chain for soybean cake exports

In the case of Bolivian exports of soybean cake, the supply chain includes, on average, a distance of 100 kilometres by road from the point of harvest by the farmer to the processing plant’s storage silos and from there, an average of 90 kilometres to the processing plant itself. Once the soybeans are processed, the soybean cake is transported 650 kilometres by rail from Santa Cruz de la Sierra to a Bolivian river port (on the border with Brazil), from where it is shipped by barge along the Paraguay-Paraná Waterway; it is then transferred to ships in Rosario (Argentina). The main destinations are the Bolivarian Republic of Venezuela, Colombia and Ecuador. The analysis found that logistical inefficiencies accounted for cost overruns of 20.9%, broken down as follows:

- Inland water transport was the segment that generated the largest cost overruns, of 11.2%, as a result of the delay of barges crossing the channel at the city of Corumbá (Brazil) and their subsequent formation of a barge convoy. In addition, 72 hours of delays are added to the normal journey time between Puerto Aguirre (Plurinational State of Bolivia) and Rosario (Argentina), a distance of approximately 2,500 kilometres, because of a lack of dredging and navigational beacons in the rivers. An important aspect of the logistical shortcomings associated with river transport involves the underutilization of the capacity of barges, which could carry 1,400 tons but on average carry 1,200 tons owing to the lack of dredging of the waterway.

- The pre-shipment process accounts for cost overruns of 5.5% as a result of losses of goods owing to the poor condition of rural roads or petty theft en route, in addition to transport delays and delays in loading and unloading at silos owing to the congestion of trucks involved in this process.

- Customs formalities account for cost overruns of 4% as a consequence of delays in obtaining permits and certificates such as the Adequate Domestic Market Supply Certificate (Export Permit), which is issued by the Ministry of Productive Development and the Plural Economy of the Plurinational State of Bolivia.

- Finally, there is a cost overrun equal to 0.3% resulting from delays in the settlement of payments (bank transfers) attributable to the time required for the exchange of documents between the seller and the buyer.

\(^1\) Freight is calculated as a percentage of the CIF value of imports.
In the case of road transport to the port, soybean exports are conveyed from the farm to the storage silos and from there to the processing plant, in a similar process to that described above for the rail-river-sea transport. Once the soybeans have been processed, the soybean cake is transported by truck from Santa Cruz de la Sierra to the ports of Arica (Chile) or Ilo (Peru). The findings point to inefficiencies estimated at 23.3%, broken down as follows:

- In road transport, cost overruns caused by delays arising from the poor condition of the roads, as is the case in the region of El Sillar on the Santa Cruz-Cochabamba route, in addition to delays in unloading at the port, stand at 11.4%.
- Inefficiencies in the pre-shipment process that were analysed for inland waterway transport chains were estimated at 5.9%.
- Customs formalities on this route also account for high cost overruns (of 5.7%) as a consequence of delays in obtaining permits and documents such as the Adequate Domestic Market Supply Certificate (Export Permit), which are coupled with delays in crossing the border.
- Finally, payment collection processes are similar to those for the inland waterway transport chain, contributing cost overruns of 0.3%.

### Figure 1
**PLURINATIONAL STATE OF BOLIVIA: LOGISTICS INEFFICIENCY FACTORS IDENTIFIED IN THE SOYBEAN EXPORT CHAIN BY MODE OF TRANSPORT**

<table>
<thead>
<tr>
<th></th>
<th>A. Soybean exports by river transport</th>
<th>B. Soybean exports by road transport</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Pre-shipment</strong></td>
<td>0.3</td>
<td>5.5</td>
</tr>
<tr>
<td><strong>Customs processes</strong></td>
<td>4.0</td>
<td>5.7</td>
</tr>
<tr>
<td><strong>River transport</strong></td>
<td>11.2</td>
<td>11.4</td>
</tr>
<tr>
<td><strong>Collection</strong></td>
<td>0.3</td>
<td>0.3</td>
</tr>
</tbody>
</table>

**Source:** Economic Commission for Latin America and the Caribbean (ECLAC).

*Includes all activities associated with customs and other State verification and monitoring institutions.

### B. Paraguay: analysis of logistics inefficiencies in the supply chain for meat exports

The meat supply chain uses waterways and the road network for the transport of exports. In the case of waterways, frozen meat is transported in refrigerated 40-foot containers, departing from Asunción by river, followed by trans-shipment in Buenos Aires or Montevideo, with a final destination of St. Petersburg in the Russian Federation. The analyses that have been performed show that logistics inefficiencies in the export chains that use inland water transport account for cost overruns of 26.2%. This figure breaks down as follows:

- The main contributing factor corresponds to problems in inland shipping services and the related river infrastructure, which account for a 13.3% cost overrun owing to the lack of dredging and navigational beacons along the waterways, in addition to the costs resulting from low water levels.
- Processes related to pre-shipment operations are the second most important factor, accounting for 9.9%, primarily as a result of a series of delays, the most significant of which is obtaining the Russian sanitary inspection certificate, which is processed in Buenos Aires. Ground transport from the farm to the refrigeration facility, obtaining the container and receiving the phytosanitary certificates are all significant factors contributing to these inefficiencies, since they entail average delays of 48 hours. There are a number of reasons for these delays; the poor condition of the rural road network affects the transfer from the farm to the refrigeration facility, while problems also arise in the delivery of the container owing to delays in phytosanitary certification procedures.
- In third place are delays in port access, which entail cost overruns of 1.8%.
- Finally, customs processes, which include both formalities carried out with customs offices and all of the activities performed by public agencies, account for an overrun of 1.2%.

Meanwhile, the ground transport of meat exports involves refrigerated trucks that depart the farms by road, crossing
Argentina to reach Santiago, Chile, where the products are sold. In this case, logistics inefficiencies entail an additional cost of 20.8%.

- Customs formalities make a significant contribution to this figure, accounting for an overrun of 15.7%, due to average waiting times of 24 hours at the Paraguay-Argentina border crossing and 4 hours at the Argentina-Chile border crossing.
- The second most important factor involves pre-shipment operations, which account for 3.6%. These inefficiencies result from a series of delays in ground transport from farm to refrigeration facility because of the poor condition of rural roads and a shortage of available vehicles that are suitable for handling exports of this kind. Further delays are observed in obtaining containers and phytosanitary certificates, as seen in the case of inland water transport.
- Finally, collection procedures entail inefficiencies that amount to an overrun of 1.5%.

**Figure 2**

**PARAGUAY: LOGISTICS INEFFICIENCY FACTORS IDENTIFIED IN THE MEAT EXPORT CHAIN, BY MODE OF TRANSPORT**

<table>
<thead>
<tr>
<th>Pre-shipment</th>
<th>Port</th>
<th>Customs processes a</th>
<th>Collection</th>
<th>Waterborne transport</th>
</tr>
</thead>
<tbody>
<tr>
<td>9.9</td>
<td>1.8</td>
<td>1.2</td>
<td>1.5</td>
<td>13.3</td>
</tr>
</tbody>
</table>

A. Frozen meat exports by river transport

B. Frozen meat exports by road transport

Source: Economic Commission for Latin America and the Caribbean (ECLAC).

*a* Includes all activities associated with customs and other State verification and monitoring institutions.

**IV. Conclusions**

The implementation of a systematic process for efficient supply chain management is one of the main requirements for taking advantage of the opportunities that globalization offers. Logistics management and, in particular, the control of logistics costs are fundamental, especially in landlocked countries where distance from the sea and the lack of competitive services have historically placed constraints on integration with world markets.

The first step towards reducing domestic logistics costs is to perform a comprehensive analysis of cost determinants in a representative set of logistics chains. It should be recalled that cost determinants are a function of multiple variables and differ according to the characteristics of the product, the logistics service requirements and the geographical location. Cost does not increase in direct proportion to the physical distance involved, which is often less important than other factors.

In South America’s landlocked countries, the study confirms the importance of examining and amending regulatory frameworks in order to facilitate the swift transit of cargo through procedures that promote transparency and mutual respect for the transit laws and treaties that apply to transit and landlocked countries, adapting these rules to new logistical needs. Increased public investment is needed for the creation of new infrastructure, as is the implementation and financing of road maintenance programmes, especially in rural areas. Such a scenario would be conducive to the coordination of intraregional investment which, underpinned by a sound, flexible regulatory framework, could enlarge markets, reduce service costs and deliver comprehensive solutions for the populations of landlocked countries and transit countries alike, with significant synergies for the sustainable development of the entire region.

This paper sets out an initial approach towards a methodology based on a comprehensive overview of logistics costs, which should enable progress on common logistics and mobility policies. This is an issue of supreme importance for Latin America, as these policies provide the institutional framework for analysing and efficiently resolving the problems involved in infrastructure provision and facilitation, through efforts to establish mechanisms for joint action by the public and private sector, appropriately coordinated at the subregional level.
Acknowledgments

The authors express their gratitude to Erick Leal, ECLAC consultant, for his valuable contribution to the bibliographical review that was conducted with a view to analysing the cost measurement methodologies contained in Section I of this paper.

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