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JOINT ECLA/ICAO PROPOSAL FOR THE STUDY
OF AIR TRANSPORT IN CDCC COUNTRIES



UNITED NATIONS

ECONOMIC COMMISSION FOR LATIN AMERICA Office for the Caribbean

ECLA/ICAO PROPOSAL FOR THE STUDY OF AIR TRANSPORT
IN CDCC COUNTRIES

Introduction

At the first meeting of the CDCC in Cuba in November 1975, it was established that the possibilities of improving air transport intercommunications should be studied. It was noted that the various state-owned and private airlines in the area were mainly oriented towards extra-regional transport, and that there were few direct air services linking the CDCC members. This infrequency of regular flights was thought to limit a larger passenger movement. The low volume of air cargo in the region was also noted.

Currently ICAO is engaged in the preparation of a general study of air passenger and air freight transport for Latin America and the Caribbean, and this is expected to be published in the first half of 1978. However, because of the particular problems in air transport faced by the CDCC members it is felt that a supplementary and more detailed study is required.

Consequently, it is proposed by the ICAO and ECLA Secretariats that the Regional Governments assist in the gathering of this supplementary data and its analysis, leading to recommendations for the improvement of air transport in the CDCC area.

The work programme required for this additional study is subdivided into three parts. The first part concerns the gathering of the necessary data and this will be co-ordinated by ECLA/ICAO. This task would have been made easier if all CDCC members had been able to comply with obligations to submit statistical data to ICAO. As full reporting has not occurred in the past, special surveys will be necessary and full co-operation in the completion of the necessary forms will be essential to the success of the study. The second part concerns the economic evaluation of this data and the listing of alternative strategies for improving air transport. The third part concerns the formulation of recommendations followed by a report to CDCC.

The ICAO and ECLA Secretariats hope to complete parts one and two between the second and third meeting of the CDCC with the recommendations and report being made available before the fourth CDCC meeting.

Organization of Work Programme

While the ICAO and ECLA Secretariats can prepare the survey and economic evaluation (Parts I and II), it will be necessary for inputs to be made by the CDCC member governments through the following arrangements:

In order to facilitate data collection, it will be necessary for each CDCC Government to appoint a liaison officer to work with the ICAO and ECLA Secretariats.

In order to consider and help define alternate strategies (Part II) and formulate recommendations, (Part III) a group of regional experts should be appointed. ECLA/ICAO will provide the secretarial services and technical advice. Such a group should comprise no more than five representatives in order to expedite the work programme. ECLA/ICAO will establish and maintain the necessary contacts with the regional institutions and the airlines. Those organizations may be invited to meetings of the group of experts on an ad hoc basis.

PROPOSED WORK PROGRAMME

PART I - SURVEY OF THE EXISTING STATE AND CONDITIONS OF AIR
TRANSPORT IN THE CDCC AREA

- i) Existing air routes and services connecting the main centres in the Caribbean; scheduled and non-scheduled international air transport services of passengers and cargo, operated by regional and extra-regional scheduled and non-scheduled carriers. This work will be carried out by ECLA based on statistical data provided by ICAO for sample months in 1976 and 1977.
- ii) Brief description of scheduled and non-scheduled carriers of countries in the Caribbean. This work will be carried out by ECLA based on data provided by ICAO. The source will be the World Airlines Guide and technical publications.
- iii) Brief analysis of air traffic flows, passengers and cargo, between countries in the Caribbean, participation in the carriage of such flows of regional airlines. These data should be available from ICAO traffic flow statistics but not all CDCC member governments have forwarded the relevant statistical forms to ICAO. Therefore, it will be necessary for ECLA/ICAO to undertake a sample survey to collect the necessary statistics. It is proposed to obtain a sample traffic month in both the peak and off-peak periods. Data will be required from both intra and extra regionally based carriers for the months of March and September in the sample year. This work will be carried out jointly by ECLA/ICAO.

- iv) Financial and economic situation of scheduled airlines and determinants of their costs. It will be necessary to ask CDCC Governments to complete a survey questionnaire to provide this information with respect to the regionally based airlines for the sample year. This work will be carried out jointly by ECLA/ICAO.
- v) Some relevant considerations concerning the level of regular passenger fares and freight rates in regional services, in particular as compared to fares and rates in other neighbouring areas, and the availability of special fares and rates to and from States within the Caribbean. This data will be provided from ICAO sources and analyzed by ECLA.
- vi) Existing conditions of air transport infrastructure, (Airports and air navigation facilities) and problems or requirements in this field. This data will be compiled from the Regional Air Navigation Plan of ICAO and will be analyzed by the ICAO Regional Office in Mexico City.
- vii) Governmental policies with regard to the operation of scheduled and non-scheduled air services; existing situation concerning bilateral or similar agreements (licenses or exploitation certificates) for the operation of such services, traffic rights in regional air services, etc; if possible some considerations should also be given to the operation of air services between CDCC countries and other parts of the world. Most of this data will have to be provided by the CDCC Governments. ICAO will prepare the necessary questionnaires and will collate the information.
- viii) The development of tourist traffic in the region indicating origins and destinations. This data will be collated by ECLA.

- ix) The facilitation of international air transport in the region. This data will be collated by ICAO.

PART II - ECONOMIC EVALUATION AND DEFINITION OF ALTERNATIVE STRATEGIES

- i) An evaluation of possibilities for the establishment, expansion or improvement of regional air services linking the main centres in the Caribbean, with a view in particular to ensure a more efficient, economic and regular service, than is the case at present. This phase of the work will be carried out by ECLA with the assistance of ICAO.
- ii) An evaluation of the needs and requirements for the expansion and modernization of regional airlines, with particular regard to flight equipment adapted to the needs of regional air services; and also suggestions for increased commercial and technical co-operation between airlines in the region. This phase of the work will be carried out jointly by ECLA/ICAO.
- iii) On the basis of recent and expected future developments in air freight, assessments of the role and expansion of air freight services for the promotion of intra-regional trade, and action that could be taken by governments and/or airlines in this field. This part will be carried out jointly by ECLA/ICAO.
- iv) A brief evaluation of the main projects at present under consideration, or of new projects that might be considered necessary for the improvement of air transport infrastructure (airports and air navigation facilities), with particular regard to the needs of regional air services. This section will be completed by ICAO.

- v) Suggestions related to the liberalization of air transport agreements and the reciprocal granting of traffic rights between governments for the operation of regional transport services; in this connection the possibility or desirability of regular or periodic consultation between CDCC Governments with regard to their air policies should be evaluated, considering both intra- and extra-regional services. This analysis will be carried out by the ICAO Secretariat.

PART III - DEVELOPMENT OF RECOMMENDATIONS

Recommendations for the improvement of air transport in CDCC countries will be produced by the regional group of experts following discussions with the regional institutions, the airlines and the governments. It is hoped to present the final recommendations for consideration at the fourth CDCC meeting. An interim report will be made to the third CDCC meeting.

CDCC AIR TRANSPORT STUDY (PROPOSED TIME-TABLE)

	1977					1978					1979														
	APR	MAY	JUNE	JUL.	AUG.	SEP.	OCT.	NOV.	DEC.	JAN.	FEB.	MAR.	APR.	MAY	JUN.	JUL.	AUG.	SEP.	OCT.	NOV.	DEC.	JAN.	FEB.	MAR.	APR.
<u>PART I - i) Air Routes Services</u>	<u>ECLA</u>																								
ii) <u>Airlines</u>	<u>ECLA</u>																								
iii) <u>Traffic Flows</u>	_____																								
iv) <u>Financial</u>	<u>ECLA</u>																								
v) <u>Rates</u>	<u>ICAO ECLA</u>																								
iv) <u>Infrastructure</u>	<u>ICAO</u>																								
vii) <u>Government Policies</u>	<u>ICAO</u>																								
viii) <u>Tourism</u>	<u>ECLA</u>																								
ix) <u>Facilitation</u>	<u>ICAO</u>																								
 <u>PART II - i) Evaluation of Air Route Services</u>	<u>ECLA(ICAO)</u>																								
ii) <u>Regional Airlines</u>	<u>ECLA(ICAO)</u>																								
iii) <u>Air Freight</u>	<u>ECLA(ICAO)</u>																								
iv) <u>Infrastructure</u>	<u>ICAO</u>																								
v) <u>Government Policies</u>	<u>ICAO (ECLA) & REGIONAL GROUP</u>																								
vi) <u>Consultation</u>	<u>ICAO ECLA REGIONAL GROUP</u>																								
 <u>PART III - Development of Recommendations</u>	<u>ICAO ECLA REGIONAL GROUP</u>																								
 <u>Recommendations to CDCC</u>	<u>ECLA(ICAO)</u>																								

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