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REPORT OF THE TENTH EXTRAORDINARY SESSION OF THE
COMMITTEE OF THE WHOLE

Mexico City, 8 March 1975

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/Part I

Part I

SUMMARY RECORD OF THE TENTH EXTRAORDINARY SESSION
OF THE COMMITTEE OF THE WHOLE

A. Attendance and organization of work

1. The Executive Secretary, with the approval of the Secretary-General of the United Nations and the Chairman of the Commission, decided to convene an extraordinary session of the Committee of the Whole, in accordance with paragraph (b) of Article 1 of the Rules of Procedure of the Commission. The purpose of the session was to provide member States with the opportunity of discussing the proposals formulated by the government representatives of the Governing Council of the Latin American Demographic Centre (CELADE) on the institutional reorganization of this Centre, whose status was that of an autonomous institution under the aegis of ECLA.
2. The session (188th. meeting) took place at the Ministry of Foreign Affairs, Mexico, 7 March 1975.
3. The Executive Secretary declared the session open. Following the discussions a resolution was adopted.

Membership and attendance

4. Representatives of the following Member States of the Commission attended the session: Argentina, Barbados, Bolivia, Brazil, Canada, Colombia, Costa Rica, Cuba, the Dominican Republic, Chile, Ecuador, El Salvador, France, Guatemala, Guyana, Haiti, Honduras, Jamaica, Mexico, the Netherlands, Nicaragua, Panama, Paraguay, Peru, Trinidad and Tobago, the United Kingdom, the United States of America, Uruguay and Venezuela.
5. Observers from the following organizations also attended the session: the Population Division of the United Nations, the United Nations Fund for Population Activities (UNFPA), the United Nations Development Programme (UNDP), the International Labour Organisation (ILO), the Food and Agriculture Organization of the United Nations (FAO),

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the United Nations Educational, Scientific and Cultural Organization (UNESCO), the International Bank for Reconstruction and Development (IBRD), and the Inter-American Development Bank (IDB).

Credentials

6. Pursuant to Article 15 of the Rules of Procedure of the Commission, the credentials of the delegations to the tenth extraordinary session were examined by the Credentials Committee and found to be in order.

Election of officers

7. At the session the following officers were elected:

President: Mr. Pedro Aguayo Cubillo (Ecuador)
First Vice-President: Mr. Héctor M. Millán (Argentina)
Second Vice-President: Mr. Iván Timolin (Canada)
Rapporteur: Mr. Juan Oddone (Uruguay)

B. Agenda

8. The Committee of the Whole considered the Provisional Agenda (E/CEPAL/AC.68/1/Rev.1) which was approved without any modifications.

1. Election of officers
2. Consideration and approval of agenda
3. Reports on the Latin American Preparatory Meeting for the World Population Conference (San José, Costa Rica, 15 to 19 April 1974) and of the Second Latin American Meeting on Population (Mexico City, 3 to 7 March 1975)
4. Special Report of Government Representatives to the Governing Council of CELADE on its institutional reorganization
5. Other matters
6. Consideration and approval of the report of the Meeting.

C. Account of proceedings

9. The Executive Secretary opened the discussions with an explanation of the reasons for which the tenth extraordinary session of the Committee of the Whole, which is the organ through which the Commission deals with urgent matters between the ordinary biennial

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meetings, was convened. He stated that the sixteenth session of ECLA was to be held from 6 to 15 May 1975 in Port-of-Spain, Trinidad and Tobago, where this report was to be discussed.

10. He added that the purpose of the extraordinary session was to obtain the views of Member Governments on the report prepared for government representatives of the Governing Council of CELADE on its future activities and its institutional position. The corresponding report, preceded by a note which contains the points of view of the secretariat of the Commission (E/CEPAL/AC.68/2) is the background document which was presented to the delegates.

11. The Executive Secretary of ECLA stated that this meeting had been convened to examine the report prepared by the Governing Council of CELADE on its future activities and its institutional position within the United Nations system. He outlined the Programme of Work carried out by the Centre during its existence, and drew attention to the need to provide the institution with the means to ensure it a permanent place in the region so that it could continue to make its valuable contribution in the field of advisory services, training and research. He added that an administrative solution to the relations between ECLA and CELADE would facilitate co-ordination between both agencies in the field of population activities in order to implement the broad range of duties entrusted to him by the Governments.

12. For her part, the Director of CELADE stated that she wished to answer, at this session, the questions which some delegates had put on the matter of this Centre becoming an integral part of ECLA. Her opinion and that of her colleagues was that this was an effective solution which would ensure the continuity of CELADE, and would enable it to continue its normal tasks and to increase the technical assistance which it provided to Governments. Furthermore, at the First Latin American Meeting on Population, held in San José, Costa Rica, and at the Second Meeting held in Mexico, the government representatives expressed the desire that CELADE continue its activities on a permanent basis.

13. The secretariat provided the answers received from the various Governments to the questions that had been sent on the recommendations made by the Governing Council of CELADE to incorporate this Centre in the ECLA system. Many answers received supported these recommendations, and no objections were received.
14. During the discussions many delegations, including the representatives of industrialized countries, congratulated CELADE on its activities since its establishment and made statements in favour of providing it with the institutional and financial stability needed to ensure the continuity and permanent status of these activities. In this connexion, it was felt that further integration of ECLA with CELADE would result in greater co-ordination of tasks and of technical assistance which they offered to Latin American Governments. Moreover, it would mean considerable progress, because it would avoid the possible overlapping of work. After a review of the activities carried out, the Director of CELADE and her staff received a vote of thanks.
15. Several speakers praised the technical documents submitted by ECLA and CELADE which served as background documents to the discussions at the extraordinary session.
16. Subsequently, five delegations presented a draft resolution, which was approved by the Committee of the Whole with some modifications.
17. So that the draft resolution could be discussed, a recess was granted which enabled the delegations to consult each other and establish joint criteria. At the resumption of the meeting, a delegation submitted, on behalf of several others, amendments to the draft which were put to the vote in the order of presentation.
18. Two delegations stated that the draft, as it stood, meant the establishment of new international organization and not the integration of the activities of CELADE with those of ECLA, and that this would have adverse effects in the future. Therefore, they stated that they would prefer that CELADE formed a part of the ECLA Population Division. Another delegation asked for a detailed list

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of the activities of both organizations in the field of population. A fourth delegation requested clarifications on what would be CELADE's position once it became a part of ECLA.

19. The representative of the United Nations Development Programme (UNDP) expressed his satisfaction with the results achieved by CELADE during the years in which they had provided it with economic assistance, through a regional technical co-operation project. He pointed out that the statements made during the discussions showed that it had achieved the aims established in the project. He also explained that the purpose of regional projects was to assist in the establishment and strengthening of regional institutions and that such projects terminated when these institutions had acquired a permanent structure. In this connexion, the financial assistance provided by UNDP ended on 30 April 1974. UNDP saw with satisfaction that the United Nations Fund for Population Activities (UNFPA) had provided financial assistance for CELADE to continue providing its valuable services to the Latin American Governments. In future, UNDP would consider government requests for specific projects in which CELADE would participate either at country level or at regional level.

20. The representative of UNFPA described the assistance provided by this Organization to CELADE from 1969 to 1974, which amounted to approximately 1.2 million dollars. Moreover, financial assistance had been provided to ECLA for regional population activities. UNFPA supported the planned institutional integration and would closely study the administrative aspects and the aspects of project co-ordination of the draft resolution so as to avoid differences in population activities. He pointed out that some difficulties could arise owing to the fact that the Fund could not undertake to provide contributions for more than two years, because their resources were made up of contributions which the governments provided by annual quotas.

21. The representative of the Population Division of the United Nations supported CELADE's efforts of reorganization the outcome of

/which would,

which would, doubtlessly, subserve the drawing up of joint population programmes. He drew attention to the close contact which the Division, which he headed, had always maintained with CELADE, and congratulated the Director and her staff of demographers on their work.

22. The Executive Secretary, in reply to various questions, explained that the ECLA secretariat would receive mandates from the Governments and would pass them on to the two organs which operated under its aegis: the Latin American Institute for Economic and Social Planning (ILPES) and CELADE; by this means a unified policy would be achieved and a joint work programme established. Moreover, the reports of ECLA, which included those of ILPES and CELADE, would be presented to the Economic and Social Council of the United Nations, which co-ordinated the activities of the world organization in these fields. Therefore, the integration of ECLA and CELADE would strengthen the political presence of the Governments in the activities of both.

23. Before proceeding to the vote on amendments to the resolution, the secretariat stated that under Article 34 of the Rules of Procedure of the Commission, no draft resolution could be submitted to a vote less than twenty-four hours after its presentation, unless the Commission decided otherwise. The Committee of the Whole agreed to proceed to the vote immediately. The secretariat also submitted a declaration on the financial repercussions of the draft resolution, under Article 6 of the Rules of Procedure. The corresponding text is annexed to the resolution adopted by the Committee of the Whole.

Part II

RESOLUTION ADOPTED BY THE COMMITTEE OF THE WHOLE
AT ITS TENTH EXTRAORDINARY SESSION

24. The Committee of the Whole adopted the following resolution and the Statement on the financial implications stemming therefrom by 25 votes in favour, 1 vote against and no abstentions.

25. In this connexion, the representative of Uruguay requested that the following text, handed in to the secretariat, be placed on record:

Reasons for Uruguay's stand in voting against the Resolution on the Establishment of the Latin American Demographic Centre.
The representative of this country voted against the resolution, stating that what, in effect, had been voted was the creation of a new international organization, adding to the already profuse growth of international bureaucracy. Since ECLA's operations were technically sound there was no need to add another institution for population, but these tasks should rather be entrusted to that organization, which by recruiting a few experts could be able to carry them out, since it had the structure to provide both logistic support and communication with the Governments. He added, that in respect of population activities, there were no tasks which could not be performed by already existing organizations and it was, therefore, uncalled for to impose a burden on the budgets of the countries by creating another organization which would surely prove costly. He stressed that his country was amply disposed to collaborating in every aspect of the population problem. In conclusion, he stated that he was convinced that a legal hybrid organization had just been created which was certain to encounter problems, since its objectives and commitments were also entrusted to other organizations including ECLA, and it seemed to be, from the point of view of structure and method of operation, a species of "autonomous entity" which would only be able to avoid linking up with ECLA by the firm determination of its successive directors.

345 (AC.68) LATIN AMERICAN DEMOGRAPHIC CENTRE

The Committee of the Whole of the Economic Commission for Latin America,

Bearing in mind that by resolution 304 of its fourteenth session the Economic Commission for Latin America declared the Latin American Demographic Centre (CELADE) to be an autonomous institution under the auspices of the Commission;

Taking into account resolution 327 of the fifteenth session of ECLA which urges the secretariat of the Commission to strengthen its capacity to satisfy government requests for technical assistance in the improvement of demographic statistics and the inclusion of demographic variables in development planning, and recognizes the need for continuation of CELADE's activities in demographic research and training as an essential complement to the secretariat's programme;

Considering that the responsibilities of the secretariat in the matter of the interrelationship between population and development and in the formulation of population policies have increased considerably as a consequence of the terms of reference assigned by the General Assembly, the Economic and Social Council and the Commission itself, and of those deriving from the World Population Plan of Action and the Latin American meetings on this matter, organized by ECLA and CELADE in San José (1974) and Mexico City (1975);

Noting that the continued existence and strengthening of CELADE for the purpose of performing within the region specific population functions in respect of training, research, information and direct assistance activities for the Governments are now even more important than in the past in view of the considerations referred to in the preceding paragraphs.

Recognizing the need for the Commission to incorporate in its organization a unit which would assume on a permanent basis the functions now being performed by CELADE and the Population Unit of the secretariat, expanding them in co-ordination with the other functions

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of the secretariat, ensuring their unity of orientation and action, in order to be able to deal successfully with the broad and complex context in which demographic considerations are defined in development problems;

Bearing in mind that the responsibilities which the Governments wish to assign to CELADE jointly with ECLA are of such nature that they require a steering body composed of representatives of the countries of the region, which on the instructions of their respective Government, will operate as a permanent link with the national institutions in charge of formulating population policies and their incorporation into development plans;

Expressing their gratitude to the United Nations Fund for Population Activities (UNFPA) for the financial assistance it renders in support of CELADE's activities;

Recalling that the United Nations Development Programme (UNDP) project of assistance to CELADE, with the participation of thirteen countries of the region, expired on 30 April 1974;

Taking into account resolution 327 (XV) of the fifteenth session of the Commission, resolution CD 7/1 of the seventh meeting (1974) of the Governing Board of CELADE, the special report of the government representatives of the Governing Board of CELADE and the Note by the Secretariat (E/CEPAL/AC.68/2), submitted to the Committee of the Whole at this extraordinary session;

Taking into account further that it is desirable to strengthen mutual interregional collaboration and co-ordination in the field of population, particularly as regards the study and evaluation of the World Population Plan of Action.

Decides:

1. To provide that CELADE, an autonomous organization under the auspices of ECLA, be incorporated in the latter's system as a permanent institution with its own identity;
2. To determine that the objectives and functions of CELADE shall continue to be those laid down in CELADE's Plan of Operations, agreed upon by the United Nations Development Programme, the United Nations

/and thirteen

and thirteen Latin American countries which acceded to the Plan in October 1967, objectives and functions that were expanded by document DP/SF/R.11/Add.135/Rev.1, approved by the Governing Council of UNDP at its eleventh session in January 1971, unless they are amended by the Commission;

3. To request the Executive Secretary of ECLA to take the necessary action, in consultation with the Secretary-General of the United Nations to ensure that the institutional organization established for CELADE in this resolution incorporates the international and local staff provided for in its budget approved for 1975, the corresponding financial resources, and the existing equipment, vehicles, installations files, libraries and other working facilities and materials;
4. To provide that CELADE's operations shall be administered by a Director General who shall be accountable for his administration to the Executive Secretary of ECLA and who shall be appointed in accordance with the procedure to be determined by the Secretary-General of the United Nations;
5. To strengthen regional co-operation and co-ordination by establishing all the machinery needed to ensure that CELADE's incorporation into ECLA guarantees the former's relationship with the United Nations system;
6. To recommend that the secretariat study appropriate machinery for enabling the Latin American Governments to participate more regularly, directly and effectively in the field of population and its relationship with economic and social development, and submit a report on this matter at the forthcoming session of ECLA;
7. To provide that it shall be incumbent on the Director General to carry out the decisions of ECLA and those that may derive from the participation of Governments referred to in the preceding paragraph, and to plan and direct the educational research, information and technical assistance programmes in accordance with the decisions of ECLA to direct the administrative management of the Centre; and to establish and maintain relations with national and international institutions

/in areas

in areas of mutual interest, for which purpose he shall, before formalizing the requisite agreements or arrangements, enter into consultation with the member Governments, on the understanding that those entered into with governmental organizations must be concluded through the Executive Secretary of ECLA or with his prior authorization;

8. To provide that the Director General of CELADE, in consultation with the Executive Secretary of ECLA, shall prepare a plan for the restructuring of the budgets and personnel assigned to projects and work plans of both programmes which may be under way at the time of integration;

9. To provide that the Executive Secretary of ECLA, on behalf of the Secretary-General of the United Nations, be authorized to accept those contributions from Governments, international organizations, public and private institutions and foundations which contribute to the financing of CELADE's activities in accordance with its objectives and purposes and with the guidelines which the Commission may lay down in this connexion at its regular sessions;

10. To recommend to the Governments members of the Commission that they request the Governing Council of UNDP and the Executive Director of UNFPA to render financial support for CELADE's activities for a five-year period starting in 1976, taking as a basis UNFPA's contributions for the years 1974 and 1975 and their future projection and bearing in mind the recommendations addressed and the work assigned to ECLA by the Governments at the Second Latin American Population Meeting (Mexico City, March 1975);

11. To request the Executive Secretary of ECLA to prepare, in consultation with the member Governments and on their behalf, and also in consultation with the Population Division of the United Nations and UNFPA, a project for assisting CELADE's activities, bearing mind the guidelines laid down in this resolution, for submission by these Governments to UNFPA prior to the twentieth session of the Governing Council of UNDP;

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12. To request the Executive Secretary of ECLA to enter into consultations with the Secretary-General of the United Nations with a view to including in the Organization's regular budget a certain number of CELADE's key directional and administrative posts in order to secure the continuity of its work;

13. To request the Governing Council of UNDP and the Executive Director of UNFPA that the Executive Secretary of ECLA, on behalf of the Secretary-General of the United Nations, be appointed executing agent for the CELADE projects financially supported by UNFPA and UNDP which are now under way and for those that may be established in the future; and

14. To request the Executive Secretary of ECLA to enter into consultations and make arrangements with the Population Division of the United Nations in order to strengthen the co-ordination machinery in the fields of education, technical co-operation and demographic research at the international level and with the United Nations specialized agencies operating in the region in the fields referred to.

Mexico City, 7 March 1975

/STATEMENT ON

STATEMENT ON THE FINANCIAL IMPLICATIONS OF THE RESOLUTION
ADOPTED BY THE COMMISSION ON THE LATIN AMERICAN
DEMOGRAPHIC CENTRE

In accordance with Rule 26 of the Commission's Rules of Procedure, the secretariat has to present a statement on the financial implications of any draft resolution before it is voted on.

In compliance with this rule, the secretariat submits the following statement on connexion with paragraph 12 of the resolution adopted by the Commission at the tenth extraordinary session of the Committee of the Whole.

The incorporation of CELADE in the ECLA system will necessitate the inclusion of some present CELADE posts in the manning table of the ECLA secretariat for which the secretariat does not have the resources. The necessary funds for these posts would come out of the regular budget assigned to ECLA by the United Nations.

These posts with their relevant grades are as follows:

<u>Post</u>	<u>Grade</u>
1 director	D-2
1 deputy director	D-1
1 chief of the Office in San José, Costa Rica	P-5
1 administrative officer	P-5
3 General Service secretaries	G-3