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Programme on Cooperation among
Planning Organizations



SUMMARY OF ACTIVITIES CARRIED OUT IN 1981

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I. ADVISORY SERVICES PROGRAMME

In response to requests from Governments the Advisory Services Programme carried out the following activities in 1981:

1. Brazil

(a) State of Minas Gerais

In implementation of the Agreement signed between CEPAL, with support from ILPES, and SEPLAN the action required for consolidation of the information system for planning and, in particular, the improvement of the State's regional account was taken. Furthermore, assistance will continue to be given in implementing the 1981-1984 Medium-Term Plan through preparation of short-term policies, the establishment of budget programmes, and the setting up of a system of programme and project follow-up and monitoring.

(b) Northeast region

The assistance that has been given to the Economic and Social Planning Institute (IPEA) at Brasilia in formulating industrialization policy for the Northeast region placing emphasis on the establishment of government action in respect of industrial complexes was continued.

(c) State of Piauí

The negotiations with the Ministry of Planning of Piauí and UNDP on the signing of a technical co-operation project to improve and consolidate the State's planning system have reached a final state.

2. Colombia

The Project on Urban and Metropolitan Development Planning of Cali continued its activities relating to advisory services, training, and horizontal co-operation.

Three priority areas for activities relating to advisory services have been identified:

- (i) Policy and machinery for the organization and operation of the Metropolitan Area of Cali;
- (ii) Policy and instruments for the territorial organization of Cali and the Metropolitan Area of Cali; and
- (iii) Programmes budget.

/Horizontal co-operation

Horizontal co-operation was focussed on matters concerning the adoption and implementation of a system relating to the municipal real estate registry of Cali and to the monitoring of investment projects.

3. Ecuador

A project relating to advisory services to the Commission for the Study of the Development of the Rio Guayas Basin (CEDEGE) for the purpose of preparing a regional plan to develop the Rio Guayas basin was started. This co-operation is taking place within the framework of an agreement signed between CEDEGE and the Inter-American Development Bank.

4. Haiti

In implementation of the Agreement signed between the Haitian Secretary of State for Planning (SEP) and ILPES, and within the framework of the SEP/IDB Agreement, assistance was provided in:

The analysis of the current situation regarding the organization and operation of the national planning and projects system.

Implementation of the Medium-Term Plan, through:

- (i) Preparation of an investment programme;
- (ii) Programme and project formulation and implementation.

Monitoring and evaluation of the Medium-Term Plan, through:

- (i) The design of programme and project evaluation systems and techniques;
- (ii) The design of machinery for monitoring and adjusting the Plan;
- (iii) Service training for local experts.

5. Nicaragua

Jointly with the CEPAL Mexico Office the Institute co-operated with the Ministry of Agricultural Development of the Government of National Reconstruction of the Republic of Nicaragua in identifying, formulating and evaluating agricultural development projects. To that end a technical co-operation agreement was signed for a period of one year, on the basis of technical co-operation agreement ATN/SF-1774-NI concluded between the Government of Nicaragua and IDB.

6. Panama

At the request of the Ministry for Planning and Economic Policy, and with assistance from UNDP, a Seminar-Workshop on "Short-Term Economic Reports" was held from 9 November to 4 December.

/7. Venezuela

7. Venezuela

At the request of CORDIPLAN assistance was given in formulating and adopting the project on comprehensive planning of municipal development (VEN-82-009) in co-operation with UNDP/DTCD/CEPAL and the Venezuelan Association for Intermunicipal Co-operation (AVECI).

At the request of the Venezuelan Corporation of Guayana (CVG) assistance was given to the Special Projects Management in the area of planning the establishment of the Regional Planning System.

II. TRAINING PROGRAMME

In 1981, the second and final year of Phase IV of the ILPES Project, the Training Programme made a great effort to give the widest possible coverage to its courses from the geographical and thematic points of view. This line of work will necessarily call for continued strengthening of current co-operation agreements and for consolidation of further agreements that are under negotiation.

1. International courses at ILPES headquarters

- (a) Central Planning Course, with special courses in general planning and economic policy

Sponsored and held by: ILPES/CEPAL/CENDEC/CIENES
Duration: 30 weeks. From 20 April to 13 November.

- (b) Central Course, with special courses in regional planning

Sponsored and held by: ILPES/CEPAL/ISS/CECADE
Duration: 30 weeks. From 20 April to 13 November.

- (c) Third International Course on Social Planning

Sponsored and held by: ILPES/CEPAL/UNICEF
Duration: 10 weeks. From 6 April to 12 June.

2. National Courses in the countries of the region and Spain

- (a) Brazil

- (i) Course on Regional Development Planning (Brasilia)

Sponsored and held by: ILPES/CENDEC
Duration and date: 12 weeks. From 8 September to 27 November.

- (ii) Second Course

- (ii) Second Course on Social Planning (Brasilia)
Sponsored and held by: ILPES/CENDEC/UNICEF
Duration and date: 8 weeks. From 31 August to 23 October.
- (b) Costa Rica
Course on Planning and Economic and Social Policy
Held by: ILPES/OFIPLAN
Duration and date: 19 weeks. From 18 May to 25 September.
- (c) Honduras
Planning and Projects Course
Held by: ILPES/CONSUPLANE
Duration and date: 10 weeks. From 20 April to 26 June.
- (d) Panama
Seminar-Course on Economic Policy and Regional Development
Held by: ILPES/MIPPE
Duration and date: 3 weeks. From 1 to 18 December.
- (e) Paraguay
Short-Term Planning Course
Held by: ILPES/STP
Duration and date: 8 weeks. From 15 June to 7 August.
- (f) Spain
Course on Problems and Processes relating to Development in Latin America
Held by: ILPES/ICI
Duration and date: 6 weeks. From 26 October to 4 December.

3. Academic support for regional training centres

In 1981 the Training Programme diversified its relations with the National Training Centres, implementing agreements concluded in 1980.

(a) CENDEC (Brazil)

Seminar-Course on Regional Planning within a State within the National Framework. (Belo Horizonte). ILPES, in co-operation with the Ministry of State for Planning of Minas Gerais.
Teaching contribution: 2 man/weeks

(b) UNIANDES/Bogotá - Institute of Social Studies/The Hague

Post-Graduate Course on Regional Development Planning
Teaching contribution: 2 man/weeks

4. Sponsorship and holding of, and participation in, seminars and meetings

(a) Argentina (CFI/Government of the Chaco)

Seminar on Regional Development Planning
(Resistencia, 13 to 19 December)

(b) Brazil (CENDEC/IPEA)

First Seminar on Regional Planning within a State (Brasilia, 30 November to 3 December)

(c) Paraguay (ILPES/UNDP)

Course-seminar on Human Settlements and Non-Regional Development
(Asunción, 13-17 July)

(d) Japan (UNCRD)

Seminar on Trainance for Regional Development Planning
(Nagoya, 27 January to 4 February)

(e) United States (IDE-BH)

Seminar on Training Methodology
(Washington, 20 June to 11 July and 7 to 11 December)

/5. Other activities

5. Other activities

- (a) Finalization of the research on planning in small countries.
- (b) Initiation of the research on the territorial dimension of social disparities.
- (c) Exclusion of research by fellows on the following topics:
 - (i) Statistics on regional imbalances in Latin America.
 - (ii) The regional impact of fiscal policy in Chile.
 - (iii) Statistics and theory relating to regional investment in Latin America.
 - (iv) Macroeconomic planning model for Costa Rica.
 - (v) Impact of the terms of trade on economic growth.
 - (vi) Macroeconomic model for development planning with redistribution: the case of Brazil.

III. RESEARCH PROGRAMME

1. General background

In 1981 the Programme took up the following research areas:

- (a) The current state of planning in Latin America and the Caribbean.
- (b) Compatibilization of short-term policy and long and medium-term planning.
- (c) Planning and social policies.
- (d) Public enterprises, development styles and development planning.
- (e) Planning and municipal administration.
- (f) Other topics.
- (g) Internal seminars of ILPES.

2. Central programme activities

(a) The current state of planning in Latin America and the Caribbean

In the period in question the Research Programme took up evaluation of the central paper submitted at the Conference of Ministers and Heads of Planning held at Guatemala City in November 1980. Furthermore, it held internal meetings concerning such problems and set up the structure of the Committee for Co-ordination and Preparation of Works prior to the forthcoming meeting at Buenos Aires of Ministers and Heads of Planning of the Region, to be held in the course of 1982. This Co-ordinating Committee held a number of working sessions, focussing its activities on the content of the ILPES Report for the IV Conference of Ministers of Planning at Buenos Aires and, in addition, on operational aspects proper of the work in question. Thus, part of the Report

/will analyze

will analyze the state of planning, changes in planning and modifications during the biennium, and another part will give an account of the most important topics to which the preceding Conference drew attention and those topics that have arisen from the advisory and technical co-operation activities of ILPES. With regard to operational issues, a draft questionnaire to the national planning systems of Latin America and the Caribbean focussing on supplying the principal inputs for the first part of the Reports was prepared, and the expert who will provide assistance in reviewing, monitoring and processing the questionnaire and help the Committee in preparing the principal topics and in co-ordinating presentation of the final paper was selected.

In the future the questionnaire will be kept up to date, and it is planned that in each biennium, at the Conferences of Ministers and Heads of Planning of Latin America and the Caribbean, the Institute should submit a Report on the state of planning in the region.

(b) Compatibilization of short-term policy and medium and long-term planning

In the course of the period under consideration the Programme made progress with two research projects falling within this area.

Firstly, with assistance from an external consultant, a work design was prepared and a questionnaire was drawn up with a view to analyzing recent experience in compatibilising four countries of the region.

Secondly, in association with CEPAL, the tasks relating to the simulation model prepared for analysis of strategies relating to external openness were programmed. A paper on the topic prepared by a Programme expert was submitted at the Meeting of Central Bank Experts held at Santo Domingo in October 1981 and was also considered at an ILPES internal Seminar Meeting.

(c) Planning and social policy

The principal work carried out under the Programme in the area in question consisted of: preparation of the IV International Course on Social Planning, in co-operation with the Training Programme and UNICEF; structuring and assessment of the form to be taken by the International Symposium on Social Policy scheduled for the first half of 1982; the holding and submission of papers at the Technical Meeting on participative planning, held at Caracas, Venezuela, on 7 and 8 July 1981 and follow-up of research relevant to the subject matter in question; (papers by experts and analysts).

The technical and administrative management of the IV International Course on Social Planning was once again taken over by the Programme, in addition to preparation of papers, materials and research essential to its development.

(d) Public enterprises

(d) Public enterprises

At the beginning of the second half of 1981 the Programme held a Seminar on public enterprises in Central American and Caribbean development planning at San José, Costa Rica, from 1 to 3 July. In organizing this Seminar the Programme and ILPES received valuable assistance from OFIPLAN of Costa Rica, and, in addition, co-operation from other United Nations agencies, not only in the form of an active presence but also in the form of preparation of papers and participation of holding the Seminar.

The Research Programme prepared a paper identifying the role of public enterprises in the region in development planning according to the planning styles prevailing in Latin America for the Costa Rica seminar. Following the seminar preparation of a publication containing the papers submitted, of which there are over 12, was started and follow-up of the principal topics relating to public enterprises was continued.

(e) Planning and municipal administration

Two meeting-seminars focussed on delimiting subject matters in the frameworks of development planning and planning styles were held (in September and December 1981). Currently, the Programme is in the process of preparing a paper emphasizing the experience gained by ILPES so far and stating conceptual and operational problems in detail.

(f) Other topics

With regard to other topics arising from new relationships that are being established in the modern Latin American States such as those linking planning to science and technology, on the one hand, and to the environment, on the other, the Programme has provided assistance in preparing projects that have been submitted to the United Nations Interim Fund for Science and Technology and to UNEP, respectively.

(g) Internal seminars of ILPES

The Directors Office of ILPES has interested the Programme with the preparation, development and implementation of an annual calendar of topics and speakers focussing on the consideration and analysis of, and commentaries on, all those subject area of both-term and strategic importance. In that connexion, in the course of 1981 in the period September-December internal Seminars were organized and held on the following questions: planning and municipal administration; methodology for planning in training; alternative strategies for openness; and trends in the economy, finance and international trade.

IV. PROGRAMME OF CO-OPERATION AND CO-ORDINATION AMONG PLANNING BODIES

In implementation of the mandates from Governments the following activities will be carried out under this Programme:

1. Exchange of information and experience

Support designed to enable planning bodies to strengthen machinery for the regular exchange of experience in planning was stepped up. Four numbers of the Planning Bulletin were published in Spanish and two in English. The series "Temas de Planificación", the ILPES Cuadernos, working papers and consultation texts were continued.

2. Planning Information System - INFOPLAN

Efforts to institutionalize and decentralize the final stages of designing the system were continued jointly with CLADES, with support from CELADE and DOCPAL and financing from IDRC of Canada.

Volume N° 3, N° 2 of CEPAL Index, containing summaries of documents recently published by CEPAL/ILPES, was distributed among the planning bodies of the region.

A new edition of PLANINDEX, a publication containing summaries of plans, programmes and documents concerning economic and social planning drawn up by the bodies of the region was prepared.

Assistance was given in organizing the technical follow-up meeting on the INFOPLAN System, with participation by Guatemala, Honduras and Panama, held at Panama City from 13 November to 2 December.

Support was given to the meeting to launch the national information system held at Panama on 3 and 4 November.

3. Design of horizontal co-operation machinery

Within the framework of the goals of the project entitled "Horizontal Co-operation between Africa and Latin America" the document entitled "Prospects for Technical Co-operation in Manpower Development between Africa and Latin America" was submitted. This document will be evaluated jointly by the Economic Commissions for Africa and Latin America in order to establish lines of action in Brazil, Colombia, Mexico, Argentina, Trinidad and Tobago, and Chile.

/A Fact

A Fact Finding Mission on Training Needs for the East Caribbean Common Market was conducted.

Support in sponsoring and holding the first subregional course in training in an English-speaking country (Grenada, 19 to 26 November).

Support for the plan of action of the "Six Working Groups" was established at the Third Meeting of Caribbean Planning Experts to promote joint action in the field of economic and social planning.

Preparation of a co-operation project for the benefit of the Caribbean countries for consideration by CIDA, Canada.

Technical co-operation activities were carried out jointly by the Planning Office of the Municipality of Cali, Colombia, and the Ministry of Planning of Minas Gerais (Brazil) in fields relating to municipal planning and projects.

The terms of reference of the agreement on co-operation between the Ministry of Agriculture and Hydraulic Resources of Mexico and ILPES in the field of agro-industrial development were considered.

Joint technical co-operation activities by the RADAM Brazil project and the Venezuelan Corporation of Guayana were promoted with a view to conducting a study of the natural resources of the territory covered by the regional corporation through the SLAR process (radar photographs).

4. Support in holding the Conference of Ministers and Heads of Planning and technical planning meetings

ILPES participated in the holding of the Fourth Session of CDCC (St. George's, Grenada, 4 to 10 November).

The First Meeting of the Ad-Hoc Group on Manpower Planning (14-15 September, St. George's, Grenada) was supported.

Support was given in holding the First Meeting of the Ad-Hoc Group on Physical and Regional Planning (14-17 September, St. George's, Grenada).

Assistance was given in holding the nineteenth session of CEPAL (Montevideo, Uruguay, 4-16 May 1981).

Questions of a technical and logistical nature relating to the Fourth Conference of Ministers and Heads of Planning of Latin America and the Caribbean (Buenos Aires, 1982) were brought up and considered.

/5. Co-operation among

5. Co-operation among planning training centres

As a result of the project entitled "Horizontal Co-operation between Africa and Latin America in the field of Manpower", an evaluation was made of the technical and institutional capacity of national training centres giving regular courses of instruction at the level of: training of human resources for the various production sectors; instruction in public administration; and training in economic and social planning.

6. Co-operation with other programmes of the Institute and the CEPAL system

Assistance was provided in giving classes at the seminar-workshop on short-term economic reports, held jointly with UNDP and the Ministry of Planning of Panama (9 November to 4 December) and on the Paraguayan planning course in July.

Assistance was given in conducting activities under the Advisory Services, Training and Research Programmes.

The Executive Secretariat of CEPAL was assisted in implementing the CDCC Plan of Work in the area of economic and social planning.

Under the Co-operation Programme, assistance was given to the Director of ILPES in preparing comments on, and evaluations of, working papers and in conducting the interagency relations of ILPES.

PUBLICATIONS

1. "Teoría y práctica de la planificación en América Latina", ILPES, Temas de Planificación N° 4.
2. "Planning a System of Regions", Sergio Boisier, ILPES/ISS Agreement.
3. "Reflexiones sobre Ciencia, Tecnología y Planificación", E/CEPAL/ILPES/R.42.
4. "Fact Finding Mission on Training Needs for the East Caribbean Common Market", George Reid.
5. "La Economía del Caribe: bases para una discusión". Edgar Ortegón, internal discussion paper.
6. Latin American Institute for Economic and Social Planning: Activities between 1979 and 1981 and future prospects".
7. Compendio de resoluciones y recomendaciones sobre el programa de trabajo del Instituto Latinoamericano de Planificación Económica y Social.
8. Publication of the ILPES/UNICEF book "Planificación social en América Latina y el Caribe", 560 pages.
9. "Planificación social, subsidiariedad y teoría económica", Osvaldo Rosales, internal discussion paper.
10. "Política económica, organización social y desarrollo regional", Sergio Boisier, working paper.
11. "Planificación en países de pequeño tamaño", Juan Martin, ILPES/ISS Agreement.
12. "Dimensiones de una planificación participativa", Angel Flisfisch, Rolando Franco and Eduardo Palma, paper submitted at the International Seminar on Social Participation in Latin America (Quito, 21 November 1980).
13. "Diseño de una política económica en un país agroexportador: un estudio de caso", Eduardo García D'Acuña. Paper submitted at the seminar on training methods held by the Economic Development Institute (EDI) of the World Bank from 6 to 12 December 1981.
14. "El proceso de planificación municipal: actualidad y futuro de lo local", Jaime Ahumada, Carlos Fuenzalida and Eduardo Morales.
15. "Un modelo de simulación para estrategias alternativas de apertura comercial y financiera", Roberto Zahler. Joint CEPAL/ILPES/IMF paper within the framework of project UNDP/RLA/77/021.
16. "Las empresas públicas en la planificación del desarrollo", Research Programme paper.
17. "Estilos de planificación y sistemas de empresas públicas en América Latina". Eduardo Palma, working paper.
18. "Análisis de casos: una metodología para la enseñanza y la investigación", Eduardo García D'Acuña.
- /19. "Bases metodológicas

19. "Bases metodológicas para un programa de trabajo en el área de la planificación municipal", Manuel Atal.
20. "Experiencias de planificación regional en América Latina: una teoría en busca de una práctica". Book published jointly by ILPES/IAPS.
21. "Enfoque monetario de la balanza de pagos", Eduardo García. Internal discussion paper.
22. "Condiciones, restricciones y posibilidades en la acción regional. El caso de la planificación subnacional". Carlos de Mattos. Preliminary version.
23. "Construcción, validación y uso de modelos de experimentación numérica" (applications to Costa Rica), Temas de Planificación, N° 5

